

Correspondence

November 15, 1954

To His Honor The Mayor and
Members of the Common Council
City Hall
Appleton, Wisconsin

Gentlemen:

The membership of the Appleton League of Women Voters has directed its executive committee to communicate to you the views of this organization regarding the proposed 1955-56 school budget for the City of Appleton.

At a recent membership meeting, Mrs. Myrl Davis, president of the Board of Education, explained what the proposed cut of \$100,000.00 would mean in the operation of the schools. After a thorough discussion, the League membership voted unanimously to urge that you restore at least \$50,000.00 of this cut to the school appropriation.

It is our considered opinion that the board of education has made every possible effort to keep school costs as low as was anticipated earlier, and that increases were arrived at with reluctance.

Appleton has undertaken a large and costly building program to try to keep up with the growing school population. Obviously, we have to have enough schools to house all of our school children and enough teachers for every class. But we must not lose sight of the chief objective of the public school system, which is the kind of education we offer to our children.

We have to keep in step with neighboring communities in the market for good teachers. Our salary schedule must be realistic enough so that we can retain the services of our best teachers.

Since our old schools will have to remain in use for some time to come, tuck-pointing, re-roofing and the like must be cared for year by year to guard against the possibility of large emergency expenditures in the future.

An objective appraisal of the present insurance program for these schools, as advocated by the board of education, appears to us to be a sound and reasonable procedure to undertake at this time.

We cannot close our eyes to the ever-increasing work load of administration caused by the building program and heavy enrollment any more readily than we could ignore what recent growth has meant in municipal administration.

As taxpayers, we are willing to face the facts and to do our part to keep in the city of Appleton public schools which are in first-class condition and effective operation, for we consider such schools a basic necessity for a strong and thriving community.

Respectfully yours,

Mrs. Kyle Ward, President

Mrs. Paul V. Cary,
First Vice-President

Mrs. J. S. Winnig,
Second Vice-President

Mrs. Walter Heil,
Unit Chairman

Mrs. Merton Sealts,
Local Affairs Chairman

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November 15, 1954

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Editor, Appleton Post-Crescent
Appleton, Wisconsin

Dear Sir:

The Appleton League of Women Voters feels that the hearing on the public school budget to be held at 7:30 o'clock Wednesday evening, November 17, is of great importance to citizens of Appleton and their organized civic groups and wishes to urge townspeople most earnestly to attend this meeting.

Our official stand in this matter is stated in the following letter which we have sent to the mayor and members of the common council.

Mrs. Kyle Ward, Jr.
President

November 7, 1961

The Honorable Kenneth E. Priebe
Wisconsin Legislature
Assembly Chamber
Madison 2, Wisconsin

Dear Mr. Priebe:

We of the League of Women Voters of Appleton are very much interested in Bill 734S which is now in the Senate Governmental and Veterans' Affairs Committee. This Bill would apportion the Senate and Assembly districts on a population basis and thus meets the requirement of the Wisconsin constitution.

Just a few words about Bill 734S. This Bill would not increase the number of Senate or Assembly seats. Bill 734S gives 26 assembly districts to Milwaukee and 4 to Waukesha, and would also give an additional assembly seat to Outagamie County. At present, the variation in assembly districts is from 22,268 to 79,124 inhabitants. Bill 734S would narrow this to 22,268 to 52,368. The reduction of inequalities in senate districts is even greater; 74,296 - 208,343 to 97,353 - 152,314.

Even though this Bill is not before an Assembly committee we ask that you give careful consideration to this Bill and urge that this bill also be brought to the floor of the Assembly for a vote during this special legislative session. After you have studied Bill 734S we hope that you will support it and work for its passage. For your convenience we are enclosing 4 maps showing the present and proposed assembly and senate districts. Since this Bill also directly effects Outagamie County we are also enclosing a county and a city map showing how the assembly districts would be divided.

We support this Bill but have reservations about the division of assembly districts in Outagamie County. We will be very much interested in hearing your opinion on how Outagamie County assembly districts are divided. Do you feel the geographical and political boundaries of our district are reasonably drawn? As you see in assembly district 1 all parts are not contiguous. Should the city of Appleton be included in only two instead of three assembly districts?

We feel very strongly that the Legislature should reapportion on a population basis now and not compound the problem by waiting. There has been action in several courts, including federal courts to force other legislatures to enforce fair vote guarantees. Last year the U.S. Supreme Court agreed to hear a case arising from legislative inaction in Tennessee and the Court was scheduled to

hear new arguments in this case in October, 1961. The Legislature should act on reapportionment at this time before reapportionment is brought about by an outside force. We the support the principle of population reapportionment designed to remove the inequalities of representation which occur as population distribution changes because we believe political equality is the principle underlying the American system of democratic government. This is done we believe most fairly through Bill 734S within the Constitutional limitations.

We look forward to hearing your opinions on this Bill.

Sincerely,

Mrs. Leonard W. Weis, President
League of Women Voters of Appleton
1501 S. Alicia Drive
Appleton, Wisconsin

encl. 6 maps
excerpts from Bill 734 S

November 7, 1961

Senator Gerald D. Lorge
Wisconsin Legislature
Senator Chamber
Madison 2, Wisconsin

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Sincerely,

Mrs. Leonard W. Weis, President
League of Women Voters of Appleton
1501 S. Alicia Drive
Appleton, Wisconsin

encl. 6 maps
excerpts from Bill 734S

October 29, 1960

Mrs. Ralph Wenberg
3251 N. 50th Street
Milwaukee 18, Wisconsin

Dear Helen:

We have found ourselves in quite a predicament here as a result of the Time for Action regarding reapportionment. I studied the material sent ahead of the Time for Action and then the C.R. committee met to study Bill 734S particularly how it effected Outagamie County. I called several League members to alert them about this Bill and learned that in 1952 our League did not reach a consensus on reapportionment as it was divided in opinion. Why this never came out before when we reviewed the C.R.'s last year and when we answered the Time for Actions this summer I do not know.

First, I checked my files and Beth Townsend checked the C.R. files but we could not find a formal statement on reapportionment. Finally, in the Board minutes of May 6, 1952, I found this statement:

"Discussed reapportionment issue in an attempt to ascertain if we favored "census", "area," or League as an educational group in this matter. Majority felt that League should act only on an educational basis, particularly since the political parties seem to have drawn up sides."

Then I spoke with Mrs. Kyle (Nusi) Ward and Mrs. Walter (Helen) Heil, past presidents of the Appleton League. They both stated that in 1952 the Appleton League was divided in opinion, "area" vs. "census" and that the League chose to present the pros and cons to the community through the use of panels, radio programs etc. However, Mrs. Ward and Mrs. Heil recalled that in 1953 the League had changed its opinion and now supported reapportionment on a population basis. No record of this change was made in the minutes of the Board nor anywhere else.

As I mentioned before we reviewed the State C.R.'s in October 1960. At that time the group felt that we should retain the C.R. on reapportionment so that League could act on it in the future. No opposition was raised to the inclusion of this C.R. This should give you enough background information. Now to state our questions.

My question is: Can our League support reapportionment on a population basis when in 1952 it did not reach such an agreement? Does the change in opinion remembered by Mrs. Heil and Mrs. Ward and the results of the 1960 C.R. review give us grounds for supporting Bill 7348 as an individual League. As I recall, if a Local League's consensus was not in agreement with the majority opinion of Leagues that the individual League need not respond to a Time for Action but could not work in opposition to the State Leagues stand. Further, it must write to the State office stating why it was not responding to the Time for Action.

In other words, when a League reaches a consensus on a State item does their own consensus limit it until a new study followed by consensus is done? Or can a local League act on today's problems through a reevaluation of them without studying it as a Current Agenda item? I hope I am making myself clearly understood. It is late at night and I have been working on League matters all day.

So far we have handled the situation in this manner. Mr. Priebe, our Assemblyman, was to be called this weekend to alert him to this Bill and ask him to study it. I am not writing Senator Lorge until I hear from you. On Tuesday Mrs. Townsend and I plan to talk with Major Mitchell and our City Clerk Mr. Broehm about the effect this Bill will have on the city of Appleton. We plan to bring the maps and article on this Bill to our newspaper in the hopes of getting an editorial or article on it. In the past they have supported reapportionment on a population basis. We plan to contact the chairman of our County Board and other interested citizens in the community to ask them to study the Bill and give us their opinion. We will send the Legislative committee our report as soon as possible this week.

Our Board meets Monday November 6th. We would appreciate hearing from you by then so that we can reach some agreement as to what course of action we should take.

Sincerely,

Donna H. Weis

Mrs. Leonard W. Weis, President

P.S. Our other League activities are going very well. As you know our booklets are off the press and our sales are going well. We have just completed our local agenda study and have reached consensus in support of a County Health Department. We are in the midst of action in regard to our city health dept.--it is budget making time and the ax is being wielded with great force. On Wednesday we have our first Unit, in a series of five in November, on Trade. We have a small Board all of whom are working very faithfully. We finally have a new Unit chairman.

C.c. Mrs. Spencer M. Munson

November 7, 1961

Mrs. H. A. Lardy
Thorstrand Rd.
Madison 5, Wisconsin

Dear Mrs. Lardy:

We are sorry there has been such a delay on our part in responding to the Time for Action on reapportionment. Part of the delay was due to a question which arose in regard to the original stand taken by the Appleton League in 1952. Our advisor, Mrs. Wenberg, has clarified it for us and we feel free to go ahead in our support of the C.R. on reapportionment.

We have thoroughly studied the part of Bill 734S which directly effects Outagamie County. We noticed that in Assembly district 1 that the 4 wards in Appleton were not contiguous with the rest of the district. We do not know why this was done but asked ourselves the question: Would this arrangement prevent the urban areas from possibly receiving their fair share of representation in the Assembly? We feel the areas in the Assembly district should be contiguous. We feel that the city should be represented in only two of the assembly districts, namely, 2 and 3.

We hope to talk with Senator Lorge and Assemblyman Priebe this weekend after they have had the opportunity to study the material we have sent them.

We discussed Bill 734S with Mayor Mitchell. He does not favor having the city divided into three assembly districts. He feels that the 4 wards included in the first assembly district would not be adequately represented as it is likely the assemblyman would be elected from a rural area. He felt it would also be difficult and burdensome for the assemblyman to campaign in so many municipalities, particularly district 1.

We have given the news story to the Appleton Post-Crescent along with the maps. No results so far. However, we know they support reapportionment on a population basis. I have clipped several editorials which appeared in June, 1961.

Where do we go from here? Who shall go about seeking an amendment to this portion of the Bill?

We shall send you further information as we receive it.

Sincerely,

APPLETON AREA CHAMBER OF COMMERCE

APPLETON, WISCONSIN

P. O. BOX 955

TEL. RE 4-1491



December 15, 1964

*Dear Mrs Hoffman,
I think that this something
you should have.
Mojmir's.*

Mrs. Mojmir Povolny, President
League of Women Voters
726 East Washington Street
Appleton, Wisconsin

Dear Mrs. Povolny;

You are probably familiar with the efforts of the
Northeastern Wisconsin Education Committee to secure a
new public four-year university for Northeastern
Wisconsin.

In order to gain additional support for the proposal, your
organization is urged to adopt a resolution backing the
development of this new educational facility.

Enclosed is a copy of a resolution that is proposed for
clubs and organizations to adopt.

Because of the urgency of the situation, it would be
appreciated if you would present a resolution for
adoption by your organization at their next regular
meeting. Be sure to send copies of the resolution adopted
by your group to the state officials indicated on the enclosed
proposed resolution.

Sincerely,

Louis Micheln
Acting Manager

LM/n
Enclosures

January 6, 1965

Mr. Louis Micheln, Act. Manager
Appleton Area Chamber of Commerce
P. O. Box 955
Appleton, Wisconsin

Dear Mr. Micheln:

Your letter regarding the Northeastern Wisconsin Education Committee was presented at our Board meeting January 5. It was the decision of the Board that we could not act on this resolution, since we have not studied this specific matter or reached a consensus on it.

We appreciate your efforts in working to secure a new public four-year university for Northeastern Wisconsin.

Sincerely,

Barbara Hoffman
Acting President

REP. JOHN W. BYRNES
8TH DISTRICT, WISCONSIN
HOUSE OF REPRESENTATIVES
WASHINGTON, D.C. 20515

COMMITTEE ON
WAYS AND MEANS
JOINT COMMITTEE
ON INTERNAL REVENUE
TAXATION
CHAIRMAN,
REPUBLICAN POLICY
COMMITTEE

April 22, 1965

Mrs. Harold Hoecherl, Secretary
The League of Women Voters of Appleton
Appleton, Wisconsin

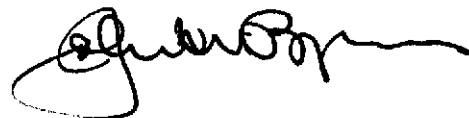
Dear Mrs. Hoecherl:

Thank you for your recent letter, expressing the views of the League of Women Voters of Appleton on the implementing legislation pursuant to the International Coffee Agreement.

You will be glad to know that the House Ways and Means Committee finished its consideration of S. 701 last week and the bill has been reported out. This implementing legislation was necessary to enable the United States to fulfill its obligations under the treaty which was approved by the Senate, and I supported the bill in the Ways and Means Committee and intend to support it on the floor of the House.

Thanks again for writing.

Sincerely yours,

A handwritten signature in dark ink, appearing to read "John W. Byrnes", with a long, sweeping horizontal line extending to the right.

May 15, 1965

The Honorable Gerald Lorge
State Capitol
Madison 2, Wisconsin

Dear Senator Lorge:

The League of Women Voters of Appleton, along with the thirty-five other Leagues in the state, has just concluded a study of Minority Housing in Wisconsin. Our membership of about one hundred agrees with the rest of the Leagues that discrimination in housing does exist in Wisconsin and that it should be combatted through education and legislation. In our opinion education programs, vital though they are, cannot alone bring about equal opportunities in housing.

In general we support the following: an agency with enforcement powers; exemptions limited at most to owner-occupied duplexes, four or less rooms rented in a private home, and religious organizations; uniform application to all persons involved in real estate transactions, not merely owners or brokers; and emphasis on conciliation and protection of rights of property owners.

In particular we support Bill S310 and we do urge your favorable vote when it is considered on the floor of the Senate. We are convinced that passage of this bill is in the best interest of the people of Wisconsin.

Sincerely yours,

Barbara Hoffman, President
Appleton League of Women Voters

c.c. Appleton Post Crescent

May 15, 1965

Mr. John Torinus, Editor
Appleton Post Crescent
Appleton, Wisconsin

Dear Mr. Torinus:

I am enclosing a copy of a letter we have sent to State Senator Gerald Lorge stating the position of the League of Women Voters of Wisconsin on Minority Housing Legislation in general and supporting Bill S310 in particular. I hope that you will find it interesting material for your "People's Forum" column.

Sincerely yours,

Barbara Hoffman, President
League of Women Voters of Appleton

June 10, 1965

The Honorable John W. Byrnes
House of Representatives
Washington, D. C. 20515

Dear Mr. Byrnes:

The Appleton League of Women Voters is proud to note your vote for passage of Foreign Aid Authorization, H. R. 7750 on May 25, 1965.

We feel that this Foreign Aid Authorization is in our national interest and look forward to your favorable vote when the Foreign Aid Appropriation Bill comes up for consideration in the House.

Sincerely,

Barbara Hoffman, President
Appleton League of Women Voters

Time For

ACTION

LEAGUE OF WOMEN VOTERS
OF THE UNITED STATES
1200 17TH STREET, N.W., WASHINGTON, D.C. 20036

This is going on
Duplicate Presidents Mailing

May 28, 1965

TO: Local and State League Presidents
FROM: Mrs. Robert J. Stuart

FOREIGN ECONOMIC AID: Second in a series of Times for Action

The House of Representatives passed with little controversy a one-year foreign aid authorization (H.R. 7750) May 25 by a roll call vote of 249 yeas - 148 nays. (See enclosed roll call vote.)

Just before the passage vote Representative Adair (R., Ind.) offered a motion to send the bill back to the House Foreign Affairs Committee with instructions to cut \$131 million from the development loan fund and stipulate that aid to Latin American housing projects sponsored by labor unions could be given only if the unions were "non-Communist dominated." This motion lost, 178 yeas - 219 nays.

The House Foreign Affairs Committee, which reported the bill May 7, had paved the way for easy passage by writing into the bill bans on aid to any country that ships goods to North Vietnam and on aid to any country that permits or fails to take adequate measures to prevent mobs from destroying American embassies and other property abroad. These policy directives, added to the fact that the President's request was the lowest in the 17 years of aid programs* and to the large Democratic majority in the House, are credited with what one news headline called the aid bill's "breeze" through the House.

However, some House members expressed dissatisfaction and disenchantment with the theory of aid during the debate. This dissension will undoubtedly show itself in greater force when the appropriation bill comes to the floor, probably about the end of June. The House Appropriations Subcommittee on Foreign Operations plans to complete hearings June 8. The League will file a statement with this committee.

SENATE ACTION ON FOREIGN AID AUTHORIZATION

The Senate Foreign Relations Committee reported a two-year authorization bill (S. 1837) April 28 and this bill is expected to reach the Senate floor for debate June 2 or 3. This bill, besides authorizing appropriations in both fiscal 1967 and fiscal 1968 at the level of the President's request for fiscal 1967, would cut off aid programs as presently constituted on June 30, 1967. The bill would create a Foreign Aid Planning Committee to assess the aid programs and to help formulate proposals for foreign assistance after fiscal 1967. The bill also includes a statement of policy to record the sense of Congress that the United

* For information on the President's request see February 23, 1965, Time for Action, p.4.

League of Women Voters of the United States
1200 17th Street, N.W.
Washington, D.C. 20036

HOUSE VOTE ON PASSAGE OF FOREIGN AID AUTHORIZATION, H.R. 7750, May 25, 1965

(CONGRESSIONAL RECORD, May 25, 1965. Page 11155)

The SPEAKER. The question is on the passage of the bill.

Mr. ADAIR. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The question was taken; and there were—yeas 249, nays 148, not voting 36, as follows:

[Roll No. 110]

YEAS—249

Adams	Glaimo	Murphy, N.Y.
Addabbo	Gibbons	Natcher
Albert	Gilbert	Nedzi
Anderson,	Gilligan	Neisen
Tenn.	Gonzalez	Nix
Annunzio	Grabowski	O'Brien
Arends	Gray	O'Hara, Ill.
Ashley	Green, Pa.	O'Hara, Mich.
Aspinall	Greigg	Olsen, Mont.
Ayres	Grider	Olsen, Minn.
Baldwin	Griffin	O'Neill, Mass.
Barrett	Griffiths	Ottinger
Bates	Halleck	Patman
Beckworth	Halpern	Patten
Bell	Hamilton	Pepper
Bingham	Hanley	Perkins
Blatnik	Hansen, Iowa	Philbin
Boggs	Hansen, Wash.	Pickle
Boland	Hardy	Pike
Bolling	Harris	Pirnie
Bolton	Hathaway	Price
Brademas	Hawkins	Pucinski
Brooks	Hays	Purcell
Broomfield	Hechler	Quile
Brown, Calif.	Helstoski	Redlin
Burke	Herlong	Reid, N.Y.
Byrne, Pa.	Hicks	Reuss
Byrnes, Wis.	Hollifield	Rhodes, Pa.
Cahill	Holland	Rivers, Alaska
Callan	Horton	Robison
Cameron	Hosmer	Rodino
Carey	Howard	Rogers, Colo.
Celler	Huot	Ronan
Clark	Irwin	Rooney, N.Y.
Cleveland	Jacobs	Rooney, Pa.
Clevenger	Joelson	Roosevelt
Cohen	Johnson, Calif.	Rosenthal
Conable	Jones, Ala.	Rostenkowski
Conte	Karsten	Roybal
Conyers	Karth	Ryan
Cooley	Kastenmeier	St Germain
Corbett	Kee	St. Onge
Corman	Keith	Scheuer
Craley	Kelly	Schleser
Culver	Keogh	Schmidhauser
Daddario	King, Calif.	Schweiker
Daniels	King, Utah	Selden
Dawson	Kirwan	Senner
Delaney	Kluczynski	Sickles
Dent	Krebs	Sisk
Denton	Kunkel	Slack
Diggs	Landrum	Smith, Iowa
Dingell	Leggett	Smith, N.Y.
Donohue	Lindsay	Stafford
Dow	Long, Md.	Staggers
Downing	Love	Stalbaum
Dulski	McCarthy	Steed
Duncan, Oreg.	McDade	Stratton
Dwyer	McDowell	Sullivan
Dyal	McFall	Sweeney
Edmondson	McGrath	Teague, Calif.
Edwards, Calif.	McVicker	Tenzer
Evans, Colo.	MacGregor	Thomas
Everett	Machen	Thompson, N.J.
Evins, Tenn.	Mackay	Thompson, Tex.
Fallon	Mackie	Todd
Farbstein	Madden	Trimble
Farnsley	Mahon	Tunney
Farnum	Mailliard	Tupper
Fascell	Martin, Mass.	Udall
Feighan	Matsunaga	Ullman
Flood	Matthews	Van Deerin
Fogarty	Meeds	Vanik
Foley	Mills	Vigorito
Ford, Gerald R.	Minish	Vivian
Ford,	Mink	Whalley
William D.	Monagan	Widnall
Fraser	Morgan	Wilson,
Frelinghuysen	Morrison	Charles H.
Friedel	Morse	Wolf
Fulton, Pa.	Morton	Wydler
Fulton, Tenn.	Moss	Yates
Gallagher	Multer	Young
Garmatz	Murphy, Ill.	Zablocki

NAYS—148

Abbitt	Fisher	Passman
Abernethy	Fountain	Pelly
Adair	Fuqua	Poage
Anderson, Ill.	Gathings	Poff
Andrews,	Gettys	Quillen
Glenn	Goodell	Race
Andrews,	Groas	Randall
N. Dak.	Grover	Reid, Ill.
Ashmore	Gubser	Reifel
Baring	Gurney	Reinecke
Battin	Hagan, Ga.	Rhodes, Ariz.
Belcher	Haley	Rivers, S.C.
Bennett	Hall	Roberts
Betts	Hansen, Idaho	Rogers, Fla.
Bow	Harsha	Rogers, Tex.
Bray	Harvey, Mich.	Roudebush
Brock	Henderson	Roush
Broyhill, N.C.	Hull	Rumsfeld
Broyhill, Va.	Hutchinson	Satterfield
Buchanan	Ichord	Saylor
Burleson	Jarnard	Schneebeli
Burton, Utah	Jennings	Scott
Cabell	Johnson, Okla.	Secrest
Callaway	Johnson, Pa.	Shipley
Casey	Jonas	Shriver
Cederberg	Jones, Mo.	Sikes
Chamberlain	King, N.Y.	Smith, Calif.
Clancy	Kornegay	Smith, Va.
Clausen,	Laird	Stanton
Don H.	Langen	Stephens
Collier	Latta	Talcott
Colmer	Lipcomb	Taylor
Cramer	Long, La.	Teague, Tex.
Cunningham	McClory	Thompson, La.
Curtin	McCulloch	Thompson, Wis.
Curtis	McEwen	Tuck
Dague	McMillan	Tuten
Davis, Ga.	Marsh	Utt
Davis, Wis.	Martin, Ala.	Waggonner
de la Garza	Martin, Nebr.	Walker, Miss.
Derwinski	May	Walker, N. Mex.
Devine	Michel	Watkins
Dole	Minshall	White, Tex.
Dorn	Mize	Whitener
Dowdy	Moeller	Whitten
Duncan, Tenn.	Moore	Williams
Edwards, Ala.	Morris	Wilson, Bob
Ellsworth	Mosher	Wyatt
Erlenborn	Murray	Younger
Findley	O'Konski	
Fino	O'Neal, Ga.	

NOT VOTING—36

Andrews,	Green, Oreg.	Resnick
George W.	Hagen, Calif.	Roncalio
Ashbrook	Hanna	Skubitz
Bandstra	Harvey, Ind.	Springer
Berry	Hébert	Stubblefield
Bonner	Hungate	Toll
Brown, Ohio	Lennon	Watts
Burton, Calif.	Macdonald	Weitner
Carter	Mathias	White, Idaho
Chelf	Miller	Willis
Clawson, Del	Moorhead	Wright
Dickinson	Pool	
Flynt	Powell	

So the bill was passed.

The Clerk announced the following pairs:

On this vote:

Mr. Hébert for, with Mr. Del Clawson against.
Mr. Macdonald for, with Mr. Lennon against.
Mr. Burton of California for, with Mr. Skubitz against.
Mr. Toll for, with Mr. Pool against.
Mr. Hanna for, with Mr. Bonner against.
Mr. Bandstra for, with Mr. Berry against.
Mr. Miller for, with Mr. Brown of Ohio against.
Mr. Moorhead for, with Mr. Carter against.
Mr. White of Idaho for, with Mr. Ashbrook against.
Mr. Powell for, with Mr. Harvey of Indiana against.
Mr. Hagen of California for, with Mr. George W. Andrews against.
Mr. Resnick for, with Mr. Flynt against.
Mrs. Green of Oregon for, with Mr. Dickinson against.
Mr. Watts for, with Mr. Chelf against.
Mr. Springer for, with Mr. Willis against.

REP. JOHN W. BYRNES
8TH DISTRICT, WISCONSIN
HOUSE OF REPRESENTATIVES
WASHINGTON, D.C. 20515

11 June, 1965

COMMITTEE ON
WAYS AND MEANS
JOINT COMMITTEE
ON INTERNAL REVENUE
TAXATION
CHAIRMAN,
REPUBLICAN POLICY
COMMITTEE

Mrs. Barbara Hoffman
President
Appleton League of Women Voters
627 East Brewster Street
Appleton, Wisconsin

Dear Mrs. Hoffman:

Thank you for your note on my vote
on the foreign aid authorization bill.

I will be glad to support a reason-
able and justifiable foreign aid appropriation.

Sincerely yours,

A handwritten signature in dark ink, appearing to read "John W. Byrnes", with a large, stylized initial "J" and a long horizontal flourish extending to the right.

JWB:bjj
sm

July 23, 1966

cc: Senator Nelson

The Honorable William Proxmire
Senate Office Building
Washington, D. C. 20025

Dear Senator Proxmire:

The League of Women Voters of Appleton is concerned about several aspects of the Foreign Aid Authorization Bill as reported out of the Senate Foreign Relations Committee.

The proposed bill authorizes all programs for one year. In the interest of long range planning, we would hope for multi-year authorization.

We are pleased that the Committee recommends separation of military and economic assistance, and hope that you will support this separation.

It seems to us self-defeating to raise the interest rates on development loans from 2.5 percent to 3 percent when an additional increase would force developing countries to borrow more money to pay for their imports. We maintain that the funds in the bill should be adequate to underwrite development loans and grants, technical assistance, and U. S. contributions.

Our League is disconcerted by the fact that the gap between the "have" and "have not" nations continues to widen. We hope that you will vote for a purposeful Foreign Aid Authorization Bill.

Sincerely yours,

Barbara Hoffman, President
Appleton League of Women Voters

July 23, 1966

The Honorable John W. Byrnes
House of Representatives
Washington, D. C. 20515

Dear Mr. Byrnes:

The League of Women Voters of Appleton is pleased with many aspects of the Foreign Aid Authorization Bill as reported out of the House Foreign Affairs Committee.

We have long supported multi-year authorization because we feel any good program must be long-range. We feel, with the committee, that interest rates on development loans should be kept as low as possible; and agree that the funds should be adequate to underwrite development loans and grants, technical assistance, and U. S. contributions to international organizations in proper proportion to our own great resources.

We have hoped for many years that separate bills for military aid and technical assistance would be passed, and now hope that you will support such measures in the interest of clarifying the issues for the voters.

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Sincerely yours,

Berbara Hoffman, President
Appleton League of Women Voters

July 23, 1966

also to Gaylord Nelson

The Honorable William Proxmire
Senate Office Building
Washington, D. C. 20025

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Barbara Hoffman, President
Appleton League of Women Voters

BH/AC

July 23, 1966

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House of Representatives
Washington, D. C. 20515

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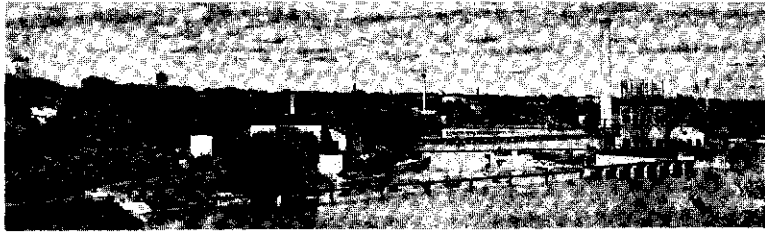
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Sincerely yours,

Barbara Hoffman, President
Appleton League of Women Voters



THE CITY OF APPLETON

APPLETON, WISCONSIN 54911

Office of
GEORGE L. BUCKLEY
Mayor

December 15, 1966

Telephone
Area 414 734-1876

Mrs. Arch Hoffman, President
Appleton League of Women Voters
627 East Brewster Street
Appleton, Wisconsin

Handwritten notes:
m. h. 12/15/66
~~Dec 15 1966~~
A. L. B.
K. B.

Dear Mrs. Hoffman:

In accordance with the policy of keeping Appleton a modern, up-to-date community; a good place to work and a good place to live, I will be appointing a Citizens Advisory Committee on Community Improvement.

This Committee will explore and examine many facets of the physical community and make recommendations to the Common Council on community betterment programs. Its effectiveness will be directly related to the diligence of the people serving on the committee.

The City of Appleton requests your organization's support and assistance in the selection of this most important group. The officers of your group are hereby requested to submit the names of three of your members who would be interested in serving and who are representative of the ideals and goals of your organization.

A list will be compiled of all names so submitted and appointments to the Advisory Committee will be made from this list. This list of names will later be turned over to the Advisory Committee to be used for subcommittee appointments.

My office extends its sincerest thanks to you and your group for your anticipated cooperation in this most important civic task.

Very truly yours,

CITY OF APPLETON

Handwritten signature: George L. Buckley
George L. Buckley
Mayor

GLB:md

January 5, 1967

Mr. George L. Buckley
Mayor, Appleton, Wisconsin
225 North Oneida Street
Appleton, Wisconsin

Dear Mayor Buckley:

The Appleton League of Women Voters is happy to cooperate in the establishment of a Citizens Advisory Committee on Community Improvement.

The Board of Directors, meeting January 3, submits the following three members as women well qualified to serve on such a committee:

Mrs. Daniel J. Crowley, 1118 E. Melrose Ave., tel. 9-4180
Mrs. David Halloran, 1910 N. Lawe St., tel. 3-0370
Mrs. Orv Koepke, 20 Bellaire Crt., tel. 4-9628

We wish you success in this effort.

Sincerely,

Mrs. Arch Hoffman, President

627 E. Brewster Street
Appleton, Wisconsin
March 17, 1967

Mr. John Torinus
Peoples Forum
Appleton Post Crescent
Appleton, Wisconsin

To the Editor:

We would like to urge our fellow citizens to vote "yes" for four-year terms for governor, lieutenant governor, attorney general, treasurer and secretary of state; and also to vote "yes" for the joint candidacy of the governor and lieutenant^{Gov.} on April 4th.

The League of Women Voters found, in a study completed in 1965, these reasons for supporting four-year terms: (1) To learn the complexities of administering a great modern state, to develop policy, to plan, and to make worthy appointments, takes most of the first year. (2) The second year of the governor, under the present system, must turn to campaigning. (3) Public judgement at election time could be more reasonably given on the basis of a four-year record. (4) Less frequent elections mean less expense to both taxpayers and candidates, and this is increasingly important as elections become more and more costly. We would like to remind you that these will appear as five separate questions on the ballot.

We support electing the governor and lieutenant governor on the same ticket just as the president and vice president are elected on the national ticket. Since the lieutenant governor becomes acting governor in the absence of the governor from the state, he should hold the same political views as the governor. Cooperation between the governor and the lieutenant governor could only increase the efficiency of the administration of the state.

Sincerely,

Mrs. Arch Hoffman, President
Appleton League of Women Voters



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

October 23, 1967
627 E. Brewster
Appleton, Wis. 54911

The Budget Committee
City Hall
Appleton, Wisconsin

Gentlemen:

In our recent study of our city and school budget procedures, the League of Women Voters of Appleton reached agreement in the following areas.

We believe that the Appleton school budget should reflect the community's ability to pay as indicated by the average annual income of the area, and the equalized valuation behind each pupil.

We support:

- (a) Establishing and keeping teachers salaries competitive with those of school districts in our area, as well as throughout the state:
- (b) Equalizing educational opportunities within the system, through a consistent policy of striving for uniform facilities and equipment.

We feel that the budget requests working towards these goals should be recommended by the budget committee, as they are an integral part of an adequate and effective educational system.

At some future date, we would like to discuss with you, the possibilities of using the services of a professional budget analyst to help study budget and financing procedures in Appleton.

Sincerely yours,

Mrs. Arch Hoffman

Mrs. Arch Hoffman
President

CC: Mayor
Finance Director
Board of Education
Superintendent of Schools
School Advisory Committee



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

December 5, 1968

Dear Sir:

As you are aware, the League of Women Voters of Appleton is opposing the proposed million dollar cut in the school budget. We feel that a cut of this magnitude will not only postpone greatly needed capital improvements again, but also seriously affect the educational quality in our schools. We do not, at this time, have a position on the city budget so we are unable to support or oppose that proposed budget.

However, the League did take a close look at both the city and the school budgets and compared the tax levy increases. ~~One~~ purpose was to see if the school budget was as responsible for the rapid increase in taxes as has been stated on several occasions. ~~The other purpose~~

(check enclosed sheet)
Our findings were that the city budget was raising at a more rapid rate than the school budget. The tax levy for city purposes for 1969 is up 23 per cent over 1968 -- way above the increase the mayor has publicly stated it would be. The school budget with the proposed million dollar cut would be up 4.2 per cent. If the total million were reinstated, the school budget would be up 23 percent compared to last year. We have released the above information in more detail to the Post Crescent and this will probably appear shortly.

~~The League cannot make a judgement on the city budget.~~
Even though the League cannot make a judgment on the city budget at this time, we ~~can~~ say that the schools need the funds they have requested. The League hopes you will carefully consider these figures and will reinstate the needed funds to the school budget. The educational system is under the same inflationary and growth stresses that the city is under. Allow them sufficient funds!

Sincerely yours,

Mrs. Edwin Olson
President

DCopies to: Aldermen
Town Chairmen
Mayor



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

December 10, 1968

STATEMENT BEFORE THE FISCAL CONTROL BOARD CONCERNING THE SCHOOL BUDGET BY MRS. DANIEL CROWLEY REPRESENTING THE LEAGUE OF WOMEN VOTERS OF APPLETON

The League of Women Voters of Appleton is currently making a local study of general government budgeting and financing practices. As an organization, we have not yet reached consensus on the city budget, so at this hearing our remarks are directed only to the educational budget on which a study has been completed.

We believe that the Appleton school budget should reflect the community's ability to pay as indicated by the annual income of the area and the equalized valuation behind each pupil. Probably most of you would agree with this statement. The difficulty comes in interpreting it. We seem to be caught in a paradox of conflicting facts that are true but hard to reconcile.

On the one hand, statistics indicate that Appleton most certainly has the resources to support a superior educational system. We, along with Neenah and Janesville, are the only three cities in Wisconsin to have an average buying income per household in excess of \$10,000 annually. We have approximately \$37,000 of equalized value behind each pupil in our public schools; more than most of our neighbors to whom we usually look for comparison. This indication of wealth is, indeed, why we are eligible for only flat aids from the state instead of the more lucrative integrated aids received by most of our neighbors. We simply do not qualify as a community needing extra help to support our schools.

On the other hand, the 115 families represented by the League of Women Voters are just as concerned with the increasing burden placed upon the property tax (as the next citizen). Real estate has, over the past years, been gradually forced to support more and more governmental services until the property tax has become unfair to persons with limited or fixed incomes. 1

We submit, gentlemen and Miss Draheim, that the real dilemma facing Appleton, as well as so many other cities, is, therefore, one of finding a better way to equitably distribute the cost of education rather than in concluding that these costs are out of proportion to our community's ability to pay. Serious attention is now being given by such groups as the Tarr Task Force to seek out solutions, but it is imperative that local ingenuity and initiative be added to solve the problem of how to best support the local governmental services and educational programs we want.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

March 10, 1969

STATEMENT TO THE BOARD OF EDUCATION CONCERNING EQUALIZATION OF FACILITIES BY MRS. DANIEL CROWLEY REPRESENTING THE LEAGUE OF WOMEN VOTERS OF APPLETON

The League of Women Voters of Appleton has given close attention these past two years to the matter of the school budget. We recognize the difficulty of providing, what seems at times to be, conflicting demands from the public. On the one hand, there is a persuasive call for a superior and competitive educational system; on the other, an equally persuasive group is in near revolt because of the increasing burden that educational costs place on the property tax.

In appearing before the Fiscal Control Board during the hearings for the 1969 budget, League stated its belief that a school budget should reflect the community's ability to pay as indicated by the average annual income of the area and the equalized property value behind each pupil. We contend that statistics relating to these factors indicate that this community does, indeed, have the financial ability to support a high quality educational system.

At the same time, we readily agree that the property tax has become a regressive tax, very unfair to persons with limited or fixed incomes. We urged then, and continue to urge, that active and responsible leadership from all concerned people including city and school officials be directed toward finding new and better ways to equally distribute the cost of education rather than concluding that drastic cuts are necessary.

Another conclusion reached from our study of school budgeting concerns you as a school board more directly. We are addressing you tonight to more fully explain this particular part.

League concluded that it is of utmost importance that all educational opportunities within the system be kept as equal as possible through a consistent policy of striving for uniform facilities and equipment in all schools.

This is a difficult assignment, we know. The problem of keeping older schools at the level of newer ones always boils down to two things - space and money. Some of our schools are very old, and there is simply no way to provide for what is today considered adequate facilities for gym, music, lunch rooms, language and science labs, shops, etc.; and we are most certainly not

suggesting that new schools be built to conform with existing schools for the sake of equality. We also recognize that, when future plans call for major renovation and/or addition, it is easy and sometimes only practical to forestall badly needed repairs and postpone replacement of outmoded equipment. But we submit that these might be the times and these the very areas that need your extra measure of attention and concern, and that something more could be done toward achieving equality.

The older the school, the greater the need to give high priority to making inadequate facilities as pleasant and as liveable as possible. We believe there is often considerable justification and obligation to expend monies on repair and renovation despite the fact that, somewhere in the future, there are plans for major remodeling. Every student is entitled to proper heat, proper ventilation, adequate lighting, adequate wiring, roofs that don't leak profusely, and ample all-weather playground space especially if gym facilities are poor. Every teacher is also entitled to surroundings that enhance and facilitate his work. These things should not be dictated by the age or size of the school or future plans. We must not allow such schools as Wilson, Roosevelt, Jackson, or Columbus to fall under the connotation of "inner-core" schools where the student pays a penalty for living near the wrong school.

We also encourage you to make special effort to compensate for inadequate facilities by seeing that equipment and supplies in these older schools are on a par or even above those of newer schools. Much of the equipment and books for new schools was included in the original bond issue. The older schools do not have this advantage. Their bonded equipment, if it ever existed, is now old and often outmoded. One of our members looked at the requests from individual schools, and the cuts made in these budgets. The cuts were made on an extremely equal basis. Yet these new schools do not have the desperate need of the old because their equipment is still in good condition. Would it be possible to give the older schools more consideration at budget time for equipment, visual aids, library and text books?

League commends this Board of Education as dedicated citizens tackling a very difficult assignment. We know that most of what we have mentioned carries a price tag, and most of us know a little about trying to cope with a restricted budget! It is the allocation and priorities within your restricted budget that we are speaking to, and we feel certain we are speaking of mutual concerns. The time is approaching when you will be considering the requests from individual schools for another year, and we are here tonight only to voice our concern and emphasize our hope that every student within our system has, as nearly as it possible, equal access to the best we can offer. He can't return at a later date to take advantage of what he missed this year.

	OPTIMUM	MAXIMUM	ENROLLMENT SEPT. '68	TOTAL SQUARE FEET	SQUARE FEET PER CHILD	UNDER OPTIMUM	OVER OPTIMUM BUT UNDER MAXIMUM	OVER MAXIMUM
SCHOOL - Elementary								
Badger	200	240	219	4944	22.1		X	
Columbus	250	300	231	18646	80.7	X		
Edison	550	660	556	66000	118.7		X	
Foster	450	540	460	41400	90.0		X	
Franklin	625	750	756	65491	86.4			X
Highlands	830	990	853	94000	110.2		X	
Huntley	850	1020	934	81311	87.1		X	
Jackson	250	300	240	14374	59.9	X		
Jefferson	550	660	590	57660	97.7		X	
Johnston	590	705	445	62752	141.0	X		
Lincoln	525	630	595	55155	92.7		X	
McKinley	830	990	817	90473	110.7	X		
Richmond	325	390	308	31405	101.9	X		
Twin Willows	200	240	241	3322	13.8			X
Woodlawn	200	240	214	7206	33.7		X	

	OPTIMUM	MAXIMUM	ENROLLMENT	TOTAL SQUARE FEET	SQUARE FEET PER CHILD	UNDER OPTIMUM	OVER OPTIMUM	OVER MAXIMUM
Schools - Jr. H.								
Einstein	755	888	792	104,315	131.5		X	
Madison	645	750	(Don't have current figures for addition)					
Roosevelt	581	676	591	41349	70.0		X	
Wilson	583	678	612	41349	67.5		X	

High Schools

East	1587	1852	1537	257000	167.3	X
West	1322	1560	1271	178250	140.2	X

In our recently published booklet, each school is listed with figures for optimum, maximum and present enrollment. The total square feet of the building was divided by the present enrollment to give square feet per child. As you can see, the square feet per child varies markedly between schools. The figures for optimum and maximum for the older schools give an erroneous impression probably because these figures were set many years ago. To illustrate this, Jackson and Columbus are listed below optimum when, in reality, they are quite crowded. Jackson may not even have a library next year. An individual looking at these figures would come to the conclusion that there is nothing wrong with these schools as far as space is concerned. The optimum and maximum figures should accurately reflect the true state of each school and be changed with modern educational trends.

United States Senate

WASHINGTON, D.C. 20510

October 20, 1969

Mrs. Corinne Goldgar
914 East Eldorado Street
Appleton, Wisconsin 54911

Dear Corinne:

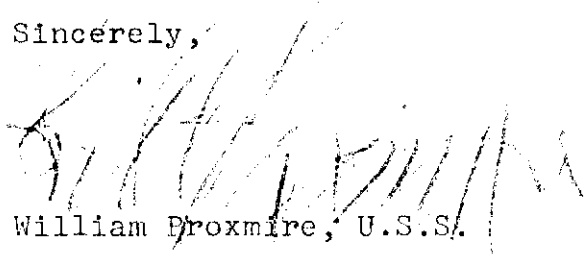
You were just wonderful to arrange for the ladies of the League of Women Voters to get together for our short meeting last Saturday afternoon. I enjoyed it immensely.

Just to confirm what I mentioned to you that afternoon, the House Ways and Means Committee excludes the League of Women Voters from the non-tax free contribution provision on page 34 of its report.

I would appreciate it if you would pass this on to your National League of Women Voters' office.

I enjoyed very much meeting your husband and many others at the cocktail party later that afternoon.

Sincerely,



William Proxmire, U.S.S.

WP:mfd

December 3, 1969

Mr. Elden Broehm
City Clerk
City Hall
Appleton, Wisconsin

Members of the Common Council:

As announced in a letter written prior to the public hearing held December 1, The League of Women Voters of Appleton limited their public statement on the city portion of the budget to the inadequacies in the budgeting procedures ----- and offered what we hoped were constructive suggestions for improving the process in subsequent years.

At this time and in this manner, we would like to go on record in reaffirming our support for Appleton's membership in the Council of Governments, and respectfully ~~urge~~ the reinstatement by council action of the funds deleted from Appleton's portion of the 1970 Council of Governments Budget.

Sincerely,

Mrs. Edwin Olson
President

Statement of LWV at Public Hearing on 1970 Budget *July*
Appleton, Wisconsin

I am Mrs. Jack Weiner speaking on behalf of the League of Women Voters of Appleton. My purpose tonight is to express our continuing concern with the Appleton city budget procedures.

Last year, the Appleton League studied the budget process. As a result of that study, we supported the executive budget, in principle, because we felt that the responsibility for operating the city in an efficient and economical manner, providing all the services required by the citizens, should rest with the Chief Executive Officer, the Mayor. We looked forward to the Mayor's budget message as his opportunity to set goals for the city and develop, thru the budget, financial plans for achieving these goals. We hoped that long-range, as well as short-term aims, would be outlined to citizens in written form as an integral part of the budget. We were sadly disappointed when that message was not forthcoming.

In our study, we examined the resolution adopted by the Common Council on August 7, 1967, which outlined procedures for establishing an executive budget and found them satisfactory. These recommendations included adequate timing, a budget message, finance committee hearings, a public hearing, and anticipated adequate time for all of the various steps. Unfortunately, these recommendations were presented as a resolution and not as an ordinance.

Last year, you will recall, there was considerable confusion and delay in the publication and availability of the budget. Concessions were made because the system was new and the officials responsible were new. Another year has passed, but unfortunately, it appears that problems still remain. We hoped for a budget

message this year, but again we were disappointed. No budget message appeared as part of the budget document nor presented at the proper time to the finance committee. The budget summary that was published represented the requests of the department heads without any indication of recommended changes. Copies of the budget with the mayor's recommended changes were not ready until the night of the finance committee hearings. It would hardly seem that careful deliberation can take place without adequate time for thoughtful and thorough study of the requests and recommended changes.

We would respectfully urge that steps be taken by the Common Council to adopt an ordinance setting a mandatory time-table for the submission of the budget by the finance director, which would provide adequate time for discussion with department heads, careful review and deliberation by the finance committee, publication of summary, and availability of the budget document in sufficient time for taxpayers and citizens groups to examine it and communicate with their aldermen before the public hearing. We suggest that a budget ordinance include provisions for a written budget message as part of the budget process. We believe that the budget is too important to be subjected to such last-minute frenzied haste. We also urge that the budget hearing and vote for adoption not take place on the same night. We believe that our legislators need time to digest and consider the statements heard at the hearings. We would ask that the budget hearing recess for one week to reflect on the opinions expressed at the public hearing.

Thank you for allowing us to be heard. We view the increasing interest of the public in the budget as a healthy sign and one to be encouraged. In our opinion, greater citizen participation in all aspects of government leads to clearer understanding of the complexity of the problems, and should result in greater cooperation between the private and public sectors in seeking solutions to local problems.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

February 20, 1971

George L. Buckley
Mayor
City Hall
Appleton, Wisconsin 54911

Dear Mayor Buckley:

I am certain that you expected a response to the partial truths included in your statement as reported in the Appleton Post-Crescent, February 17, 1971 concerning The League of Women Voters of Appleton, Alderman Winzenz and their inter-relationships. I should like specifically to correct any misunderstanding you may have created in the minds of some area readers.

Most men who have been in politics as long as you have are well aware of the Leagues' non-partisanship policies. One section of our local policy states that a board member shall resign as soon as she or a member of her (immediate) family has made a decision to run for public office. Mrs. Jerold Winzenz has been a member of The League of Women Voters of Appleton since 1964, and in the succeeding years has held a number of positions in the organization. In 1970, at the time of her decision to run for elective office, she held the position of First Vice-President of the Appleton League and was thus a voting member of the Board of Directors. Mrs. Winzenz submitted her resignation to the Board prior to the public announcement of her candidacy for the 12th Ward Aldermanic post -- a fact reported in the local press. Quite naturally, she has continued her interest and membership in the League, and I might add it is most gratifying to see Mrs. Winzenz translate her interest in good government into political action.

I must remind you that the League statement presented at the public hearing on November 24, 1970 was in the form of a limited group of questions, including a series on bonding and capital outlay policies. For your information, I am enclosing a copy of that statement. I should think you and the taxpayers of Appleton would be pleased to have a group such as The League of Women Voters actively interested in the budgetary problems and fiscal policies of the city, and Council members who, as does Mrs. Winzenz, strive to establish policies to make the wisest use of our cities' resources.

Mayor Buckley
Appleton, Wisconsin

February 20, 1971

Finally, I find it surprizing that you apparently have overlooked many of these facts, and distressing that you continue to percieve the concerns of The League of Women Voters for good government as "critical" rather than as constructive.

Sincerely,

Mrs. Edwin Olson

Mrs. Edwin Olson

President,

League of Women Voters of Appleton

Enclosure

copy Appleton Post-Crescent



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Sept. 27, 1971

Dear Mr. President:

On behalf of the Appleton League of Women Voters, I urge you to assert aggressive leadership to secure passage of welfare reform legislation this year. We are concerned that your statement on Aug. 15 might be interpreted by some as a request to postpone reform legislation.

The current fiscal situation serves as a strong deterrent; however, we feel that welfare reform is long overdue. We hope that you will exercise the full powers of the presidency to achieve Congressional action on welfare reform.

Very respectfully yours,

Nina Kirkpatrick

Nina Kirkpatrick
Human Resources Chairman

cc: George Schultz
John N. Mitchell
Maurice Stans

Sept. 29, 1971

SENATE COMMITTEE ON HOUSING AND URBAN AFFAIRS

Arthur Cirilli, chairman

Statement in support of A734 from the League of Women
Voters of Appleton

The League of Women Voters of Appleton has supported the concept of regional planning for the past five years. Our specific positions are results of a two year study, completed last year, on planning agencies.

Planning agencies are needed by local governments to help promote planned growth and efficiency. The planning agency ought to be made up of elected officials, as this bill provides, in order to foster implementation.

The State of Wisconsin has an opportunity to promote cooperation among communities by the passage of this bill.

Barb Hoffman

October 7, 1971

Dear Mr. Hauert,

It has come to our attention that you have rented property on Walnut Street to the La Raza Organization. We understand the problems this action has, no doubt caused you and we would like to take this opportunity to commend your fore sight in being part of the action taken in behalf migrant workers.

We would like to appeal to the very reasons you rented the property in the first place and ask that you postpone the eviction of these students 30 more days in hopes that the problems and disruptions can be rectified and the theory of this program can be put into practice.

Please call us if we can be of any help.

Sincerely,

Barbara Hoffman (Mrs. Arch)

734-3627

Bank

914 E. Eldorado Street
Appleton, Wisconsin 54911
October 15, 1971

Mr. Alvin Woehler, County Executive
Outagamie County Court House
Appleton, Wisconsin 54911

Dear Mr. Woehler:

The League of Women Voters of Appleton commends you on your procedures in preparing and presenting the first executive budget to the Outagamie County Board. We believe that the procedures included the five following items that the League, in a study of local budgeting, felt were essential:

- (1) executive budget message
- (2) consultation with department heads
- (3) timing calendar
- (4) complete budget summary
- (5) availability of the budget to the public.

At the proper time and when the League has scrutinized the budget document, we may have a further statement to make on the proposed Outagamie County budget for 1972.

Sincerely yours,

Corinne H. Goldgar
(Mrs. Bertrand A. Goldgar)
President

cc: The Post-Crescent

To: Mr. Alvin Hooker, County Executive

October 15, 1971

The League of Women Voters of Appleton commends you on your procedures in preparing and presenting the first executive budget to the Outagamie County Board. We believe that the procedures included the five following items that the League, in a study of local budgeting, felt were essential:

- (1) executive budget message
- (2) consultation with department heads
- (3) timing calendar
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cc: The Post-Crescent

Corinne Golder, President

To: President Nixon

Sept. 27, 1971

On behalf of the Appleton League of Women Voters, I urge you to assert aggressive leadership to secure passage of welfare reform legislation this year. We are concerned that your statement on Aug. 15 might be interpreted by some as a request to postpone reform legislation.

The current fiscal situation serves as a strong deterrent; however, we feel that welfare reform is long overdue. We hope that you will exercise the full powers of the presidency to achieve Congressional action on welfare reform.

Mina Kirkpatrick
Human Resources Chairman

To: Senator Lorge

October 16, 1971

The League of Women Voters of Appleton view the budget as passed by the Assembly last week as an acceptable compromise. We urge you to vote for it in the interest of serving the residents of the State. As you pointed out, many people are unhappy over the lack of action in Madison.

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WILL WILKINSON
Women Resources Chairman

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Corinne Golugar, President

To: President Nixon

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Corinne Golugar, President

To: Mr. Hauert

October 7, 1971

It has come to our attention that you have rented property on Walnut Street to the La Faza Organization. We understand the problems this action has no doubt caused you and we would like to take this opportunity to commend your foresight in being part of the action taken in behalf migrant workers.

We would like to appeal to the very reasons you rented the property in the first place and ask that you postpone the eviction of these students 30 more days in hopes that the problems and disruptions can be rectified and the theory of this program can be put into practice.

Please call us if we can be of any help.

Barb Hoffman

To: Senate Committee on Housing and Urban Affairs
Arthur Cirilli, chairman

Sept. 29, 1971

Statement in support of A734 from the League of Women Voters of Appleton

The League of Women Voters of Appleton has supported the concept of regional planning for the past five years. Our specific positions are results of a two year study, completed last year, on planning agencies.

Planning agencies are needed by local governments to help promote planned growth and efficiency. The planning agency ought to be made up of elected officials, as this bill provides, in order to foster implementation.

The State of Wisconsin has an opportunity to promote cooperation among communities by the passage of this bill.

Barb Hoffman

Barbara Hoffman

October 31, 1970

Appleton Post Crescent
People's Forum

To the Editor:

The League of Women Voters asks the Taxpayers of Appleton--

- 1.) Does it bother you that Budget Planning in Appleton is a hap-hazzard, rush job?
- 2.) Does it bother you that the Mayor, once again, refuses responsibility for an Executive Budget? This is in violation of a resolution passed by the Common Council!'
- 3.) Does it bother you that because the Executive Budget procedure fails, we go back to a previous procedure still on the books?
- 4.) Does it bother you that in violation of our city ~~city~~ ordinances, this too, will be at least two weeks late?
- 5.) Does it bother you that you and your representatives may not have enough time to look over the budget, and evaluate where your tax money goes?

It does bother the League and we hope you care enough about your tax rate for 1972 to be bothered, also.

Sincerely,

Corinne W. Goldgar
President

November 6, 1971

Dear Supervisor,

The League of Women Voters urges the Outagamie County Board to adopt as part of its redistricting plan the ward boundaries already endorsed by the Appleton City Council. It is to the advantage of both officials and the citizens they represent to have ward and supervisory district lines coincide.

Supervisor Wasson is to be complimented on a map which adheres admirably to the one-ward, one-vote principle. However, the confusion resulting from completely unrelated districts and wards is a strong argument against the county adopting his plan. Difficulties will arise not only for election officials but also for every voter who considers going to the polls. It is even possible that the whole of county government would be affected by lessened interest in its elections.

The voters, we feel, are not enough aware at present of the value and importance of good county government. Simplifying the voting procedure to the extent of having coincidental wards and districts in Appleton would help. People would be better able to understand where they fit into Outagamie County and to identify their supervisors.

Sincerely,
Jan Minardi, County Observer
Corinne Goldgar, President



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

STATEMENT BEFORE THE OUTAGAMIE COUNTY BOARD OF SUPERVISORS AT THE BUDGET HEARING, NOVEMBER 15, 1971.

I am Janice Minardi speaking for the 110 members of the Appleton League of Women Voters. We wish to compliment Outagamie County for proceeding in good order with the yearly business of budget preparation. This smooth course of events, which might be taken for granted, is in noticeable contrast to the problems seen at the city and state levels.

Several of the components of an executive budget are included which benefit the citizen who examines this document.

1. The budget message outlines some goals to be worked for in cooperation between the board and the executive in weighing the potential value of programs, and in working with their state counterparts.
2. Consultation with department heads apparently has been effective in setting realistic figures for each aspect of county services.
3. The publication of the budget summary, and
4. its availability to the public assured the voter of an opportunity to look at the way his county tax dollar will be spent.
5. Hearings gave him a chance to ask questions or request changes.
6. Scheduling of these events with enough time at each stage for careful and thoughtful consideration by the supervisors is an important safeguard to the effectiveness of the entire process.

Taken as a whole, this is to be commended as a great step toward responsible public finance.

Sometime in the future, the League would like to see put into practise the concept of a program budget. By dividing expenditures into significant programs or activities, this plan points out what is to be accomplished rather than simply listing the objects and services which are to be purchased. One examining a program budget would be better able to evaluate and compare the benefits and the costs of each program, and to see progress toward long range objectives.

November 17, 1971

Mr. George Buckley
Mayor of Appleton

Dear Sir:

The undersigned organizations are greatly concerned and appalled that the city budget is not yet prepared. According to the city ordinance, it is already two weeks late.

As chief executive of this city, you have failed in your responsibility to ensure compliance with that ordinance.

We strongly urge you to direct the department responsible to present full budgetary figures immediately.

Yours truly,

Wanda Veum
(Mrs. James Veum)
President, American Association
of University Women

Donald Stone
Executive Secretary, Appleton
Chamber of Commerce

Corinne Goldgar
(Mrs. Bertrand Goldgar)
President, League of Women Voters

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Handa Vonn (Mrs. James Vonn)
President, AADW

Donald Stens, Exec. Secretary,
Appleton Chamber of Commerce

Corinne Geldgar (Mrs. Bertrand Geldgar)
President, LNW

October 31, 1971

Appleton First Crescent
People's Forum

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- 5.) Does it bother you that you and your representatives may not have enough time to look over the budget, and evaluate where your tax money goes?

It does bother the League and we hope you care enough about your tax rate for 1972 to be bothered, also.

Sincerely,
Corinne Geldgar, President

TO THE MEMBERS OF THE APPLETON COMMON COUNCIL ON THE SUBJECT
OF RE-DISTRICTING:

The League of Women Voters asks that you adopt for ward boundaries the lines adopted by the Outagamie County Board for supervisory districts. Our first goal is election districts that reflect the "one man, one vote" principle. Our second goal is a polling system that does not place unnecessary stumbling-blocks in the way of the voter, unnecessary burdens on the pocketbook of the taxpayer, and unnecessary complications on the procedures of the election administrators.

Up to this time we have supported the map that you have passed twice. It is a good map whose wards would give the citizens equal representation. Because it was the first map to appear meeting this standard, we urged the County Board to accept it--unfortunately, without success. Having found serious inequities in the districts proposed by the County Board Committee on Re-districting, we raised an objection and corrections were made.

The city portion of the amended map passed by the county is now reported to meet the "one man, one vote" criterion. Your adopting it will give your constituents ten years of the simplest and least costly election system available. Rising above the pettiness that has dogged the local re-districting process, you will show yourselves to be statesmen.

Sincerely yours,

Corinne H. Goldgar
(Mrs. Bertrand A. Goldgar)
President

914 East Eldorado Street
Appleton, Wisconsin 54911
November 17, 1971



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

January 25, 1972

STATEMENT TO THE WELFARE AND ORDINANCE COMMITTEE
ON THE PROPOSED COMBINING OF THE ELECTIVE POSITIONS
OF ALDERMAN AND COUNTY SUPERVISOR, BY CORINNE GOLDCAR,
PRESIDENT OF THE LEAGUE OF WOMEN VOTERS OF APPLETON.

The Appleton League of Women Voters has been interested in the structure of local government for many years; we have studied the subject from many angles and under various titles. As a result of these studies, we are intensely aware that the kind and amount of governmental service as well as the cost and efficiency of this service is directly affected by the structures and procedures of the policy-making bodies. Drawing both on the literature about urban problems and government and on the information provided to us by the Leagues in the two Wisconsin cities that have mandatory joint candidacy for the offices of alderman and supervisor, we would like to present what is termed "testimony as it may appear."

The writers on urban government generally favor consolidation of governmental units for coping with problems that extend beyond current political boundaries. (In reviewing the written sources, I did not find the terms "joint candidacy" or "alderman-supervisor" used, but I assume that this does constitute a modified form of consolidation.) Among the areas which might be better handled on the county level are assessing, general relief, planning, solid waste disposal, public health, libraries, and administrative buildings. It is, however, pointless in the present situation for the city council to say that these should be the responsibilities of the county board if the county board does not choose to deal with them.

Perhaps the most cogent argument in favor of joint candidacy is the financial one. Currently, the city of Appleton is doubly disadvantaged. Not only do the citizens of Appleton pay approximately one-half of the taxes collected by Outagamie County, but they also pay at least one-half of the personal income taxes from which the state returns funds to the county. Little of this money is spent on services within the city. In addition, the people of the surrounding area have the advantages of proximity to a sizable city without contributing to the payment of its costs. One example of all of these points is streets. First, little or no county money is spent on the building or maintenance of city streets. Second, highway funds from the state are allocated substantially on the basis of mileage rather than on the basis of use. And, third, our neighbors from outside of Appleton who come in to use our health facilities, our cultural and recreational facilities, our shopping facilities, or simply to visit us socially contribute nothing to the upkeep of the streets they drive over. Perhaps, one office-holder looking simultaneously at the building of rural roads and urban streets would vote to divide the money more equitably.

Another argument in support of combining the offices is that it would focus attention on the position and help define its responsibilities for the average citizen.

Finally, in the very important area of communication, matters would certainly be improved by having the same individuals sitting on both the city council and the county board. More than once within recent memory we have seen duplication of effort and the break-down of joint projects because of lack of communication between the two local legislative bodies.

Now, if we find many theoretical advantages in having aldermen-supervisors, let me hasten to tell you that in Green Bay and Wausau, both having had the combined office for many years, the local League of Women Voters finds disadvantages to the system in practice. The major problem is the fact that the combined job is excessively burdensome and time-consuming. As a consequence, there are many competent people who would like to become candidates but feel that they cannot. Further, the president of the Green Bay League tells me that, while their aldermen-supervisors are well informed about matters on both the city and county levels, they tend to shift purely city problems to the county board where they vote as a bloc and thus create hostility in their rural colleagues. The president of the Wausau League also thought that their aldermen-supervisors were better informed than they would be if they served on only one body, but she pointed out that, when the officials were unable to attend both city and county meetings, it has happened that they opt in favor of the county meeting because of the per diem pay. The Wausau League of Women Voters is on record in favor of splitting the positions and having the candidates run for both offices if they wish. The president of the Green Bay League said that there is considerable feeling in her group favoring dividing the two offices.

Thank you for giving us this opportunity to share our information with you.

914 E. Eldorado Street
February 4, 1972

The Honorable Patrick Lucey
State Capitol
Madison, Wisconsin 53702

Dear Governor Lucey:

The Appleton League of Women Voters calls to your attention the financial plight of the personnel of the now-defunct Fox Valley Council of Governments and urges that you personally have the matter rectified immediately.

The personnel of the Council of Governments have not been paid since before the first of the year. This has created a situation that has worked a hardship on the individuals involved and is not in the interest of the community at large. How long can trained planners be expected to remain in a community that does not pay them? How long would it take new planners to accumulate so much knowledge and experience of the Fox Valley if our current planners should decide to move to other localities where the pay is sure and steady?

The League of Women Voters of Appleton wants this knowledge and experience kept in our community. For this reason and for the sake of common humanity, we ask you to act at once to be sure that these people are paid on a regular basis in the period of reorganization of the area's planning agencies.

Sincerely yours,

Corinne H. Goldgar
(Mrs. Bertrand A. Goldgar)
President

cc: The Post-Crescent
Mr. Lawrence Michaels



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Feb. 9, 1972

Dear Senator Lorge,

The Appleton League of Women Voters supports AB 1148 which "extends the state law governing equal housing opportunities to cover single-family residences which are owner-occupied". In our 1964-65 Human Rights study we found that there is indeed discrimination in housing in Wisconsin. This is inconsistent with the democratic ideal that all Americans have a right to equal opportunities in every facet of their lives.

Although you may not feel that your constituency is faced with discrimination in housing, it is important to consider the welfare of the population of the whole state and vote for passage of this bill.

Thank you for your consideration.

Cordially yours,

Nina Kirkpatrick

Nina Kirkpatrick
Human Resources Chairman



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Feb. 9, 1972

Dear Representative Rogers,

The Wisconsin League of Women Voters has long had a position in support of equal opportunity in housing. It is clear that low-income people and the elderly are being denied equal access and that zoning is one of the obstacles. This is economic discrimination.

We are interested in the passage of AB 509, The Open Communities Act. It would provide for a state housing appeals board which would review, upon the request of a sponsor or builder of subsidized housing, the local zoning and building codes which keep out that kind of housing. We hope that you agree that this bill is in the interest of the larger community, and that you will vote for passage.

Thank you for your consideration.

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Nina Kirkpatrick

Nina Kirkpatrick
Human Resources Chairman



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

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Thank you for your consideration.

Cordially yours,

Nina Kirkpatrick

Nina Kirkpatrick

Human Resources Chairman

May 31, 1972

I am Mrs. Jack Weiner, representing the League of Women Voters of Appleton.

Upon completion of its study of budgeting and bonding procedures, the Appleton League members reached the conclusion that bond issues, generally, should not be voted on in a public referendum. We believe that the elected officials are given the power by the people to make the necessary decisions on bonding and that power should remain with the elected body. An adequate safeguard against excessive bonding is provided through the citizens' power to initiate a referendum by petition.

Briefly, we wish to explain our reasons. Making a decision on a bond issue requires a ^{great deal} ~~wealth~~ of knowledge that is not easily accessible or often understood by the general public. For instance, the elected officials are more fully informed on the community's level of bonded indebtedness, the current cost of money for municipal projects, and the rate at which our bonds are being retired. Second, the officials are able to balance the needs of the entire city, and to schedule the order in which bonding will be done. And let us remember, if enough citizens truly believe that any bond issue is excessive of unnecessary, machinery exists ^{for citizens} to initiate a referendum.

The League has repeatedly spoken in favor of a long range capital improvements program for the city of Appleton. We believe priorities in the program should be based on all of the needs of the city rather than a program based on what "will pass in a referendum vote". We would greatly fear that meaningful long range capital improvements planning would become almost impossible if threatened by automatic referendum.

The League of Women Voters hopes you will carefully consider our concerns on this matter. We hope you will not recommend automatic referendum in bond issues. The responsibility for bonding for the city should remain with its elected officials.

Thank you.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

November 20, 1972

STATEMENT TO THE APPLETON COMMON COUNCIL CONCERNING THE PROPOSED CITY BUDGET FOR 1973 BY MRS. BARBARA HOFFMAN SPEAKING FOR THE LEAGUE OF WOMEN VOTERS OF APPLETON

I am Mrs. Barbara Hoffman speaking for the League of Women Voters of Appleton in support of six specific items in the city budget for 1973.

First, we urge the appropriation of \$81,000 for bus support. Along with other citizens in the community, we agree that it is essential to provide a system of public transportation for those people who either cannot or do not wish to maintain a car or whose access to an automobile is limited. According to the census figures, 12% of the households in the city have no car and over 50% have one car for the entire household. When we consider that we subsidize the private automobile to the extent of nearly \$1,200,000 a year, the \$81,000 does not seem to be so much for these citizens in our community who must depend on buses. Further, the League has learned in our studies of environmental quality that automobile emissions account for the most air pollution both in quantity and in ability to do damage, that automobile emissions continue to "hang" in the air while those from buses tend to settle to the ground.

Second, we support the \$15,500 for an assistant to the Mayor. We agree with the City Governmental Operations Committee Report of 1968 which says that the Mayor should have an administrative assistant appointed by him to serve at his pleasure. Such an assistant would allow the Mayor to become the "Chief City Operating Officer" with all department heads reporting to him and with the responsibility, which he now has, for preparing the executive budget. If the Mayor is to be responsible for the administration of the city, much of the detail work must be done by someone else.

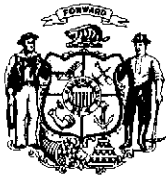
Third, we support the \$50,000 for up-dating the comprehensive plan, the present plan being out-of-date.

Fourth, we support the \$2,250 increase for the Special Accounting and Auditing Department. It is my understanding from observing the Finance Committee deliberations that part of this increase is to facilitate centralized purchasing. The League has felt for many years that there are benefits and savings to be gained from such a purchasing system.

Fifth, we support the appropriation of \$12,688 for the inspectors to enforce separation of storm waters from the sanitary sewer system. We realize that this is a DNR order, but we are also aware that the sanitary sewer is overloaded during heavy rains and that at such times wastes are being emptied into the river virtually untreated.

Finally, we note with approval that you are not planning to bond as much this year, especially in the area of street maintenance. However, we note with dismay that the budget item for principle and interest has increased \$700,000, which indicates to us that the city's bonding policies have been very poor in the past. For the fifth straight year, the League of Women Voters urges the Council to adopt a bonding policy that will include both criteria for acceptable bonding items and a bonding limit acceptable to the city.

Thank you for your attention.



STATE OF WISCONSIN
OFFICE OF THE GOVERNOR
MADISON, WISCONSIN 53702

PATRICK J. LUCEY
GOVERNOR

March 27, 1973

Mrs. Corrine Goldgar
914 East Eldorado
Appleton, Wisconsin 54911

Dear Corrine:

Once again and in perhaps a more formal way, let me thank you for all your efforts in providing me with an opportunity to speak to the people of the Fox River Valley about environmental matters. I always enjoy an opportunity to meet with League of Women Voters groups because of their demonstrated commitment to good government and their record of service, particularly within my own administration.

I enjoyed meeting you and the other League leaders at the head table; and if there should be an occasion where I or my office can be of any service to you, please feel free to call upon me.

By the way, I'm looking forward to a set of progressive and courageous recommendations from the Mass Transit Task Force!

Sincerely,

Patrick J. Lucey
PATRICK J. LUCEY
Governor

PJL:spg

*With sincere
appreciation*

*Patrick J.
Lucey*



I am... & on behalf of the LWV of App., I welcome all of you -- Gov. Lucey, members of the LSWV of Door Cnty, Greater G B, App., N-M, & Osh, our friends & fellow environmentalists.

We have so many distinguished people -- both League & community leaders -- here today that I am not going to take the time to introduce them, but I am going to snatch one minute to say a big "Thank you" to Eleanor Burdett, who has served as chairman for this luncheon. Eleanor is the kind of chrman presidents dream about -- she does things right -- and she does them right right now.

Logically, you would not expect me to introduce our speaker; however, since League members are such constant watchers of government officials, what could I possibly tell you about the Gov. that you do not already know?

Instead, Gov. Lucey, I would like to introduce the audience to you -- and to give you our credentials as environmentalists. Without too much exaggeration, I think I can say that the LWV practically invented water...that the League virtually discovered garbage...and that the League know^s, if we wait until we can see the air to see that we have an air pollution problem, the only solution will be to learn how not to breathe.

Gov. Lucey, you hear from us from time to time. Today we are eager to hear from you. Gov. Lucey...

Thurs 1:30
\$ 350 per teacher per month
9:30 Thurs. Social Sec. 1

Citizens often have more interest in the costs of services provided by government during budget time than during the rest of the year. For better understanding of the county budget we have suggested that more detailed information about revenues be provided in the budget summary and the budget document, with a breakdown of revenues into broad categories. We believe that total revenues from all sources -- local, state and federal -- should be published so that supervisors and interested citizens have a clear picture of the cost of a program. This has been done with medical payments in the 1973 Social Services budget. For example, there appears to be unlisted revenues and expenditures of about \$ 2-million for highways. Thus, the picture of highway costs within the county is incomplete. Showing all revenues and all expenditures, and not just the part paid directly by county government toward a service would give citizens a clearer understanding of the actual costs of services provided at the county level.

One last item concerns the county courts. Believing that judicial salaries should be high enough to attract outstanding individuals, the League favors the proposal to increase the county's share of the salaries for the three county judges and the circuit judge.

The Family Court personnel as requested by Judge Cane and approved by the Enforcement and Judiciary Committee seems to offer more services to the citizens of the county at a cash savings. The present salary of the fulltime Family Court Commissioner is \$15,000. The proposed change would employ a parttime Family Court Commissioner at a cost of \$9,000 and a fulltime counselor at a cost of approximately \$11,000. The county's cost of this counselor would be approximately \$1500 since state and federal reimbursements would pay 86% of the salary. So the county would be getting an additional halftime person in the courts and at the same time save \$4,500.

Agony

COUNTY BUDGET

Mrs.

I am Donna Weis, speaking for the Appleton League of Women Voters. There are four areas of interest to us as you consider the 1973 budget. One is property assessment, another solid waste disposal, the third budget procedure and the county courts.

In the late 1960's the League of Women Voters throughout Wisconsin made a concentrated study of local governments in Wisconsin. The League concluded from this study that primary reliance for performing services and handling revenues should be placed on a strengthened and improved county government structure. Our support of the establishment of County Executive for Outagamie County reflected this position -- that county government would be strengthened by having one person coordinate administration.

As we see improvements in county government structure, we would also like to see more responsibilities being handled on a county level. One such responsibility is property assessment. Larger assessment districts throughout the state with trained personnel would improve the standards and procedures of the assessment process. The inequities between assessment districts are important when the taxpayer realizes that 97 computations are based on the equalized values computed by the state office. With local communities using professional concerns to make complete reassessments for their community, there should be more interest in maintenance of an equitable assessment in the community. Our county could take advantage of enabling legislation available to it to provide professional assessment services attainable by a larger assessment district.

Another service which we think should be provided by a larger unit of government is solid waste management. We are aware that the subject is under study and we hope that this service will be offered by Outagamie County during 1973. Consolidation of the solid waste programs throughout the county certainly is a better approach from an ecological point of view.

November 2, 1973

I am Mrs. Marlys Fritzell, president of the League of Women Voters of Appleton. On behalf of the members of the League I would like to speak in support of the establishment of a city-county health department.

The League's position on providing public health services at the county level is based on two different arenas of study. One study done at the local level has been spread out over a period of many years and concerns itself with the specific issue of public health services. In 1961 the League arrived at a position in support of a full time county health department to include coverage for urban areas. That position we re-studied in 1966-67 and reaffirmed by our members. Each year since then League members have readopted this support position at our annual meeting.

The second study was done in conjunction with Leagues throughout Wisconsin in 1968-69 and concerned itself with the role of county government. From that study the League arrived at a position calling for a strengthened county government; a county government which would be capable of assuming responsibility for performing services that could best be met at a county-wide level. These two studies form the basis of our support for the establishment of a health department to serve the entire county.

In Outagamie County the providing of public health services on a county-wide basis could be organized in either of two ways: 1.) a county health department or 2.) a city-county health department. The basic differences between these two types of organization are reflected in the method of appointing members to the Board of Health and in the method of financing the health department.

In a county health department the board of health would be appointed by the county executive with the approval of the county board. A city-county health department would have its board of health appointed by the county executive and the mayor with the approval of the appropriate governing body. In regard to financing, a county health department's budget would be submitted to the county board for consideration. A city-county health department's budget would be proportioned between the city and the county based on equalized valuation, with each governing body considering only its share of the budget. No part of the cost apportioned to the county would be levied against the city.

The Appleton League of Women Voters believes that the long range goal of achieving a viable public health program throughout the area would best be served by the establishment of a city-county health department. This would eliminate any duplication of administrative services, would provide for a coordination of activities, talents, and efforts, and further would emphasize the interrelationship of health needs and concerns of the community whatever the political boundaries might be.

The League is fully aware of the problems which must be faced and worked out in following this course. The concerns are legitimate and cannot be taken lightly. One such concern voiced by the city is the present difference in services provided by the city and the county. The city obviously would like to see an expression of commitment by the county board to the needs for public health service.

The League believes that the county board by initiating and approving the establishment of a city-county health department with proper funding would indeed be showing a commitment to public health needs and services. It would then be appropriate for the city council to take under consideration the resolution of the county board.

Let me assure you that the League's interest in this matter will not be dropped if and when a health department is established. We will have continued concern for its proper functioning and financing.

Thank you.



July 9, 1974

The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Dear Supervisors:

The League of Women Voters of Appleton has watched your activities regarding the Outagamie County Guidance Clinic ever since we completed a local study of the Clinic in 1972. On several occasions we have communicated our support to you of any efforts made to strengthen its staff and program, so that it becomes better able to meet the county's need for mental health out-patient services. Tonight we would like to voice our support again for a Clinic Administrator.

We were pleased last month when you overwhelmingly voted to create this position. We understand that the measure faces an Executive veto. We are disappointed at any delay in hiring this individual.

We are aware of recent proposals to hire more top professionals in the county, notably a psychiatrist to oversee all the mental health services. We suggest that you try to strengthen out-patient service now by hiring a Clinic Administrator now (remembering that this person would also provide direct counselling services too). The need for someone to head the Clinic will not go away even if the hiring of a psychiatrist at some later date necessitates some redefinition of duties. A psychiatrist should not be expected to perform all the day-to-day administrative duties of all the mental health services.

Not knowing what action you intend tonight, we'd like to phase our recommendation in two ways:

1. We would support your vote to override the Executive veto, or
2. If you conclude that further study is necessary, we would support your instructing the appropriate committee to move quickly so as to minimize the delay.

The League hopes to see you act in support of the Clinic Administrator to head up out-patient mental health services at the Outagamie County Guidance Center.

Thank you.

Sincerely,

Cathy Boardman



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

September 18, 1974

The League of Women Voters is committed to the promotion of good government. One result of this commitment has been a considerable interest in taxes and their administration. After continued study that began in the 1960's, Leagues throughout the state have come to agree that the county is the best level of government to administer the property tax. We believe that only the county provides a large enough tax base to support a qualified assessor and adequate staff to do a fair and equitable job of assessing the area within the county.

In such small assessing districts as we presently have, it is asking a lot of anyone to evaluate and assess objectively the property of close friends and neighbors.

More than half of the 32 assessors in Outagamie County receive \$1000 or less for performing all the duties of an assessor, as directed by Wisconsin State law. How can we taxpayers expect them to spend time studying sales and transfers in order to keep up with current market trends of all the different types of property in their districts. Furthermore, present salaries for local assessors would hardly compensate a trained and experienced assessor for reassessing his district periodically. Perhaps this explains why in nearly half of the districts in Outagamie County, the assessments are over 10 years old.

In a letter to the Appleton League of Women Voters about Kenosha's county-wide assessing system, John Higgins, Kenosha's County Assessor, notes that "The major objection seems to be the loss of local control, not whether the system is better or not. In reality there was little local control because if the assessor was doing the job properly, he was following Chapter 70 of the State laws, not local directives." He goes on to say, "It looks like we are spending a large amount of money, . . . [However] If, under the old system, all the municipalities revalued once each four years, the cost would not be low."

In these inflationary times, few people are in favor of greater governmental spending at any level. But there are several elements about the present financial situation that merit considering such a system at this time. While the State is presently offering to reimburse 3/4 of the county's costs of operating a county assessor's office, pressures to cut spending may force the Legislature to retract the offer at some point in the not so distant future. As the first year, or so, of getting established would result in the greatest costs, now may be the time to adopt a county assessing system, while the funds are still available.

With the county as the tax base, the Bureau of Property and Utility Tax found that, "Based upon the 1973 County full value, with the county's assuming of its portion of assessment costs, the county full value tax rate would remain at approximately \$4.40/\$1,000. Local tax rates would decrease according to the amount each is now spending for assessment."

The Report to the Outagamie County Board of Supervisors on County-wide Assessments showed that as recently as last year some classes of property were overassessed by as much as 143% within one community and underassessed by as much as 54% in another. Such disparities within communities are clearly unfair to everyone in the community. As stated by the Tarr Task Force report, over 95 different calculations are made on the basis of assessments. The lower the assessment level, the greater the magnitude an error can result in. We can't afford even slight inconsistencies if we want a fair and equitable tax.

We are all familiar with Appleton's current experience of revaluation. Because the local assessor does not have a large enough staff and budget to do all of Appleton in one year, only parts of the city are being brought up to date on their assessments each year, while others will be taxed on the basis of their much older property assessments. With property values skyrocketing, this puts an unfair tax burden on the newly assessed property owners. This is a classic example of how a difference in revaluation periods can result in inequities.

Another example of this is found in the Report on County-wide Assessments where it shows that 15 of the 32 districts in Outagamie County have not reassessed in over 10 years. The burden then falls on the remaining 17 districts to generate, not only their fair share of taxes, but also what would be the greater share of the neighboring 15 assessment districts. This is particularly true in school districts, which often overlap several municipalities.

Between municipalities, levels of all property assessment ranged from 25% to 113% in 1973. Levels of assessment between communities within a given class of property showed greater variation. Residential property was assessed anywhere from 20% to 135%. Manufacturing property, which the State will now assess, was assessed from 29% of full value to 181%. Such differences in property assessment levels can lead to an unhealthy competition between neighboring communities as potential residents look at the property tax as a criteria in deciding where to buy property.

A County Assessor's office in Outagamie County could eliminate many of the present inequities of the small district. With better pay, a full time, well-qualified assessor and staff should have the personal distance that would help to insure greater equity and uniformity of assessments throughout the county. Many of the present local assessors are, no doubt, the best people available to staff a County Assessor's office. The Report on County-wide Assessments estimated a need for 10 appraisers and 4 appraisal technicians in addition to the County Assessor.

With 75% State funding, the county as a whole would save \$100,984 over what is presently spent on assessment. More important, all classes of property would be assessed at full value. All communities would be assessed uniformly. And finally, all of the non-industrial property of the county would be revalued once every four years.

The League is committed to working for an assessing system that would provide the greatest insurance to all citizens, that while taxes may be high, everyone is paying his, or her, fair share - no more and no less. The Appleton League of Women Voters urges this committee to recommend to the County Board the adoption of a County Assessing system in Outagamie County this October.



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The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

I am Cathy Boardman and I will be speaking first for the Appleton League of Women Voters as a whole, and then for myself as a League observer of the County Board.

The League feels that Budget document should provide a true and complete picture, not only of the county's revenues and expenditures, but of its priorities. From looking at this document, laymen should be able to ascertain what services the county provides and we, as taxpayers, pay for. The county's accountability depends on how complete this document is.

Having said this we can only urge the County Board to ignore the executive budget where funds for a vast number of services have been cut across departments and lumped into a separate fund. This kind of budgetting undermines the availability of public information as to what the County is doing. It also undermines the power of the legislative branch to set policy and thus provide the adequate checks and balances of power that are necessary for good government at any level.

In the interest of checks and balances between the executive and legislative branches of the county, the League is in favor of your creating the position of a finance Director or other person designated as a consultant to the County Executive and to the County Board of Supervisors concerning county finances. Whether this function would be performed by a Finance Director, appointed by the County Executive, or by a new department responsible to the County Board, its purpose would be to enhance the flow of information at each stage of the budget making process and its administration throughout the year. At the present time both the Executive and Legislative branches are attempting to set policy through the budget and a finance director, or department, would provide a non-policy-making buffer between them.

We realize there are some legitimate worries as to how such a position should be set up, but we hope that the County Board will resolve those worries in time to include it in the 1975 budget.

The League is particularly pleased that the Finance Committee has restored the funds for outpatient mental health staff at the Outagamie County guidance Center as requested by the Unified Health Services Board. Ever since the League study in 1972 we have strongly supported your efforts to strengthen the Guidance Center so that it can better serve the citizens of our county. We hope that the County Board will provide the funds for the hours in psychiatry, psychology and social work (with some added clerical help) in order to bring outpatient mental health services up to the State minimum requirements.

As a result of observing many meetings and hearings of the budget-making process for the League these past two years, I have formed some opinions of my own that I would like to share.

I have noticed a few significant changes in the budget process from last year to this year. This year the Finance Committee adopted the policy of inviting the county standing committees of jurisdiction when the Finance Committee was interviewing the departments. I see the involvement of the committees in the budget process as a potential giant step towards greater understanding of departments' needs on the part of the committees. It might also lead to greater control of the budget by the County Board.

Informed committees could act as a check on inefficient department spending and thus help preserve the value of the budget document as an accurate reflection of the county. Committees of jurisdiction could also see that predictable, costly overruns would be brought to the attention of the County Board before the following November. Resolutions with the proper justification for additional funds could be drafted in the committees and then brought to the County Board floor. This too would insure a public record of the county's spending. In general, I think the involvement of the committees of jurisdiction would strengthen the relationship between the departments that administer county services and the Supervisors who legislate and regulate those services.

I also want to commend the Finance Committee for posting a schedule of its hearing agenda in the paper and for encouraging public interest and participation in the budget-making process.

I am confident that this process will continue to evolve and improve at the County Board level. But even though it will, there is still a problem of communication between the executive branch and the legislative branch once the executive budget has reached the County Board.

Last year the Finance Committee and the County Board were left to adopt the budget without receiving complete information as to the county's various revenues, including revenue sharing funds. Both this year and last year the Finance Committee and the County Board have not had easy access to all the background information they felt was pertinent. All of this information should be a matter of public record.

In conclusion as a taxpayer, I want my tax dollars to be handled efficiently and effectively. With the improvement of the budget process itself, I see that as insurance towards that goal.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

November 21, 1974

I am Mrs. Marlys Fritzell, president of the League of Women Voters of Appleton. On behalf of League members I would like to speak on several items of interest to us in the 1975 proposed city budget.

The League of Women Voters urges you to pass the budget request of the Transit Commission. We are well aware that public transportation is a fairly new item in the city budget and that the amount requested for it has increased noticeably in the past three years, but we are also aware that the cost of private transportation has also increased noticeably. We believe that the number of people riding the buses in Appleton - and this number has also increased noticeably - may have been motivated in part by the higher price of private transportation. We do not believe, however, that the transit system should be regarded as a welfare service for people who cannot afford cars and gasoline. We know that there are people riding the buses who cannot drive, who should not drive, or who simply prefer not to drive. Not having a car or not driving a car in no way diminishes a person's need to get from place to place.

Because public financial support for public transportation is a relatively recent expense in Appleton, there are people who have difficulty accepting the concept of transportation as a bonafide, tax-supported service. Within the memory of people living in Appleton, garbage collection was regarded as a service unsuitable for tax support, and citizens either contracted privately for this service or threw their garbage out the backdoor. At a still earlier time, citizens contracted privately for fire protection or prayed that their houses wouldn't burn. There was a time when parents had the choice of paying a private school to educate their children or letting them grow up illiterate. Public transportation used to be a profit-making enterprise for a private operator; despite the fact that it no longer shows a profit, public transportation is a service that some of us need daily, that many of us need from time to time, and that all of us may need in the event of a more serious repetition of last winter's energy crisis. And the situation in Appleton seems to be that either we give public financial support to the bus service or we lose it completely.

The League supports the appropriation for the purchase of a "chiparvestor," not because we are enthusiastic about the money which must be spent, but because the purchase of a chipper seems the best solution to a series of problems. Since each of you has received a detailed letter describing the cost and operational factors in regard to the chipper I will not repeat that information tonight. Just let me stress the recycling benefits we see both in terms of recycling as a desirable process and recycling in relationship to costs. The trees which are being removed in the city must be disposed of in some manner at a cost acceptable to the city and ultimately to the taxpayer. The chipper would turn out a product which could be used in a variety of ways as opposed to our present method of disposing of the trees which results in a total loss of the material and an additional loss of land. A chipper would not only help to cut costs presently involved in disposing of trees, but would also help to offset costs of materials

currently being used in playgrounds, for example, or on trails in parks. In fact, if we can assume the very best, there may even be a commercial market for the chipper's product. Individuals and private firms may be interested in buying wood chips for a number of purposes. Even though the price paid for chips may fluctuate (I doubt that anyone is willing to predict a stable chip market this year) the League believes the recycling of a material which would otherwise be totally lost, the conservation of land, and other potential savings justify the purchase of a chipper this year.

The League supports the appropriation for the Police Department Management Study. We will be particularly interested in what the study says about personnel needs in the Juvenile section. We do wonder if it is advisable - before the results of the study are in - to include the four requested radio operators in the personnel schedule.

The League would like to complement the Welfare Director for keeping such a watchful eye on his budget for Welfare Relief Services. A reduced budget seems like an impossibility in these days of spiraling inflation. We only hope that aldermen will not hesitate to use contingency funds should the need arise in this area during the year.

The League is concerned about the delay in the preparation of the budget this year. We understand that part of this delay is directly attributable to the State which has been slow in providing municipalities with final figures for the equalization payment and the M&E Exemption payment. We urge local governments to use what clout they may have to demand prompter service from the State in future years.

The League would like to underscore the comments of the mayor in his letter to the aldermen which accompanied the budget. He states that a major issue facing the Council is "the question of growth and the role the City - and property taxpayers - should play in influencing that growth. It is not just a question of growth or no growth; rather it is a matter involving complex questions of selective and qualitative growth and the value trade-offs associated with the choices available." The POST-CRESCENT through its current articles on "Where are we Growing" is not only providing much information on this subject, but also is urging the community to arouse itself to the question of growth. The League joins in the call for city and citizens to address themselves collectively to this complex issue. The League is willing to do whatever it can by way of helping the city face and come to terms with the question of growth.

LEAGUE OF WOMEN VOTERS
APPLETON, WISCONSIN



THIRD CLASS MAIL

Sinda Hart
818 N. Bayridge Rd.
Appleton
Wisc. 54911

LEAGUE OF WOMEN VOTERS OF APPLETON - Marlys Fritzell, president

I would like to speak to the issue of use of funds which Appleton hopes to receive under the Housing and Community Development Act of 1974. Let me emphasize or underline the primary objective of the new program which is the "development of viable urban communities." [Section 101 (c)] This objective is to be reached by: "providing decent housing and a suitable living environment and expanding economic opportunities, principally for persons of low and moderate income."

The Appleton League believes the intent of this Act can best be met in our community by giving high priority to housing for low and moderate income groups (which would include many of the elderly). In 1973 the League compiled a report based on 1970 Census figures for Outagamie County which showed existing housing and possible needs. The graphs and charts in the report point out the lack of available housing units for persons on the lower end of the income scale. Although the figures since 1970 would have changed, we have no reason to believe that availability of housing for persons with low incomes has improved. Everything points in the opposite direction.

How can the funds the city is applying for under Title I of the Act be used to meet housing needs in Appleton? We know the funds cannot be used for new housing construction. Funds can be used for:

1. Building rehabilitation. (b)
2. Land acquisition and demolition. (c)
3. Code enforcement. (d)
4. Relocation payments.

Relocation may be the most difficult activity to carry out if funds are to be used this way. The League questions if satisfactory relocation can take place with the present housing shortage. This leads us away from the use of funds under Title I to the Housing Assistance Plan which must accompany the application for funds. This Housing Assistance Plan must: 1.) Accurately survey the condition of the locality's housing stock and assess the housing assistance needs of lower-income persons residing in or expected to reside in the community; 2.) Specify a realistic annual goal for the number of dwelling units or persons to be assisted; and 3.) Indicate the general locations of proposed housing for lower-income persons. (Nation's Cities, November, 1974, p. 51).

The Appleton League feels that in preparing a Housing Assistance Plan for the city, the public officials have an obligation to see that it is put into effect. We would urge the city through the Housing Authority to actively seek out developers to submit plans for housing developments which would provide living units for low and moderate income groups. These developers should be encouraged to apply for housing assistance funds under Title II and VIII of the Act.

The Appleton League of Women Voters would urge the city to use these available funds to help meet the housing needs of our low and moderate income groups. During these times of economic decline all of us feel the pinch of recession, but the low-income groups must feel it most acutely. The Housing and Community Development Act provides a constructive framework within which local governments can move ahead with housing and community development programs. We hope our local government can fulfill its role of responsibility and accountability to the citizens of our community.

- A. Let me insert here that the League shares the concern of public officials about the continued availability of Federal funds. Therefore, we would urge the city not to use the money to begin projects which would leave the city with large unfinished projects should the funding cease.
- B. Funds could be used for improving existing homes and apartments, particularly in deteriorating neighborhoods - many of which ring our central business district. The maintenance of a viable downtown area is directly related to the maintenance of the surrounding neighborhoods.
- C. Buying future housing development sites. The use of land purchased and cleared with the funds should be under the control of the city council. If our goal is to provide housing units for low and moderate income groups we must be assured that a certain number of units of this type be provided in a developer's plan. Perhaps a local ordinance would be needed to insure the city of enforcement powers.
- D. More diligent enforcement of city building codes for housing units - this, of course, leads to condemnation proceedings which can be most difficult in the case of families with no better place to go.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

September 25, 1975

STATEMENT PRESENTED TO THE PUBLIC HEARING FOR THE CONSIDERATION OF THE LOCATION AND DESIGN ASPECTS OF THE PROPOSED ONEIDA STREET BRIDGE AND APPROACHES IN THE CITY OF APPLETON OUTAGAMIE COUNTY. PROJECT 4657-2-00.

The League of Women Voters of Appleton would like to take this opportunity to share with the community its thoughts about the proposed design for the Oneida Street High Level Bridge. Our comments will be confined to three areas of concern: first, the consideration of alternate modes of transportation and their relationship to design demands for the bridge; second, the impact of bridge designs on Jones Park; and third, citizen involvement during the planning stages.

Through past studies touching on air quality, equal employment and housing opportunities, land use, and energy use, members of the League of Women Voters have built up a strong commitment to energy conservation with a focus on transportation. We are, therefore, concerned that the design report for the proposed Oneida Street bridge gives little if any attention to the relationships among increased energy conservation measures, including use of mass transit, and the demands on bridge design.

In our opinion inadequate consideration has been given to the prospect that public bus service will share a significant portion of future trips across the bridge. A look at bus ridership figures since 1973 will indicate a steady increase in ridership, from 460,000 passengers in 1973, to 562,000 passengers in 1974, and a projected 662,000 passengers in 1975. This increase in ridership has been accompanied by an increase in mileage from 334,000 miles in 1973, to 395,000 miles in 1974, and a projected 463,000 miles in 1975. These figures should indicate that there has been a reversal of the situation which Harland Bartholomew and Associates referred to as "the deteriorating transit operation..." in its January, 1973, report, "River Crossing Analysis."

Would a careful consideration of the future of mass transit lead to any alteration in the proposed design?

One may assume that the number of automobiles in the Appleton area will continue to increase with an increase in population and affluence. But, in light of the current energy shortage, can one assume that this increase will be as great as might once have been predicted? Has adequate attention been given to bicycle ridership in designs for the bridge and approaches? Has adequate consideration been given to current and projected high costs of owning and operating an automobile? Will improved bus service coupled with the high cost of automobile ownership lead to a changing public attitude about transportation in the next 15 years? These factors, unquantifiable as they may be, deserve to be carefully weighed for their implication on bridge designs.

If these factors have not been given thorough consideration in formulating the proposed design, then it seems to us ironic that the

same transportation package which calls for funding this bridge also calls for increased vehicle registration fees, increased gasoline tax, a mileage efficiency tax on new cars, and an increased emphasis on mass transit in transportation plans.

Our second area of concern is the impact of the bridge design on Jones Park. Our members have joined countless others in the community in calling for the preservation of Jones Park as a natural ravine park. The park's primary value seems to us to reside in its natural features, in its deep ravine with tree-covered slopes. These same natural features are what make it an area for major park activity during the winter months, activities enjoyed both by the residents of Appleton and by others of surrounding communities. Design Alternates One and Two call for extensive retaining walls. Even if the city were committed to the expense of building these walls (an expense estimated at \$150,000 or \$250,000) we feel much of the park's natural beauty would be lost. Without the retaining walls the skating facilities now located in the park would need to be moved at some inconvenience to the present users. Of the proposed northern approaches, Alternate Three, in our view, would have the least serious impact upon the natural character of the park. We might question, however, under the terms of Sections 4 (f) of the Department of Transportation Act and 138 of Title 23, U.S.C., whether all "feasible and prudent" alternatives have been considered for the bridge design.

We are concerned that the proposed bridge designs may have the effect of cutting the park off from the rest of the community. The proposed north approach designs do not give adequate attention to moving pedestrians across the roadways. We would ask that any bridge design chosen provide clear plans for access to the park, both for service vehicles and pedestrians.

Replacement of park land with city-owned land abutting the park to the south (land which already forms slopes to the park but is not included within its boundaries) would be a valuable addition to the park. The city should be encouraged to make this transfer no matter what decisions it may make on bridge design. Replacing park space with land between the one-way roads on the north approach is of questionable value in terms of the park, although green space along the roadway itself should be encouraged. In this regard, the city should be very cautious about vacating any present street right-of-way in the area of the bridge until a proper evaluation can be done about future green-space needs.

Jones Park is an irreplaceable natural resource of Appleton's downtown area. Steps must be taken to minimize the effect of any bridge design on the park's natural characteristics and useability.

Our third concern is citizen involvement during the planning stages. We suggest that many of the questions about design are questions involving value judgments, questions of aesthetics, questions which need to be answered by the citizens of the community. Citizens can bring to the decision-making process a knowledge of the local community which can be helpful to engineers and technicians in drawing up design proposals. A citizen familiar with the community's attitude toward Jones Park,

Provide information to homeowners about ~~what types of~~ assessments as they relate to the work being planned.

Provide information about types of repairs which can be undertaken without increasing assessments.

(annual)
~~Prepare~~ ^{Submit} semi-annual reports to the Plan Dept Commission as to the success, ~~and~~ ^{the} participation, and time spent by the Planning Staff on the program.

Keep records indicating needs expressed by ~~owners~~ ^{and} problems faced by owners ~~and~~ in rehabilitating homes and distribute to appropriate departments and commissions for their ~~assessments~~ evaluation.

for example, would recognize that saving the park's natural features takes precedence over providing the most direct access to the park.

Citizens are interested in looking beyond the project's boundaries to see what secondary effects might occur. The design report states, for example, that air pollution in the project area is not expected to increase. A citizen looking beyond the project area might ask what effect the increased traffic generated by a new bridge will have on air quality in the downtown area?

Involving citizens throughout the planning stages might better assure a proper balance among unquantifiable amenities and values; and quantifiable economic or technical considerations.

Marlys L. Fritzell
League of Women Voters of Appleton
834 E. Winnebago Street
Appleton, Wisconsin 54911

Depending upon the type of repair or renovation being proposed
2. or Upon request of homeowner arrange for

4. Provide ^{information to the owner} a ~~cost table~~ of ~~costs~~ on approximate costs of various construction methods and materials. (gathered from those involved in the building trades and related

6. ^{... concerning procedures to follow in having} possibly omit actual review of plans drawn up by or for the owner.

7. Provide ^{general} outline of procedures (sequence of steps to follow) in planning for and carrying out the rehabilitation work desired by owner.

8. general discussion with owner about procedure to follow in obtaining bids from contractors and what to look for in evaluating bids received. Omit evaluation of actual bids received.

9. omit inspection of on-site construction

2. ~~Replace with:~~ ^{follow-up: Talk with owner to find out if proposed renovation was actually done} Inform owner of need to comply with all codes of city, provide information about what types of rehab. work will need ^{building permits and} inspection by the city



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

I am Cathy Boardman of the Appleton League of Women Voters. I am here to speak in favor of your requesting the State to do a feasibility study on what a county-wide assessing system would mean in Outagamie County. I also want to speak to the question of a county assessor.

The State offers to do a thorough feasibility study at no cost to the county. Such a study provides detailed figures as to the present costs of assessing throughout the county and what the costs of setting up and operating a county assessors office would be in a particular county.

In 1965 the Wisconsin League adopted a two year study which turned to a specific problem area: the administration of the property tax. The League sees the need for overall equity and efficiency of the assessing process. Equity in assessing implies uniform standards and methods of appraisal. It also means frequent enough up dating of appraisals, so that all property taxes levied are based on as equally current values as possible. Presently, if houses A and B are both in the same district and are identical structures, the homeowner of A can be taxed significantly more than the homeowner of B, if house A has been sold on the market since the last reassessment of the district. The longer the lag between district reassessments, the bigger the discrepancy. This is obviously not fair to either property owner. Further, it is reasonable to think that if everyone in the county were paying according to current market values of their property, the same amount of revenue could be generated by a lower tax rate.

$$\text{tax rate} = \frac{\$X}{\text{total assessed values}}$$

If total assessments are brought up to date, that figure can't help but be higher, given the way real estate values have been rising. Thus, the tax rate needed to generate a given amount, would be lower.

Efficient assessing implies thoroughness. Thoroughness,



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

not only of assessing all property in a district, but also in the application of all pertinent and ever increasing regulations regarding assessing. This in turn requires an understanding of all the current State directives concerning the job of assessing.

In Outagamie County, we have 32 assessors. They differ in amount of experience, training, salaries they receive for assessing, and in the time they spend assessing, i.e. from full time to part time. Knowing this, it's only common sense to expect that they would not agree on each appraisal in the county.

In conclusion, we think that a county assessor would make the administration of the property tax more just to all the tax-payers of the county. The property in the county would be reassessed every four years on a rotating basis. The county assessor would be a certified assessor, as he is required to pass a State exam in order to qualify for the position. As for increased costs, they are inevitable with the change to a full time staff and office, and with an increase in general in the work that would be done. But the State reimburses the county 75% of the costs of the system, if they adopt the system as proposed by the State.

Compared to Kenosha County, the only Wisconsin county that has gone to this system, Outagamie County would have a much easier transition. The county maps have been kept up to date and the assessment data has been on computer for the last three years. This would probably mean that the initial costs of conversion would be substantially less than Kenosha County's. I have a wealth of information with me on their experience and would be happy to share it with you.

I also want to share with you the League's feelings on your sending this question to the electorate for an advisory referendum. One of the League's major functions in the community is voters' service. We strive to inform the public on issues to promote informed voting. It takes time to do this,

GX#A

1. League study & posit. by 1965
2. Small Distr. → pressure - neigh. & fr.
↓
make sense for staff -
3. Elect vrs App.

4. Local control → Ken. letter - manuf.

✓ 5. Cost - State pay - 3/4 → (great work now)

6. Feas. Study: → cities - ineq.
across & within:
(fight. for tax base) → → → →

7. Tax - 97 calc. based on ass. ev.
50% - mark. v. →
fairness →

8. Re-eval. - App. → → → } - staff
Kauk. → → →

Statement by
The League of Women Voters of Appleton
September 18, 1975
City/County Health Department

In 1961 the League arrived at a position in support of a full time county health department to include coverage for urban areas. That position was re-studied in 1966-67 and reaffirmed by our members. Each year since then League members have readopted this support position at our annual meeting. In 1973 Appleton's Health Department changed to a full time health officer. Under Appleton's Wisconsin statutes a city with a full time health department can refuse to participate in a county-wide health department. Because of this new development, the League did an update study on the county health position in order to decide whether to support a county-wide or a city-county health department. Following the study, the League took the position that the long range goal of achieving a viable public health program throughout the area would best be served by the establishment of a city-county health department.

Tonight the Appleton League of Women Voters would like to reaffirm that position. In addition we would like to give you some explanation as to why the League does not favor a county-wide alternative.

It was partly because of the League's concern for the urban areas, and partly because of our continuing pursuit of greater efficiency in government, that the League decided not to support a ^{single} county-wide health department in Outagamie County. We foresaw the possibility that if the County Board established a county-wide health department, Appleton might choose to withdraw from it. This would allow for fragmentation of health services and the L.W.V. is finally committed to one health department for Outagamie County Residents. We see two distinct disadvantages to a county-wide plan without Appleton. The remaining communities would be left dependent on a department whose tax base had been reduced by 43%. Those communities would have to generate the revenues to support a separate health department with its own administrative and clerical staffs, its own lab facilities and equipment for inspection sample analysis, and its own environmental health and public health nursing staff. Financially, it would be more efficient to have just one health department in the county. Not only would there be savings in having only one staff, but economies of scale in servicing a larger population. Furthermore, the various kinds of health inspections could be coordinated throughout the county which would save on energy costs.

A second disadvantage to a county-wide plan without Appleton would be the likely duplication of health programs found in the city health department. In Outagamie County about 71% of the population is urban. Without Appleton, 38% of that urban population would be dependent on the county for all their health services.

Under a city-county health department the financing procedure would be set up so that the Mayor and the City Council would have to approve Appleton's portion of the ^{health} budget. Similarly, the County Executive and the County Board would approve only the portion of the budget for the area of the county outside Appleton. The budget would originate from the seven member health board. Appleton would be represented by three members and the county would be represented by the remaining four members.

The League sees the city-county approach as providing: greater efficiency, greater economies of scales, greater coordination of efforts, leading to a better level of health services.

Presented by
Cathy Boardman



CITY OF APPLETON

APPLETON, WISCONSIN 54911

September 25, 1975

Mrs. Marlys L. Fritzell
834 East Winnebago Street
Appleton, Wisconsin 54911

Dear Marlys:

Just a note to thank you for your thoughtful letter sent in follow-up to our hurried conversation of last Thursday evening.

It was good of you to write.

Sincerely,

JAMES P. SUTHERLAND
MAYOR
CITY OF APPLETON

834 E. Winnebago Street
Appleton, Wisconsin 54911
September 22, 1975

Mayor James Sutherland
City Hall
Appleton, Wisconsin 54911

Dear Jim,

I'm afraid I chose an inappropriate time to voice my rather idealistic opinions about city-county or urban-rural problems. I feel that in the decision-making process the interrelationship of the two is too often over-looked. The problems can best be faced, in my opinion, by looking for similarities rather than differences. I think you have been most successful when you have done this, such as in the decision to sell water to the town of Grand Chute.

I recognize that most public officials and the general public as a whole believe the needs are different and must, therefore, be approached differently. I still believe that the needs are the same, but agree that often the approach must be different.

In terms of the city-county health department proposal, your reasons for not supporting it are ~~very compel~~ persuasive ones, however one views the "needs" of the two areas. One can only wish that more of the rural officials would be as concerned about the health needs of their constituents as you are about the public health needs of Appleton's residents.

Sincerely,

834 E. Winnebago Street
Appleton, Wisconsin 54911
September 22, 1975

Outagamie County Health Committee
Diane Cusatis, Secretary
1908 N. Racine
Appleton, Wisconsin 54911

Dear Committee Members,

It was disturbing to sit through the public hearing on the city-county health department proposal and listen to the criticism leveled at the Health Committee. Apparently some people would like the Health Committee to show less concern for the duties assigned to it; to show less concern for meeting the public health needs of Outagamie County.

Having followed this committee's proceedings for some time, I know that your proposals are a result of careful and long study that is based on much more than the inadequacies of one report. All of you need to be commended for your factual presentation of materials at the hearing. Unfortunately, the comments of those attending focused on fears about government rather than needs of people.

Sincerely,

Marlys L. Fritzell



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

November 17, 1975

I am Linda Hartz, speaking for the League of Women Voters of Appleton.

In a 1974-75 League study of county government, our members favored the creation of the positions of Finance Director and Personnel Director and the reorganization of several standing committee functions into a Department of Public Works. We were pleased that the County hired the Personnel and Finance Directors, and we would now recommend that the County Board fund the proposed feasibility study of the creation of a county Department of Public Works. In all three instances, the changes would seem to promote better functioning of county government on a day to day basis.

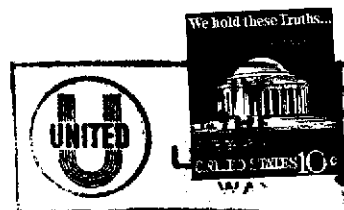
The League supports a County Board policy which would ensure that new programs requiring substantial appropriations would not be brought up at budget time without previous study. We have observed a concerted effort on the part of the Board to consider all new programs and positions apart from the budget, and we support that effort.

We would urge the County Board to promote the accuracy of the Budget document by (1) insisting that the previous year's department budget overruns appear in the actual total expenditures column, and (2) making the necessary overruns that do occur, a matter of public record through County Board action.

The Appleton League of Women Voters continues to support the establishment of an Appleton-Outagamie Health Department. Although Appleton's health department provides the city with fine service and protection, 40% of the county's residential population does not live in Appleton. A city-county department promises the best service for all - a large department could hire better qualified people, better organize their efforts, and deliver services more efficiently.

One final comment: we have noticed that many supervisors are increasingly concerned with countywide issues of policy rather than administrative detail. We approve of this emphasis and would hope serious attention will be given to the problems of land use planning, air and water pollution, and especially to mass transit and solid waste management.

LEAGUE OF WOMEN VOTERS
APPLETON, WISCONSIN



Cathy & William
Boardman
838 W. Prospect Ave.
Appleton, WI 54911

THIRD CLASS MAIL

July 30, 1976

TO: STREET AND SANITATION COMMITTEE
FROM: LEAGUE OF WOMEN VOTERS OF APPLETON
RE: ONEIDA STREET HIGH LEVEL BRIDGE DESIGN

At the public hearing last fall the League of Women Voters made some observations about the designs then being proposed for the Oneida Street high level bridge. At that time we were especially concerned about the need for citizen involvement throughout the planning stages and the impact of the bridge design on Jones Park.

The Department of Transportation report which summarizes and responds to the questions raised at that public hearing and which makes further recommendations was just made available for review two weeks ago. Therefore, we feel that it was necessary to schedule this hearing to allow an opportunity for citizens, if they wish, to respond both to the report and to the new alternate which has not been aired at previous public hearings. It is our belief that before decisions are made on community projects of this magnitude all efforts should be made to adequately inform and involve the public so they can better understand the complexity of the issue and the reasons behind the decisions being made.

The League is pleased that the Department of Transportation has responded to citizen suggestions for bridging the Jones Park ravine and has now included that recommendation for both of the alternates discuss in their report. The League views this change as providing better access to the park and providing the possibility of future enhancement of the park land itself. Therefore, we are extremely pleased that many citizens including the mayor called for the spanning of the park and that this change was made.

As the city council moves toward a final decision on the bridge design we would urge each member to look beyond the boundaries of the project itself and give full consideration to the impact of the bridge design on the community as a whole. Engineers and technicians can provide the quantifiable economic and technical considerations needed to make the decision, but it is dependent upon the citizens and their elected representatives to provide the equally important unquantifiable considerations involving community amenities and values.

Thank you.

Marlys L. Fritzell
834 E. Winnebago Street
Appleton, Wisconsin 54911



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

March 3, 1976

TO: APPLETON COMMON COUNCIL
FROM: LEAGUE OF WOMEN VOTERS OF APPLETON
RE: HOUSING REHABILITATION PROGRAM

The League of Women Voters of Appleton endorses the proposed Housing Rehabilitation Program drawn up by the City Planning Department and urges the Common Council to give its approval to the program tonight.

Housing has long been a concern of the Appleton League. In a land use study just completed, League members were asked to identify their goals and objectives for the city - high on the list of priority goals was the desire to see older inner-city neighborhoods strengthened. One way of achieving such a goal is by encouraging renovation and rehabilitation of existing housing. The benefits to be derived from such a program would extend beyond the immediate assistance to individual homeowners. Any upgrading of older neighborhoods would be an asset to the entire community as the city strives to provide economic and social opportunities for all its citizens in a pleasing environment.

According to figures released in January, 1975 by the East Central Wisconsin Regional Planning Commission, 46% of Appleton's housing units were built before 1940. Although much of this housing has been well-maintained, it is easy to understand why repairs and replacements would be a common occurrence and concern. The survey of elderly residents living in Appleton conducted by the Appleton Health Department this past summer showed that 27% of those questioned who own their homes felt that their homes were in need of some maintenance and repair. Of the 7,700 elderly residents of the city, 80% own their own homes. From these figures one could estimate that slightly more than 2000 homes fall into the category of needing repairs. The Appleton Redevelopment Authority in preparing a housing assistance plan for the city's Housing and Community Development program has also cited a need for rehabilitation of existing housing.

The League of Women Voters recognizes that this proposed housing rehabilitation program will not provide answers for all of the city's housing needs. It is, however, a sound step in the right direction. We urge the Common Council to vote for its implementation.

Sincerely,

Marlys L. Fritzell
Land Use Chairman

March 15, 1976

TO: STREET AND SANITATION COMMITTEE
FROM: LEAGUE OF WOMEN VOTERS OF APPLETON
RE: PROPOSED DESIGNS FOR THE ONEIDA STREET HIGH LEVEL BRIDGE

The League of Women Voters of Appleton has been following the developments of the proposed Oneida Street high-level bridge. Our thoughts and concerns lie with how the different alternates would affect the overall traffic patterns of Appleton.

If such a structure is to be built, it is very important that the nature of the bridge compliment and not clash with the downtown's and the rest of the community's traffic needs. In order to determine this, more information than what appeared in the paper is necessary. Therefore, we would like to encourage you to hold a public informational meeting on the two alternates and the different implications each would have on the city's streets. What streets are going to be the major carriers for northbound bridge traffic in the downtown? What downtown bypasses will there be?

Such a meeting would also provide an ideal opportunity for a public review of the Department of Transportation's responses to issues raised at the bridge hearing last fall. We feel this discussion is so important, that we are willing to offer our help in sponsoring such a meeting, if necessary. Without some public forum for discussion of the comprehensive view of the bridge alternates and their impacts on shoppers, workers and residents, the probability of informed community input is small.

Thank you.

834 E. Winnebago Street
Appleton, Wisconsin 54911
January 11, 1976

Appleton Redevelopment Authority
202 E. College Avenue
Appleton, Wisconsin 54911

Dear Commissioners:

I would suggest the following ideas for consideration for using the funds available to Appleton under the Housing and Community Development Act.

1. Allot funds to the city planning department for the purpose of researching and establishing a housing rehabilitation program for the city of Appleton. The study should consider the possibility of providing both technical and financial assistance. The program should be implemented through the coordinated efforts of the city's planning department, the combined housing authorities, and the redevelopment authority.
2. Provide funds for the purpose of conducting an inventory of the city's old, historic, or characteristic buildings, sites, and neighborhoods. If the city is reluctant to establish a local landmarks commission, the funds could go to the Outagamie County Historical Society for the purpose of an inventory.
3. Provide financial assistance for developing off-street parking areas on Wisconsin Avenue and N. Richmond Street.

I recognize that there is much sentiment for using the funds for downtown development. In keeping within the intent of the Housing and Community Development Act, it is my feeling that use of funds for redevelopment in the downtown area should be tied to those portions of the central business district which are in obvious need of redevelopment.

Finally, consideration should be given to using future funds for providing land for open space on the city's borders and riverfront.

Thank you for the opportunity for expressing my opinion.

Sincerely,

Marlys L. Fritzell

CYNTHIA J.
CATHY B.

Cynthia, the following is the statement which evolved from my telephone conversations this morning with you and Marlys. Cathy, I am sorry that I could not reach you.

The statement was entered on the form provided by the ARA at last night's public meeting in its encouragement for response from the public. I do not think that it precludes either of you, or anyone else from League, from speaking further and say, for instance, converting the principles to examples of percentage ratios or dollars.

H.H.

I speak as current chairman of the Land Use Committee, League of Women Voters of Appleton, and as an individual citizen to reaffirm League's and my position in favor of a viable central city. To generalize, we believe that this is obtained by providing the means for economic growth and strength; by strong, responsive government; by adequate housing in suitable environments; and by allowing a downtown that furnishes many opportunities for the stimulation and growth of people to enrich their personal lives and to motivate them toward a contribution to enhance the quality of life in the community for all of the citizenry.

The Appleton League's expression in its letter to you of February 13, 1976, appealing for an amended application for 1976 Community Development funds by you and the City to favor strengthened emphasis on housing and rehabilitation programs still applies in our advice for the 1977 allocation.

The advocacy of a better balance between commercial and housing and neighborhood concerns should not be regarded as a deflection from, or weakening of, support for the viable central city. Rather after much reading, study and discussion, we consider this approach in the use of funds as complementary to a strong downtown, and as a means for achieving it.

THANK YOU for the encouragement and opportunity for sharing League's and my opinions.

Helen L. Heil

Helen L. Heil

734-1983

1735 N. Oneida Street

September 23, 1976

Appleton, Wisconsin



December 8, 1976

The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

I am Cynthia Johnson, president of the League of Women Voters of Appleton. We would like to use the opportunity of the Public Hearing on the 1977 Appleton City Budget to speak about expenditures and city procedures.

I have never sensed stronger League member commitment to any proposed expenditures than those directed at improving library services in Appleton. We are pleased that the Holt Report found ways to upgrade inadequate library operations now with the addition of three individuals and an increased book budget. The League considers this a good beginning, but we do not kid ourselves, and you should not kid yourselves, that this increase will do anything more than raise the grade of the Appleton Public Library from a D to a D+. The League remains committed to quality library service in a quality facility, well-matched to a library's peculiar space and layout requirements.

The League favors the proposed expenditures for bus service in Appleton. Public transportation has a positive bearing on a number of matters with which the League is deeply concerned: environmental quality, human resources, land use, and the unity of the urban area. The bus service not only provides mobility for many people who depend upon it, but it is also a significant factor in the well-being of the community by reducing air pollution, traffic congestion, and the amount of land that must be devoted to streets and parking areas.

The League favors a bus referendum in April so that the city can get on with the business of providing the best bus service at the lowest cost. We are very concerned that the 1977 budget does not include any funds for what seems to be the logical next phase of bus service in Appleton: public ownership.

No one seems to defend the late appearance of the budget. Next year let's have the budget adopted by Thanksgiving and adequate time given the aldermen and citizens to consider the document carefully. A more leisurely look should also allow there to be a period of several days or a week between the Public Hearing and the adoption of the budget.

There is another procedural matter that doesn't cost the city a penny: improved on-the-spot citizen education for members of the Common Council audience. Before each vote the League requests that the Mayor or City Attorney state the issue clearly, citing the percentage of votes needed and why, and, in complicated issues, to state what a "yes" or a "no" vote would mean. Too often what you are doing is incomprehensible to those who sit on the other side of that fence. It is in the community interest to have all citizens who sit here watching you understand what you are doing.

The League thinks that 1977 may be one of the most important years in the history of government in Appleton because it is the year that decisions are going to emerge regarding those issues that have been surfacing for the past two or three years. The city can't afford everything it needs and wants right now any more than any of us can in our family budgets. The city should order its priorities this year so that we will know what we can afford now and what we must wait for, and for how long. By the time the budget appears next November, we're going to know what will be done with the AAL Building, the City Hall site, the Post Office site, low-income housing, the luxury apartment complex, bridge construction, bus ownership, and all those other issues. 1977 is the Year of Decision. We wish you well and request that ample opportunity be given to include the citizens at every stage of the decision making. It's going to be an exciting year!

And now a gift... (presentation of This is Outagamie County)



January 5, 1977

The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Thank you for the opportunity to speak about the 1977 Community Development Bloc Grant application.

1) The League has a strong commitment to housing programs for Appleton citizens. We are pleased that the application provides some new funds for site acquisition for low income family housing and new funds for some rehabilitation of existing housing. We also approve of the continued commitment to housing for the elderly. ~~We would favor more funds be expended in this area in the future as well~~

2) Our recent Land Use study led us to conclude that preservation of landmarks in a community enriches that community in many ways. The League recommends the inclusion of \$25,000 requested for the acquisition of historic properties, selected by the Historical Society.

3) We are not requesting any funds for site acquisition for a new library at this time, but we most certainly have it on our minds since it is clear to us that the Appleton Public Library should eventually reside in a new facility.

the
4) Two recurrent themes in the League of Women Voters are "citizen input" and "timing" in the preparation of budgets and applications. More effort should be made to publicize the hearings and the details of the budget or document, including a listing of places where the documents can be seen. The scheduling of public hearings in August for these CD funds seems unfortunate, ~~since so many~~ but we are pleased that this opportunity was given to the public to respond before the final application is adopted.

5) We Have some final general thoughts about the application for Community Development funds. The LWV recommends that the Appleton Department of Planning and Development prepare future applications. The newly strengthened and enlarged department is in the best position to assess the competing demands for use of the Community Development funds because it has an overview of the city and because it is ~~not~~ so directly accountable to city government and the citizens.

The League keeps going back to the stated purpose of the law that set up the CD program (Title I, Sec. 101 (c): "The primary objective of this title is the development of viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities principally for persons of low or moderate income..." The three years of applications have shown an overwhelming emphasis on commercial development, which is only one of the appropriate uses of CD funds and only one of the priorities requested by the public.

Thank you.

*Read to Council
1/10/77
by [signature]*

September 6, 1977

To: Members of the Appleton LWV Executive Committee

From: Dorothy Draheim

Subject: The statements given below will be read by Cathy Boardman and Helen Hall at the next public hearing concerning uses of forthcoming Community Development funds. If you have any questions or suggestions, please call either Cathy or Helen *by Thurs. this week.*

Cathy's statement:

Library
On August 19, 1977 the Appleton League of Women Voters submitted to your office its top two priorities for the allocation of the 1978 Community Development Block Grant funds in Appleton. According to the criteria of the Department of Housing and Urban Development, which you subsequently set forth, we justify our priorities as follows:

We are requesting that \$200,000-\$300,000 be set aside for acquisition of a downtown site for a new Appleton Public Library because:

We believe a new library in the central city will strengthen the downtown area. As the downtown area is the only primary area of low and moderate income people in the city, a new, well designed library would provide social, cultural and environmental advantages in a neighborhood which has the most need of them.

Also, a free public library makes information and cultural enrichment accessible for all citizens, but it's particularly important for those individuals of low and moderate incomes whose other opportunities for such advantages are limited.

The present library poses some real physical barriers for the elderly and the handicapped, many of whom belong to the groups these funds are supposed to benefit.

This year there is an even greater sense of urgency about the city's actually getting started on building a new library. The Appleton Redevelopment Authority has adopted project No. 4 as its top priority. The proposed site for this project includes the site of the present library. It is hoped that that site will be cleared within this next year. We believe that this situation then makes the request for monies for a library qualify for CDBG funds under the third criteria as an activity designed to meet other urgent community development needs.

In terms of citizen participation, we also feel that it is significant that citizens have consistently ranked a new library within the top three on the list of community priorities since this program's beginning.

The various library services housed in the present facility are severely limited due to the critical shortage of space and the awkward location of the building. We strongly believe that the limited service of the present library is incompatible with standards with which Appleton should be identified.

9/6/77

Helen's statement:

Regarding the League's 2nd priority for CD Block Grants,
We believe that well-maintained residential properties are vital factors in determining the strength and vitality of the central city.

We believe that an adequate program for housing rehabilitation could be started through the allocation of at least \$150,000 of the Community Development Block Grant funds for such as:

A survey by the Appleton Department of Planning and Development to obtain specific information as to needs to allow for an organized program throughout the city.

Tax incentive allowances so that private home and property improvements do not have the effect of penalizing the owner such as when increased appraisals and taxes force the elderly to sell and move.

Improvement allowances under projects that benefit the property directly but also serve to meet overall city goals specified in its water, sanitation and building codes.

Demolition and clearance expenses for the removal of badly deteriorated buildings to make way for temporary aesthetic treatment (such as at the corner of West Pacific and North Oneida Streets) and for future highest and best land uses.

This listing is not regarded as all-inclusive, but we strongly feel that they meet the criterion designed to benefit particularly the low and moderate income groups and, at the same time, prevent the blight and slum areas that burden many other cities.

Good statement! D

On August 19, 1977 the Appleton League of Women Voters submitted to your office its top two priorities for the allocation of the 1978 Community Development Block Grant funds in Appleton. According to the criteria of the Department of Housing and Urban Development, which you subsequently set forth, we justify our priorities as follows:

We are requesting that \$200,000 - \$300,000 be set aside for ~~xxxxxxxxxxxxxxx~~ acquisition of a downtown site for a new Appleton Public Library, because ^{we} We believe a new library in the central city will strengthen the downtown area. As the downtown area is the only primary area of low and moderate income people in the city, a new, well designed library would provide social, cultural and environmental advantages in a neighborhood which has the most need of those.

A free public library makes information and cultural enrichment accessible for all citizens, but it's particularly important for those individuals of low and moderate incomes whose other ^{opportunities} ~~resources~~ for such ^{benefits} ~~services~~ are limited.

real
The present library poses some physical barriers for the elderly and the handicapped, many of whom belong to the groups these funds are supposed to focus in on benefitting.

B library
The various services now housed in the present facility are severely limited due to the critical shortage of space and the awkward location of the building. ~~xxxxxxlibrary couldxprovidexxxkxxxxxxfixxxxxxxthatxxwouldxxbecompatible withxstandardsxforxxwhichxx~~ We ~~be~~ strongly believe that the limited service of the present library is incompatible with standards for which Appleton should be identified.

Cathy, I have mailed copies of your and Helen's statements to Sue Kinde, Helen Nagler and Stevie Schmidt tonight, asking them to call you by Thursday this week if they have any questions.

B In terms of citizen participation, we also ~~xxx~~ feel
that it is significant ^{within the top 5} that citizens have consistently
ranked a new library ~~high~~ on the list of community priorities.
since this program's beginning.

A This year there is an even greater sense of urgency
about the city's ~~starting~~ actually getting started on
building a new library. The Appleton Redevelopment Author-
ity has adopted project #4 as its top priority. The pro-
posed site for this project includes the site of the pre-
ent library. It is hoped that that site will be cleared
within this next year. We believe that this situation
then makes the request for monies for a site for a new
library qualify for CDBG funds under the third criteria
as an activity "designed to meet other urgent community
development needs."

Statement from the League of Women Voters to the Appleton City Council,
November 29, 1977.

I am Cathy Boardman, Action Vice-President for the Appleton League
of Women Voters. ^{I live at} ~~My address~~ is 838 West Prospect Avenue.

A new full service library in Appleton, continues to be ^a ~~the~~ top level
priority, for the Appleton League of Women Voters. The need for a new library,
becomes more apparent, every year. That the need exists, has been dramatically
demonstrated, this year by the changes effected in circulation material, by
the presence of much needed new personnel, and by the success, of the programs,
the Friends of the Appleton Library have conducted. The League applauds the
advances that have been made so far, and recommends the funding, that will make
continued progress possible.

You, who are members of the City Council, recognize that the conditions
imposed by years of minimum budgeting, cannot be overcome, in one year. Further-
more, the League points out, that a library that will serve a growing Appleton,
as it should be served, will have to be more adequately funded, than it has
been prior to 1976.

The League is confident, that with ARA's project No. 4 on the horizon,
the Council recognizes, that Appleton must begin now, to plan for, and to build,
a library we can all be proud of, and for a library we can look to as a real
asset to this community.

The League feels that a long effort paid off, when Appleton acquired
the city transport system. We now strongly recommend, that the new buses that
are needed to bring this service up to the standard we have supported, be
provided for in the current budget, and put into operation as soon as possible.

While the local League does not have a specific position, as to how ^{our}
General Revenue Sharing monies should be used, the National League ^{has} strongly

2. League statement

supported the requirement in the General Revenue Sharing legislation for two public hearings. If G R S were intended merely for subsidizing the city's general operational requirements, citizen participation would not have been mentioned, much less specifically included.

~~very~~ We are concerned that Appleton has not made much of an effort ^{in the past} to get citizen input on how it should spend its approximately one million dollars a year in G R S funds. We are also concerned that if ^{general} G R S should not be extended beyond 1980, Appleton taxpayers ^{would} will have to make up for that loss of a million dollars in revenues the following year.

~~lastly~~ The League is aware that Finance Committee meetings have been delayed by the late appearance of the executive budget and have had to run until late in the night on successive nights. The quality of decisions made under these conditions ^{is always} ~~are~~ subject to question. As it has before, the League urges adherence to the established date for publication of the executive budget.

**STATEMENT OF THE LEAGUE OF WOMEN VOTERS TO THE LIBRARY BUILDING
COMMITTEE ON APRIL 4, 1978**

We have been watching the procedures and deliberations of this Committee with great interest. Our concern, along with other citizens of Appleton, is to replace our outmoded overcrowded library with an up-to-date building which has space for growth. We are mindful of the tax-burden - all of us are taxpayers - and we are not asking for a marble palace. But we DO want an adequate library which complies with American Library Association recommendations and which does not shortchange any segment of the citizenry. It must be built for the present and for fifty years hence.

We are very uneasy about the suggestion that the meeting rooms should be shared with City Hall. We understand that this possibility has been discarded and trust that it will not re-emerge.

We have other concerns also.

1. Parking. Will the space left in the block be adequate for the patrons of the Library AND visitors to City Hall? Users of the Library should not have to park too far away since they will include many children and old people who will be carrying books.
2. Children's Activity Room. We feel very strongly that this must adjoin the children's library and not be a separate entity.
3. Young Adult Area. This is a question which deserves a great deal of thought. We do not mean a Youth Center which belongs in the YMCA or other similar organizations but merely an area where some of youth's interests could be served. There is a vacuum between the Children's and the Adults' library services or between the ages of 12 and 18. This group is disenfranchized. The recent article in the Post-Crescent dealing with a father who objected to his child reading a sex-oriented book out of the children's department highlights the need not only for a special youth area but also for a librarian who is trained to deal specifically with this age group.

These then are our main concerns and we hope that you will give them consideration. Thank you for letting us speak to the Committee.

File

May 15, 1978

Fox Cities Industrial Development Corporation
227 South Walnut Street
Appleton, WI 54911

Gentlemen,

Enclosed you will find the much marked up slip you requested us to sign and return to you.

As far as I can determine without an extensive and time-consuming search of our files, there is no record of our holding Appleton Industrial Development Corporation stocks. However, Jane D. LaPin confirms that such were issued to LWV, Appleton, and that she was the designated representative.

Is there any point in our continuing to hold these stocks. If there is, please register them in my name as President until we change officers in April, 1979.

Very truly yours,

Dorothy H. Draheim
President, LWV of Appleton

Nov. 15, 1979
Statement of the League of Women Voters of Appleton in the
Public Hearing of the 1979 Outagamie County Budget

I am Betty Breunig, Vice-president of the Appleton League of Women Voters.

The National League of Women Voters supported ^{General} National Revenue Sharing on the premise that it would provide local governments with extra funds to deal with community problems and needs not covered by tax levies. The League notes that if GRS funds were designated as part of the regular operating budget rather than for capital expenditures or temporary projects, taxes could suddenly rise if the revenue sharing funds were discontinued. Since there are no strings attached to these monies, it is a temptation to the politician to put them into the operating budget to bring taxes down now -- not heeding the fact that there is absolutely no guarantee that Congress will see fit to renew GRS funds in 1980.

Up to this time, Outagamie County's revenue sharing budget has, for the most part, adhered to the principle of using GRS funds for capital expenditures or projects which would not be written into a permanent budget. This year, the Executive proposes to put \$945,600 into the Highway Department. The League can see the justification for designating \$200,000 for the replacement of machinery and \$400,000 for the right of way for the tri-county expressway. We think, however, that budgeting \$345,600 for the highway bituminous project is a mistake, for road maintenance, certainly, is an operating expense. We understand that the Finance Committee advocates shifting \$150,000 of revenue sharing funds into debt retirement, another operating expense. If the County continues the policy of shifting revenue sharing funds into the day to day Budget, there may well have to be a large tax jump in 1980.

The League would also like to comment on the Information and Referral Center. We advocate continuation of this service which is duplicated by no other agency, public or private. This is a service to every resident of the county - it is not just for the elderly, not just for the sick, not just for the needy, not just for the voter, not even just for the lazy (we have all tried to find our way through the maze of bureaucracy). I and R has spent several years compiling information and producing quick and efficient answers and referrals on all aspects of the community.

The existing county agencies can only handle inquiries in their own spheres and do not have the knowledge or time to answer general questions. How can we say we don't need an information center which is now averaging 30 to 40 calls a day?

December 13, 1978

M.J. Schaeffer, Administrator
Division of Transportation Districts
Wisconsin Department of Transportation
4802 Sheboygan Avenue, Room 951
P.O. Box 7916
Madison, Wisconsin 53707

Dear Mr. Schaeffer:

The League of Women Voters of Wisconsin submits the following statement for inclusion in the public record of the hearings held jointly by the Departments of Transportation and Natural Resources on "Proposed revisions to the Wisconsin State Implementation Plan to achieve air quality standards for oxidants and carbon monoxide."

The League of Women Voters of the United States and all member Leagues actively supported passage of the 1977 Clean Air Act Amendments. Within Wisconsin, we acknowledged the efforts of the Departments of Transportation and Natural Resources to provide technical and public information on the Clean Air Act, the development of the State Implementation Plan and alternative inspection and maintenance programs.

The League supports a reduction in automobile-caused air pollution as a high priority in any air quality program. The federal government took the first major step several years ago by specifying emission standards in the Federal Motor Vehicle Emission Control Program. However, Environmental Protection Agency surveillance studies, and common sense, indicate that improper or inadequate maintenance or tampering with emission control devices or systems causes rapid deterioration of the control devices. A periodic inspection and maintenance (I/M) program is one reasonable approach to this problem. Advantages of such a program are improved air quality along transportation corridors and increased fuel economy, in some cases more than compensating for the cost of the program. In addition, in order to insure the consumer is adequately protected, a quality control procedure for repairs must be set up. And, finally, besides promoting the substantial payoffs in improved air quality and higher energy savings, such an I/M program might also include a safety/noise inspection. Were the safety inspection coupled with the I/M program, it might well turn out to be cost effective. This alternative ought to be explored.

A second approach to improving air quality which may have even greater spin-off benefits lies in sound urban land use. Encouraging and guiding major land use to avoid sprawling and scattered developments pays off in greatly reduced costs of public investments to serve them. A sound land use policy also results in reduced energy use by making ride sharing and public transportation much more attractive and in improved air quality by reducing separate trips to isolated areas. The location of major traffic generators where they can be easily and conveniently served by public transit clearly ought to be part of any State Implementation Plan.

A third and extremely viable approach to improving air quality is the fine-tuning of our existing transportation system so that it is more efficiently used, particularly at peak hours. Transportation System Management procedures offer an enormous opportunity to improve air quality, save fuel, and save public and private dollars invested in transportation. With the exception of traffic engineering strategies to provide for the free flow of cars, Transportation System Management has been used relatively rarely in Wisconsin. The City of Madison now has an Urban Mass Transit Administration grant for a program which would combine introductory reduced rate bus passes for major downtown employers with a city program for peak hour parking surcharges, reserved car pool spaces and peripheral lots. Ride-sharing strategies, either in buses or carpools/van pools, in league with sound parking management provide a natural solution to air quality problems and, for good measure, have substantial energy and cost benefits.

The state role in Transportation System Management can be critical through provision of dollar incentives for local TSM programs in the upcoming budget and through technical assistance.

The League urges you to pursue options two and three concurrently with the Inspection/Maintenance program. In southeast Wisconsin, all component strategies must be used. In Dane County and Brown County, however, it seems clear that Transportation System Management could adequately replace the need for Inspection/Maintenance at much less cost. The League urges you to pursue actively options two and three in those two counties prior to instituting I/M. The spin-off benefits of the latter two options exceed those of I/M and are cheaper.

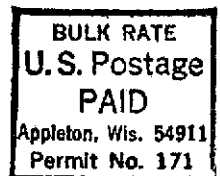
The attractiveness of all three solutions to the air quality problem lies in their compatibility with economic development. The more we can improve air quality through reducing automobile-caused air pollution, the less restriction there will be on economic growth.

Sincerely,

Eleanor Fitch
President

- 12 -

LEAGUE OF WOMEN VOTERS
APPLETON, WISCONSIN



THIRD CLASS MAIL

Phyllis Dintenfass
738 E. Eldorado
Appleton, Wi 54911



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

STATEMENT OF THE APPLETON LEAGUE OF WOMEN VOTERS AT THE PUBLIC HEARING HELD BY THE PARKING AND TRANSIT COMMISSION ON FEBRUARY 14, 1979

I am Betty Breunig, vice president of the Appleton League of Women Voters.

The Appleton League supports the application of the City of Appleton for a federal capital grant to assist in the purchase of seventeen new 45 passenger diesel transit buses (fourteen to be equipped with wheelchair lifts) and in the paving of the garage parking lot.

Since 1972, the League has worked actively for the continuation and improvement of public transportation as an important factor in its concerns for conserving natural resources, for improving the environment, and for maintaining the welfare of people.

The League supports the purchase of new buses because it recognizes that reliable vehicles are essential for a bus service seeking to build ridership. The League sees increased use of public transportation as having many benefits for the community -- the conservation of fossil fuels, the reduction of air and noise pollution, the reduction of traffic congestion, and the retention of land for uses other than parking.

The League supports measures to increase the mobility of handicapped people. It questions, however, whether making the regular city buses wheelchair-accessible will meet the real needs of wheelchair-bound people, especially during the harsh Wisconsin winters. Expansion and improvement of such services as the Red Cross Dial-a-Bus would unquestionably be more useful. The League, however, recognizes that proposed federal regulations may make all federal transit funding contingent upon having lifts. Because federal assistance is essential to the continuation of bus service in the Appleton area, the League supports the provision of wheelchair lifts under protest.

Finally, the League supports the paving of the garage parking lot which will have the dual benefits of reducing dust in the summer and of protecting the buses from pot-holes in the winter.

Thank you for this opportunity to present the League's support of the federal grant application for new buses.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

56 Bellaire Court
Appleton WI 54911
October 22, 1979

Mayor James Sutherland
City Hall
200 North Appleton St.
Appleton WI 54911

Dear Mayor Sutherland,

I am sorry that a conflicting engagement prevents me from attending the General Revenue Sharing Hearing on October 23rd. As usual, however, the League of Women Voters has a couple of comments to make -- we are reluctant to let a public hearing go by without saying something!

The League is concerned, as I'm sure you are, that Congress will cut or eliminate the GRS Program from the next budget. The current excitement about balancing the federal budget does not bode well for the extension of financial aid to local governments.

Such a cut would, of course, leave Appleton with much higher taxes because, since 1972, the City has used these funds to help pay operating costs. We, therefore, recommend that this year the City put a substantial proportion of the \$1,099,000 from GRS into capital or short term projects to lessen the tax impact in 1981. In this way, should GRS funding cease, the City will have spread the tax burden over two years thereby avoiding a steep increase in 1981.

I hope that you will bring this matter up for discussion in the Finance Committee.

Sincerely yours,

Betty Breunig
President



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

STATEMENT TO THE SAVINGS AND LOAN COMMISSION

December 7

1979

I am Betty Breunig, President of the Appleton League of Women Voters.

In 1976, the Appleton League finished a two year study of land use decision making. One of the general recommendations that emerged was "to support policies and decisions which discourage boundless and unplanned growth." One of the specific recommendations was to maintain the central business district as the main commercial center for the city.

The League now speaks against the application of the Community Savings and Loan Association of Fond du Lac to open a branch in the proposed Grand Chute mall. We oppose this application because we oppose construction of a large shopping center and therefore oppose any enterprise which might contribute to the establishment of a shopping mall. We believe that such a mall would contribute to urban sprawl typical of the fifties and sixties and would be detrimental to our downtown.

It is now generally recognized throughout the United States that large suburban malls have, without exception, destroyed medium sized downtown centers. The large department stores move out leaving great gaps in city tax bases and the smaller, which can't afford to move into the expensive malls, are ruined because the volume of business is no longer adequate. Appleton has a diverse downtown -- small specialty shops, big department stores, a college, a town hall, doctors' and dentists' offices, barber shops -- in other words, it thrives and in these days, that is unique.

Robert C. Embrey, assistant secretary of HUD, has said that after new outlying shopping centers are built "cities come to us with a request for millions of dollars to rebuild themselves and get back to where they were before the shopping center was constructed." I don't think I need to comment on the taxpayer's burden that is involved in such unnecessary redevelopment.

The survey of market potential used by General Growth states, without equivocation, that the primary trade zone is Appleton and that the secondary zone is immediately to the northwest where the population has traditionally relied on downtown Appleton for its purchases. There are other speakers who will, no doubt, throw percentages and figures at you but it seems to

me that simple arithmetic is involved here. One divided by one equals one. One divided by two equals one half. If a large outside mall is built, downtown Appleton will get half the volume it has traditionally depended on. James Rouse, chairman of the seventh largest shopping center developer, said, "No metropolitan area smaller than 300,000 people should have regional shopping centers. They create scattered sprawl and the tearing apart of older central cities." The 1980 total trade area population as projected by General Growth is 202,190 -- or would be if the right figures were on page 9 of their report.

The League is also very concerned about energy. Is it not unnecessary energy consumption (air conditioning and heat) to duplicate services and buildings already available three miles away?

A suburban mall would also mean greater gas consumption since there is no bus service projected to any Grand Chute mall. Incidentally, we think that the climate on energy consumption has changed radically in the last six months -- witness the decline in car sales. People are realizing that they now cannot afford to consume gas for shopping that is cheaper away from a mall, closer to home and with public transportation. JAS

Up to this moment, by negligence, the federal government has promoted suburban shopping malls through public works fundings and mortgage financing. I am happy to hear, however, that the federal administration has consciously reversed this trend and has announced a new policy discouraging the use of federal funds or regulatory action in constructing shopping centers that would undermine city business districts or seriously increase gasoline demand.

It has taken the federal government a long time to formulate this belated policy and we hope that the Commission will follow government guidelines and earnestly consider all implications of a very complicated land uses problem which has a direct bearing on this application for a savings and loan branch in a Grand Chute mall.

We notice that the Fond du Lac Community and Loan Company defines public interest as providing conveniently located offices in order to serve the public interest and be competitive. We suggest that they locate in downtown Appleton.

The League thinks that there is a larger public interest to be served. We are concerned about high taxes to finance unnecessary downtown redevelopment and duplication of buildings and services leading to higher energy consumption.

We trust that the Commission has a broad view of public interest and will look to the future well-being of this region and of the United States.

STATEMENT FROM THE APPLETON LEAGUE OF WOMEN VOTERS
AT THE PUBLIC HEARING, DECEMBER 11, 1978 HELD BY
THE CITY PLAN COMMISSION ON AMENDING THE 1979
HOUSING ASSISTANCE PLAN

I am Betty Breunig, vice-president of the
League of Women Voters of Appleton.

I am here to say briefly that the League
supports measures to increase the supply of
low and moderate cost housing and that we are
fully behind the Appleton Housing Authority's
application to reduce the number of new rental
units and to make available 53 units from
existing buildings.

We understand that there is a long waiting
list of persons asking for housing assistance,
a sufficient number to warrant the more immediate
help which this application requests. In fact,
as far as the city of Appleton is concerned,
we feel that taking full advantage of available
housing is a more judicious use of funds and
land use than building new units.

We are pleased that when the availability
of these funds became known, the Housing Authority
took the initiative to apply for them. We
support the Appleton Common Council's amendment
of its Housing Assistance Plan which was recommended
by the Department of Planning and Development.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

December 19, 1979

To the City Council:

You will be voting this evening on the Casaloma West Subdivision which was referred back to the Plan Commission on December 5. The Commission has reversed its original recommendation and has now approved the plat development.

The League of Women Voters does not agree with this recommendation because we are in favor of planned growth in and around Appleton. We would like to see the subdivision ordinance used, as originally intended, for the prevention of urban sprawl and for orderly growth around the city.

We do not agree with the contention of the developer that because there already is some building on Spencer Street his development would just be filling in a gap in an orderly manner. In point of fact, growth on Spencer Street is very spotty and an addition to it will only aggravate the sprawling unplanned development on the fringes of Appleton. The League supports the city planners in their position that land east of "41" should be developed before building west of the highway so that there are not isolated and incompatible developments on city outskirts.

We have been told that building and zoning regulations have been met by the developer. We understand that there will be no problem about hooking up to the Butte des Morts Utility District if it enlarges its capacity since it is now operating at over 100%.

We believe, however, that there are other standards which should be considered and coordinated by town, city and county planning agencies. We are interested, for instance, on the impact that a sudden increase in population in the area west of "41" might have on schools, public transportation, utility costs, energy consumption, traffic patterns etc.

The League would like each sub-division proposal considered in the context of a long range city plan. We suggest that you postpone a vote on this development (Casaloma West) until you have had time to study the city's comprehensive plan and policies on districts outside city limits.

Sincerely yours,

Betty Breunig

Betty Breunig
President

To be filed?
Type 2 sent
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Dear Mr. Miller:

The Appleton League of Women Voters is dismayed to learn that the bike lanes planned for the Oneida Street Bridge are not to be painted in. We urge you to reconsider this decision for the following reasons:

- 1) The bridge was designed for two 15 foot auto lanes, one 4 foot bicycle lane, and a sidewalk in each direction. It seems logical reason why the space should not be used as intended.
- 2) The report urging the construction of the bridge mentioned the appeal of bicyclists for a straight, level, and direct route to downtown.
- 3) Testimony at the hearings stressed the importance of bicycling to the downtown. Certainly the establishment of a bicycle committee by the Chamber of Commerce reinforce that testimony.
- 4) Bicyclists need their own space so that autos are not continually swerving, creating hazardous conditions for all traffic on the bridge.
- 5) Traveling on any of the high span bridges is a terrifying experience due to the height above the river and the wind patterns. The existence of their own space allows bicyclists to attend to these problems without the additional diversion of slower pedestrian or faster automobile traffic.

(over)

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6) The presence of bicycle lanes will ^{help} tend to control bicyclists from engaging in many hazardous practices such as swerving in and out of traffic across lanes or ~~endangering~~ interfering with pedestrian traffic by using the sidewalk. The tendency of most will be to stay in the bicycle space.

7) Despite the desire of many adult bicyclists to be treated as auto traffic, the truth of the matter is that it creates dangerous situations because of differing speeds and differing levels of competence. Some of these situations are mentioned above; others include flared tempers and inattentive drivers (of both autos and bicycles). While some ^{bicyclists} will certainly continue to blend into the traffic, the existence of separate lane will hopefully cut down on the numbers who do. In addition, most children are not equipped to handle two lanes of rapidly moving traffic; they generally ride sidewalks where these skills are not needed and are apt to be poor imitators of the adults they see. We feel that children will probably be the most numerous bicycle travelers on the bridge. They deserve the safety that a bicycle lane will provide them. If we realize that there are no bicycle lanes painted on other ~~spoke~~ streets, but we feel, first of all, that traveling high span bridges is very different than city streets (see #5) and secondly, that the best place to begin a city-wide push to obtain bicycle lanes would certainly be new construc

In addition, the parking problem preventing bicycle lanes elsewhere in the city is not present when considering the bridge.

9) And finally, in this day of concern over energy consumption, alternate transportation to the automobile should be encouraged.

The existence of bicycle lanes is one form of encouragement; and as mentioned in #7, the bridge is a good place to start.

In conclusion, the League feels that given the above ^{above} arguments encompassing safety, practicality and energy conservation there is only one correct action that you can take. We hope to hear ^{soon} that the ^{bicycle} lanes will be painted on the Oneida Street bridge as originally intended and ask that you ^{formally} inform us of your decision. Thank you for your time and consideration.

Sincerely,



734-4204
The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

April 15, 1980

TO: Appleton Common Council
FROM: League of Women Voters
RE: Resolution recommended by the Plan Commission to share in hiring an attorney to fight construction of a proposed shopping mall in Grand Chute.

The League has substantial reason to believe that the proposed shopping mall in Grand Chute is not necessarily an accomplished fact. We are convinced that with the cooperation of the City, the construction of the mall can not only be delayed, it can be stopped.

Wisconsin has strict environmental statutes which can be used very effectively by an experienced environmental lawyer with easy access to governmental agencies in Madison. The fight, as we understand it, rests to a large degree on legal maneuvers which must be initiated and followed up in the Capital.

The Save Downtown Committee has already obtained the services of the Public Intervenor in an advisory capacity. If the City assists the private group in hiring an attorney to work with the Public Intervenor, the combination of public and private interests, both state and local, would be extremely effective.

We need not remind you that delaying the suburban mall is indispensable to all efforts to save Appleton's downtown. Money spent now in hiring an attorney will save the City many thousands of dollars in the future which would have to be spent recouping our tax base if the outside mall is built.

STATEMENT TO THE CITY PLAN COMMISSION AT THE PUBLIC HEARING ON THE
COMPREHENSIVE PLAN; April 28, 1980

The League of Women Voters of Appleton welcomes this opportunity to comment on the proposed Comprehensive Plan for the city. In 1975-76 the Appleton League undertook a study of land use planning in Appleton. From that study we recognized the need for a good comprehensive plan for the future design of the city. Let me quickly summarize a section of our consensus report which addresses the need for a comprehensive plan.

1. The League of Women Voters of Appleton recognizes the need for good comprehensive planning for the physical design of the city.
2. The League of Women Voters of Appleton supports a planning program which takes into account the need for effective citizen involvement throughout the planning and implementation process. Citizens should be active participants in determining the goals and objectives which will guide the city's future. These goals should be set forth in a comprehensive plan.
3. The League of Women Voters believes that adequate information should be provided to citizens at all stages of the planning process.
4. The League of Women Voters believes that the city plan commission should have the prime responsibility for the planning functions of the city.
5. The League of Women Voters believes that the city plan commission should renew its role in formulating, updating, and evaluating the comprehensive plan.

The comprehensive plan we have before us now seems to have been formulated in just such a manner. It was compiled by local officials and takes into account community-held values and goals as it sets out a plan for the future design of the city. This set of four meetings further encourages citizen input into possible changes or modifications before the plan is formally adopted. The League, therefore, would like to thank the Plan Commission, the City Planning Department, and all those other individuals who have contributed to this fine document.

Now, let me comment on the Land Use section of the plan. The League concurs with the Land use goals as stated in the plan. We specifically support efforts to:

1. concentrate growth within the urban framework in order to discourage urban sprawl and preserve agricultural land and open space.
2. maintain the downtown Central Business District as the main retail center of the region.
3. preserve historic sites and neighborhoods.
4. protect and rehabilitate existing neighborhoods.
5. provide a variety of housing types and densities throughout all neighborhoods. On this point we are particularly concerned that an availability of choice exist in housing opportunities. The tone of the report would indicate that the aim is to maintain the same density of population per acre as presently exists in Appleton. We wonder if this is still feasible with less developable land available. Also, on page 60, the report states that "Future development is expected to be almost totally low density." We take this to mean single family dwellings. Generally we think this is desirable, but the League would urge the city to recognize that all people do not choose to live or cannot live in single family dwellings. We hope that this plan will not discourage or exclude those people from living in Appleton.

To go on to the Transportation section of the plan, generally the League supports transportation planning which provides for an availability of choices, which provides assessability to the community and to the individual, which addresses energy conservation, which does not disrupt neighborhoods, and which coordinates transportation systems throughout the area.

I would like to comment on three parts of the transportation section of the Comprehensive Plan. Firstly, the proposed Tri-County Expressway. The League has no position on the expressway itself, but we do have a concern about the land-use development adjoining the proposed route. We would urge the city to prepare a land use plan to guide development along the proposed corridor. This would hopefully prevent further undesirable or incompatible development from occurring along the route. Such a plan should be done in conjunction with other governmental units. Perhaps the regional planning commission is already doing a plan in which case the city should lend its support.

Secondly, the League strongly supports a mass transportation system which efficiently serves the city and we are pleased this has been included as a goal of the plan. We do think that in the body of the report more emphasis should be placed on buses serving the entire community, not just the downtown. As well as serving the Central Business District, bus routes should be planned to serve places of employment such as the Flats and Industrial Parks; service centers such as hospitals and office buildings; schools; parks; and neighborhood convenience centers. We think, in fact, that Valley Transit is presently doing a fine job in serving the entire community. This effort should be reinforced in the Comprehensive Plan.

Thirdly, a comment about bicycle transportation. The League supports alternatives to automobile transportation. The bicycle is one such option. In the report, however, little if any mention is made of the use of bicycles for transportation other than the reference to bicycles trails used primarily for recreation. The League would like to see a goal added to the transportation section which recognizes bicycles as a form of transportation. Such a goal might read as such: Promote improved conditions for safe bicycle use as a form of transportation and recreation. We think such a goal is necessary to ensure that bicycles be considered in all future planning expecially for streets and bridges.

Again we would like to compliment all those responsible for preparing the Comprehensive Plan. Our comments tonight are offered as suggestions to what already is a good plan.

and additions



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Tuesday, October 14, 1980
Statement to the County Board

I am Marcia Hittle speaking on behalf of the League of Women Voters. We are concerned about the proposed ordinance Z-14-80 which will change a few acres from agricultural zoning to light industrial.

The League was very pleased when the County Board adopted* the Land Use Policy Plan which enables the Board to act in the public interest by thinking of orderly growth for the county rather than special accommodations for the benefit of a few citizens.

It is hard, sometimes, to determine what is best for the majority of county residents but your plan is very specific in this instance. It states "a request which grants special privilege is most often referred to as spot zoning" and "spot zoning, by law, is illegal." **

This ordinance is spot zoning. The three and a half acre parcel to be rezoned is surrounded on four sides by agricultural property. There is no way that rezoning this small tract of land to light industrial could be called compatible to the surrounding area. As your Land Use Policy points out, spot zoning can lead to expensive and unwanted impacts on a community.

You have already endorsed an excellent Land Use Policy. You believe in orderly growth for all of Outagamie County. You have rejected other petitioners on the basis of your Land Use Policy.

We hope you will vote against ordinance Z-14-80.

* 40 ayes, 1 present, 1 absent

** Page 6, Land Use Policy Plan, Outagamie County.

STATEMENT BEFORE THE COUNTY BOARD, OCTOBER 28, 1980

I am Betty Breunig, President of the Appleton League of Women Voters.

Thank you, Mr. Chairman, for letting us be heard at this time since we neglected to note the schedule change which put the public hearing before the Finance Committee recommendations rather than afterwards.

Our comments this year are directed only at two items.

We hope that the Finance Committee will reinstate the law clerk position. The League is committed to a system of justice which assures the public prompt and equal treatment before the law. We are convinced that the services the law clerk renders to the judges and to the Court commissioner make our court system much more efficient. The law clerk keeps the case back log down by doing preliminary research for the judges freeing them for more time on the bench. The expenditure of hiring a clerk is certainly in the public interest -- a back log of cases is a very poor advertisement for a judicial system and for the county.

We are very pleased that the budget includes a solid waste management plan this year. We understand that there is some question whether or not the Solid Waste Recycling Authority will be continued but whether it is or not, Outagamie county will still have to be prepared with its own plan for disposal of waste. We hope that this plan will be a start for the county to consider the formation of a public works department.

We think that the executive budget proposal is very good

as far as League interests are concerned. We wish to
b
give public thanks to Mr. Schreiter for inviting us
to observe his executive budget sessions.

Finally, a commercial -- we hope you will adjourn
this meeting before 8:30 so you can look at the presidential
debate on T.V.

Thank you

I'm writing under a time and space constraint! Call me if you want more information. Call me if you don't agree with what we've done. Incidentally, this may well never get to court since we've kept Dick Mamilton, Corp. Counsel, informed of what we're doing and it is his job to keep the county out of court. We think he may come up with a solution to the problem.

Don't forget Energy units. Note that Thurs. nite date is wrong - should be Nov. 13.

Betty



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

Friday, November 7, 1980

TO: League members
FROM: Betty Breunig

A spot zoning case has come up in the County Board which our LWV Board thinks is worthwhile pursuing legally.

In a nutshell -- the county board has passed (21-19) an ordinance to allow the Bowers Brothers in the town of Vandebroek to rezone three and a half acres of their land from agricultural to light industrial so that the brothers can build an industrial building for their construction company.

The county planning department, in zoning committee meetings and in material sent out to all county board members before the ~~xxxxx~~ Oct. 14th board meeting, stated its opposition to the rezoning because 1) it was a blatant example of spot zoning, 2) the Board had by a vote of 40 (1 absent, 1 present) passed a land use policy plan last March to prevent spot zoning, and 3) the zoning committee had already denied other requests on the basis of the policy.

Marcia Hittle spoke for the League against the rezoning as did Bernice Young, who lives across the street from the the proposed building. A vote for reconsideration at the Oct. 28 Bd. mtg, failed (20-19). There apparently had been a great deal of political pressure to pass this ordinance.

The League has a strong ~~anti~~ stand on land use policy. We were delighted when the county Board adopted a policy which, we thought, would protect ~~their~~ members from granting special interest requests rather than considering land use for the whole region. As things stand now, however, this land use policy means nothing since it is ignored when the Board so desires.

Bernice Young and I went to see three lawyers about the possibility of taking the Board to court which means, in this case, asking for a declaratory judgement from a county judge. All three lawyers said they thought we had a case. I then called a special meeting of the LWV Board to ask it if felt the League should go ahead. ~~xx~~ I explained that we only have until Nov. 14 to challenge the rezoning, that the lawyers would probably name both the Youngs and the League as plaintiffs. The LWV Board after much discussion approved legal action (acting for you members as your elected representatives since the timing is crucial) and said I could have access to \$1000 from our savings if it were paid back. I have since discovered in talking to Jack Teetaert who will represent us in the public interest (probably in cooperation with Tom Williams) that it shouldn't cost more than \$500. for a prelim. ruling. The Youngs will share in costs. *We certainly do not plan to appeal.*

Mary Von Grall
1112 E. Nevada
Appleton, Wi 54911



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

STATEMENT AT PUBLIC HEARING ON 1981 CITY BUDGET November 24, 1980

I am Betty Breunig, President of the Appleton League of Women Voters. Thank you for this opportunity to comment officially on the city budget. The League restricts its comments to those subjects and policies which the League has studied and come to a consensus on.

We certainly are in favor of the proposed city plaza which will add green space to our downtown and will provide a much needed perspective on the somewhat massive exterior of the new library. We think that downtown redevelopment may well occur between Morrison and Appleton streets and that this bit of green space will offer an indispensable visual relief to asphalt and concrete surfaces.

But, in the same breath that I say the League likes that green plaza, I have to say that we are disappointed about the lack of parking for the new library. The library building committee and League observers were certainly under the impression that much more parking was going to be provided near the library. We realize that ten or twenty more spaces won't make that much difference now, but please, when you are considering future parking plans, remember the library. And, in the meanwhile, we hope you will prohibit city hall and library employees from using the forty available spaces so that mothers with small children, the disabled and the elderly can visit the library easily.

Turning to another aspect of the library, we think that although the increased library budget seems large, it is justified in order to take care of the anticipated 50% rise in usage. We must remember that we are making up now for years of understaffing and neglect.

In line with our support of public transportation, we approve building a much needed new transit garage. We also like the idea of the city providing incentives to ride buses by purchasing tokens for its employees to buy at a discount - a ~~program which, by increasing ridership of city employees, increases federal subsidies for the transit system.~~

There was some discussion in the finance committee about seeking funds later from the Board of Education to help subsidize the new liaison police officers in the two senior high schools. The League certainly supports having liaison officers in the schools - we think this is an excellent crime prevention method but we also think that it should be funded completely through the police department. It is extremely important to

This puts the city in a position of leadership on public transportation which might well influence businesses to follow suit. And, of course, the more bus riders, the fewer cars downtown.

draw a sharp line between law enforcement functions and the school system. To use education funds to pay for the salaries of police officers is a dubious procedure. We advocate reinstating enough funds in the police department budget to ensure the opening of the high school liaison program in September 1981 when school begins rather than later in the fall or winter.

Because one of the League's primary goals is to make government more understandable to the voter we are pleased about the possible publication of a city calendar which will provide information about how the city functions and where to go for assistance. This will be an excellent public relations tool.

The city clerk, Mr. Broehm, has warned the finance committee that in the next large election he will need more workers to register voters at the polls. We had election night reporters at every polling place in the city and while the voting was a very orderly process for which we commend Mr. Broehm, we agree with him that one registrar is completely inadequate to keep up with the steady stream of new or lapsed voters. We hope you will keep this in mind four years hence.

We are happy that the finance committee has had the foresight to budget for an environmental lawyer. There are really major environmental questions which need to be answered viv-à-vis the proposed mall. We hope that Appleton will take advantage of any delay caused by these questions to regroup and think of solutions to solve its downtown problems. The Bergstrom Hotel is a great beginning.

We assume that the mayor, or the finance committee, has a contingency budget ready for you to consider in case the shared revenue funds do not come through. The fact that these funds have not been segregated by putting them into capital development or special projects, means that there is no automatic way to cut the budget if the funds are curtailed. We hope that the city council will not take its lead from the state and make an across the board cut. We think that consideration should be given now to budget priorities so that if you are faced with no revenue sharing funds you will then be able to make the necessary adjustments according to a preconceived plan.

We have commented on the city's Comprehensive Plan in plan commission hearings but we would like to take this more public opportunity to congratulate Bill Brehm and his department, on an excellent publication. If it is implemented, Appleton will truly be an outstanding city.

We thank the finance committee for well run and open budget meetings. We always learn a great deal by attending these meetings and we were glad to see that over half the aldermen attended most sessions. Perhaps next year you can make it obligatory for every alderman! And a final word - we are delighted with the scheduling of this meeting. I think it's the first time in the city's history that the budget hasn't been voted on fifteen minutes after the hearing



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

December 17, 1980

TO: Appleton City Council
FROM: League of Women Voters
RE: Bicycle Lanes on South Memorial Drive

The League of Women Voters urges the Common Council to provide a bicycle lane separate from pedestrian and automobile traffic on South Memorial Drive. We urge this not only for reasons of safety but because we are convinced that energy conservation will, very shortly, be a matter of great importance to us all.

We hope that the Council can, again, take the lead in encouraging an alternative to automobile travel just as it has done in the past with bus transportation. We have all heard the statement, "I'd ride my bike a lot more if it were safer."

The City should take advantage of this reconstruction of a main north-south artery which would certainly be included in any future bike route system. We hate to lose this opportunity for all of Appleton to profit from much needed safety measures.

Specifically, we advocate two 11½ foot lanes for cars and a 4 foot lane for bicycles. We believe that shared lanes are dangerous. Both motorists and bicyclists will benefit immeasurably from a well delineated separate lane which can be used by commuter bikes, recreational bikers, middle aged bikers and, above all, by the thousands of junior and senior high school age young people who use this mode of transportation almost exclusively.

The League does not like to see any green space disappear in the city. In this case, however, on what is already a main intersity route with truck and bus traffic, directly connected to a congested bridge with bike lanes, we are convinced that for the safety of all vehicles we must have a separate 4 foot lane. We think that the energy crisis is serious, that the price of gas will shortly be prohibitive for many people and that there will therefore be many more bicycles on the streets. We hope that the city council will lead the way for citizens and the surrounding communities to encourage alternatives to automobile traffic.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

January 31, 1981

Mayor Dorothy Johnson
Appleton City Hall
Appleton, WI 54911

Dear Dorothy:

It has been several weeks since I requested a meeting with you to discuss the possibility of your appointing an Energy Task Force for Appleton. You requested that I follow the meeting with a more formalized statement of this project. This letter presents the collective suggestions from the Energy Committee of the League of Women Voters, which is nearly finished with a one year local study of Energy. Among our strongest conclusions is that local municipalities must make a concerted effort to make the decisions that will encourage the wisest use of energy. Our League bias toward open government and citizenship participation leads us to the conclusion that a broad-based committee, empowered by the Mayor and accompanied by city resources for the necessary research effort, would be the best way to proceed. Please consider the following outline of the scope, timetable, and desirable representation as a starting point for the process.

SCOPE: To study the energy use patterns of Appleton, and to determine conservation strategies that take into account an accurate data base, use of energy resources compatible with a sustainable quality of life, and city government's role in coordinating and implementing the chosen strategies.

TIMETABLE: (Including activities)

1. Establish a working committee of people with a strong personal and/or professional commitment to energy issues.
2. Assign professional staff (probably from the Planning Dept.)
3. Begin accurate inventory of Appleton's energy use patterns.
 - a. Energy supplies (special attention to existing capacity where strong conservation efforts could prevent the need for new facilities).

3. cont.

b. Energy use patterns for the following areas:

- (1) Transportation
- (2) Residential
- (3) Commercial
- (4) Industrial (buildings and processes)
- (5) Government (buildings, solid waste, existing regulations and ordinances with implications for energy)

4. Build committee expertise through a planned series of presentations and interviews, selected readings and films, and appropriate tours.
5. Determine conservation strategies and appropriate role of government:
 - a. Evaluate conservation strategies with simple criteria
 - (1) ease/difficulty of accomplishment
 - (2) expense
 - (3) impact on energy reduction
6. Implement conservation strategies
7. Educate the community

A few of the possibilities that occur to us as projects to consider at different steps in the 12-18 month process include the following:

1. Aerial infrared photography of the city with an annual follow-up to show progress.
2. Tax incentives that would encourage a reduction in energy use.
3. Solar access rights developed locally.
4. Special efforts to incorporate energy savings into multiple family dwellings (possibly through an arrangement of split incentives).
5. A challenge to another community to a conservation contest.
6. A possible tree-planting project on a city-wide scale to promote energy conservation.

We feel strongly that the committee should represent specific points of view, expertise, and interest. Representatives from the following should be considered:

City of Appleton Energy Study Committee

Working Committee

*City Representatives
Aldermen
Public Works
Planning
Building Inspection

Possible Individuals
with apparent energy
interest and/or expertise

Kris Begun

Working Committee

*Outagamie County
Supervisor
Planning

*Calumet County?

*East Central Wisconsin Regional
Planning Commission

Energy supplies
Wisconsin Electric Power Company
Gasoline
Fuel Oil

Transportation

Buildings
Single Family
Multi-Family
Public
Builders
Architect
Landlord
Fixed income renter or owner

Industry/Commerce/Engineering
AAL

Legal

Accounting/Banking

Education
Appleton Public Schools
Fox Valley Technical Institute
Lawrence University
U. Wis. - Fox Valley

Volunteer Groups
Appleton Junior Women's Club
League of Women Voters

Outagamie County Historial Society
Fox River Valley Food Coop.

Churches

Solid Waste

Possible Individuals with
apparent energy interest
and/or expertise

Ginnie Swanson
Morty Patcickus

Sharon Persich
Peter Ross

Gabe Egeland
David Gerlach

Fred Kile

Richard Schoenbohm

Chuck Collins/Nancy Ore
Peteranne Joel
Gene Gibas

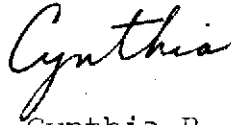
Jerri Kahl
Nancy Jones, Sally Bredewig
Berta Churchill

*Committee member or resource? None of the suggested committee members have been approached, they are people we know are interested in this topic.

Mayor Dorothy Johnson
January 31, 1981
Page 4

I look forward to hearing from you. Thank you.

Sincerely,

A handwritten signature in cursive script that reads "Cynthia".

Cynthia B. Johnson

CBJ/sw

Copy
Action U.P.

Statement at the Public Hearing on the 1982 City Budget

I am Karen de Young, President of the Appleton League of Women Voters.

As most of you are aware, the League does not comment item by item on the budget, but instead concentrates on certain aspects of fiscal policy and future planning which we believe the city council should review periodically.

The League would like to take this opportunity to commend the Finance Committee, its' Chairman James Koleske, the aldermen as a whole, and the Mayor and her staff. We found the budget sessions well conducted, efficient, organized and informative. We were pleased to see so many aldermen in attendance at these sessions. We would especially like to applaud the mayor for her well thought out and trimmed budget and her leadership role during the budget process.

Tonight, we plan to highlight several areas which we feel will have considerable impact on the future of Appleton.

First, the League would like to go on record in support of (1) continuing in-service training of city personnel, (2) the proposal to move the Health Department and the Department of Weights and Measures to the old fire station, and (3) your efforts to keep the city's debt limit low. These all are indications of fiscal planning and good government.

Second, the \$12,000 in the development budget (Acct. #56202) for the promotion of the city and its Comprehensive Plan is a small price to pay to ensure the vitality and continuing growth of our city. The Appleton League's publication This Is Appleton compliments the city's promotional efforts.

Third, since 1972 the League has supported the continuation and ~~improvement~~

of public transportation as an important factor in conserving energy, improving the environment, and easing the accessibility to the downtown and other parts of the community. The new transit garage is vital to the servicing of the community. The old transit garage is highly inadequate. The new facility will allow sufficient space for proper bus maintenance, sufficient storage for 40 foot buses and room for expansion. We think the passenger waiting shelters will provide convenience and comfort for the many passengers utilizing the transit system.

Fourth, we commend the Finance Committee's unanimous endorsement of \$20,000 to retain Susan Steingas as environmental attorney for the city. This is a strong indication of the city's continuing commitment to seeing that all the environmental and socio-economic questions associated with the mall are answered. No other issue in recent years has been more crucial to the insurance of Appleton's future. In the next few months legal activity, especially in the form of discovery, is bound to be accelerated. Therefore it is imperative that your positive response, as leaders of the community, be in the form of monies that can be well used now and in the near future.

Finally, we wish to comment on the philosophy of holding public hearings. We take very seriously the privilege and responsibility of being able to speak to you at this time. The budget process does not end before the public hearing but continues through it. We hope that your final decisions on the 1982 budget take into consideration the views expressed by the public this evening.

Thank you.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

April 12, 1983

Dear City Council Members,

We were very pleased to hear that the Council is considering moving the fifteen minute public participation period to the beginning of its meetings.

The League firmly believes that democratic government depends upon active participation of citizens at every stage of the legislative process. Part of this process is, of course, at the committee level where issues are discussed informally and openly with concerned constituents. Another step in legislation, however, is when the final decision is made by the whole legislative body. To be able to speak directly to the final arbiters is quite different from talking to the committee or having your opinion filtered through your alderman.

You must be aware that there are aldermen who don't always let their constituents know when an issue is going to be discussed in committee. There are also many people who cannot make that one important committee meeting.

We do not believe that opportunity for public participation at the council level will weaken the strong committee system of the city. It is possible, in fact, that the system might even be strengthened because the committees would not make decisions lightly.

We hope that you will give it a try for a year. Wouldn't it be more effective to say to a constituent who has just become aware of an issue, "You can speak tonight to the Council for three minutes," rather than, "Sorry, you're too late?"

The democratic process is not the most efficient method of governing but we think that time spent making sure of public access is not time wasted.

Sincerely yours,

Karen de Young
President

P.S.

I don't have to point out to you, I'm sure, that under the present rules, the public will not have a chance to react to the issue of citizen participation until after your vote on April 19 since the matter has not been to committee or been reported in the media.

4/29/88

Dear Mayor Johnson,

At our annual meeting last Tuesday, the Appleton League of Women Voters voted unanimously to transmit the following statement to you.

"The Appleton League of Women Voters reaffirms its support of a strong downtown and commends the city for pursuing aggressively the three square concept for downtown rejuvenation and development."

Sincerely yours,

Cynthia Johnson
President

cc city clerk

If there is anything the league can do to aid the city in this endeavor please let me know.

S. C.

May 16, 1983

TO: City Council
FROM: League of Women Voters

Eighteen years ago the League of Women Voters of Appleton went on record that it supported selection of a treasurer by appointment rather than election. The League has seen no reason to revise its position since that time.

The Treasurer's job is administrative. It does not include policy making or decisions affecting the city without the Council's affirmative vote. This position requires a trained person, an administrator rather than a vote-getter, who is selected by competitive examination and evaluation by an independent committee or board. The appointment should, of course, be subject to Council confirmation.

The League hopes very much, at this auspicious time when there is no obvious candidate for the office that the Council will pass the resolution changing the treasurer's office to an appointed position.

(quick copy - mistakes only in copy).

Put on aldermen's desks. ~~Motion~~ Resolution sent back to Committee in order to present new resolution linking Finance director's position with the treasurer's.

Ref: E124114

Mr. Howard Bellman, Secretary
Department of Industry, Labor and Human Relations
201 E. Washington Avenue
P.O. Box 7969
Madison, WI 53707

Dear Mr. Bellman,

It has come to my attention that your department has been asked to issue a building permit for General Growth Company of Des Moines to start construction on a shopping mall in Grand Chute, near Appleton.

I know you are aware that this is a very controversial project that has been in the courtrooms for the past two years. Eight cases have now been consolidated and are pending before the Wisconsin Supreme Court. An injunction, as well, has been issued by the Fourth District Appeals Court staying further work.

There are really major legal questions and state policy clarifications that are being raised in the Supreme Court. We feel that it would be premature to issue building permits while the settlement of these issues is pending.

Both sides will be relieved when the questions are legally resolved but, until then, we feel it is not acting in good faith on the part of the government to issue any building permit for the proposed mall.

Sincerely yours,

Cynthia Johnson
President

June 3, 1983
1015 E. Jardin St.
Appleton WI 54911

cc: Clyde Bryant
Preliminary Design
Consultant

Chickie Johnson

6/26/83

I am Mariys Fritzell, ~~vice~~-president of the Appleton League of Women Voters. The League urges you to accept the proposed new budget format.

Speaking ~~for~~ ^{persons} from the layman's point of view -- we like it. It will be much easier to understand and to see where the county dollars are going. It will be much easier to use as a reference during the year. It will be much easier to compare budgets and to make long range plans.

The simplification ~~is~~ will still give enough data for a board member to make an informed decision about ~~spending~~ the budget and presumably, more detail could be easily retrieved by the computer. (enlarged)

Obviously, the budget is a document ~~is~~ that should be understood by every supervisor and should easily be available to interested citizens. The detail and bulk of the document up to this time has discouraged active participation by many supervisors in the budget process. We think that the more supervisors and the more citizens who can read the budget intelligently will make county government function more effectively.



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

November 19, 1983

Mayor Dorothy Johnson
200 North Appleton St.
Appleton WI 54911

Dear Dorothy,

This note is just to introduce Jeannie Trigg, with whom I'm sure you are already well acquainted, who will be observing the City Plan Commission meetings for the League of Women Voters.

We would very much appreciate it if you would add her name to the Plan Commission mailings.

Thank you,

Betty

Betty Breunig
Observer Corps Chair

cc: Bill Brehm
Jan Nordell
Jeannie Trigg

*You must be pleased about your budget -
congratulations!*



The League of Women Voters of Appleton

APPLETON, WISCONSIN 54911

January 9, 1984

TO: City Plan Commission

FROM: Appleton League of Women Voters

The League feels that housing rehabilitation should be one of the City Plan Commission's priorities. Appleton's well-being depends in a large part on maintaining an adequate and varied housing stock that will take care of the different sectors of our population.

Needless to say, making rehabilitation available to low income persons is much less costly than construction of new housing. It also serves to develop a sense of accomplishment which can extend, in a snowballing fashion, to neighbors and the neighborhood as a whole.

The city has done a wonderful job in stimulating new downtown development and upgrading older interests. The Commission, however, should not forget the surrounding residential areas, some of which badly need renovation.

The League hopes that the Commission will put \$300,000 of the CDBG into the housing rehabilitation program.



LEAGUE OF WOMEN VOTERS OF APPLETON

May 21, 1984

TO: Plan Commission
FROM: League of Women Voters
RE: Aftercare House

The League hopes that you will reaffirm your original decision to sell the Rankin street site to Waples Corporation for construction of an after-care house.

We understand the neighbors' trepidation about the unknown quantity of a "half-way house" but think that their fears are unfounded. These adolescents will have already been through much of their treatment and certainly will be better supervised than some teenage children who live at home.

Selling this "scattered site" to the Waples Corporation relates well to the original intent of building low-income housing there. The sale will meet community needs and help the welfare of our young people. You will recall that the United Way, with extensive community participation, designated alcohol and drug abuse treatment as a high priority need in the Fox Valley.



LEAGUE OF WOMEN VOTERS OF APPLETON

May 25, 1984

Mr. Wilfred Baumgart, Chairman
Board of Social Services
Rte 5, Freedom Road
Appleton WI 54911

Dear Mr. Baumgart,

It was with some surprise that we learned that discussion of the Center for Domestic Abuse may not be put on the Social Services agenda for a while. We believe that the Board should determine without delay whether it wants to contract for a regional center with Winnebago county or whether it prefers a site in Appleton managed by the Department of Social Services. The League is not recommending one site over the other but wants to see a decision made so that a Center can begin operation as soon as possible.

We hope that the Board will not wait for Winnebago county's funding decision but will decide for itself on the relative merits of the two options, keeping in mind above all, the welfare of the clients, and also, cost effectiveness.

Sincerely,

Cynthia Johnson

Cynthia Johnson, President

Betty Breunig

Betty Breunig, Observer Corps

Copy: Mr. Stampp

*(Roc/le
Rambert
D. Stamps)*

League of Women Voters- Appleton

1117 East Eldorado
Appleton, WI 54911
June 16, 1984

Mike Walter, Editor
Appleton Post-Crescent
Appleton, WI

Dear Mike,

The League of Women Voters of Appleton learned, with dismay, of the recent vote by the Outagamie County Board to stop funding the Fox Valley Water Quality Planning Agency as of December 1984. We believe that this agency has performed valuable services and should not have its existence threatened by the pull-out of one of ^{four} the five counties it serves. How to protect ground water from contamination and how to allocate water-- who owns, who uses, ^{and} who pays-- are questions of paramount importance to us all.

We do not suggest that Outagamie County fund the Water Quality Agency in perpetuity, but we believe that funding should continue until December 1985, as recommended by the Agricultural and Finance Committees. There are three reasons behind our recommendation:

dramatic clean up
1. The Water Quality Agency has ^{conducted study to} ~~dramatically cleaned up~~ surface waters in the Fox Valley. To pull out now because the evolving emphasis is on "ground water" is illogical. Water is a single resource: surface waters, ground waters, rain (acid or otherwise) are basically part of the same system. What is done to one affects the others. The whole system must be considered together and must be monitored continually to keep the improvements that have been made over the past decade (and even to improve things so that fish are edible from all parts of the Fox River).

2. The Fox Valley Water Quality Planning Committee is unique because there is no other organization that brings together representatives of agriculture, industry, local governments, and citizens to sit down and discuss their divergent interests about water quality and ^{develop} appropriate solutions. Communication among these interests is a unique and vital aspect of this agency.

3. We believe that there will eventually be a permanent successor to this agency to consider and regulate water problems. A six-month period is not enough time to implement an alternative ~~agency~~ ^{organization}.

37
The vote to cripple this agency was overwhelming (40-2).
Please call your Outagamie County Supervisor and ask him or
her to put the \$12,000 back in the budget for another year.
This is certainly a small sum for the County to pay to protect
its water quality.

Sincerely,

Cynthia B. Johnson, President

action packed POLITICS

The League of Women Voters

APPLETON, WISCONSIN

August 27, 1984

Lylas H. Tremble
Outagamie County Department of Social Services
Appleton, WI 54911

Dear Mr. Tremble:

Thank you for including the League in your distribution of the description of the Block Grant standard programs for 1984 and the anticipated expenditures.

We support maintaining the current level of support for

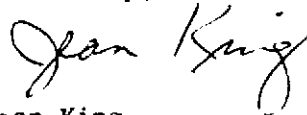
- Child day care
- Adult day care
- Community Options Program
- Adult foster care
- Respite care
- Early intervention and restitution programs
- and Community prevention.

We support the concept of maintaining and updating information in a professional manner.

We support additional efforts to comply with the Family Planning mandate.

We support the inclusion in the budget the Teen aftercare house for Alcohol and Other Drug Abusers and a Domestic Abuse Center.

Sincerely;



Jean King
L.W.V. Appleton

c.c. Cynthia Johnson
Betty Breunig

League of Women Voters-Appleton

Outagamie County 1984-85 Budget Hearing
October 29, 1984

Good evening. I am Cynthia Johnson, President of the League of Women Voters of Appleton. Thank you for the opportunity to address the issues in the 1984-85 budget for Outagamie County.

Let me tell new County Board members how the League decides what to say at a Public Hearing. The League of Women Voters has two major activities: study and action. Action follows study and is always based on the conclusions that our membership has reached. We have looked for programs and services to support in this proposed budget. I will represent our 120 members in commenting on several specific expenditures.

The League of Women Voters is also very interested in procedures and attitudes that contribute, in our opinion, to good government. Tonight I will be addressing two issues in that category. I want to tell you what League is suggesting tonight at the Public Hearing regarding the proposed incorporation of Grand Chute. We have proposed an interesting role for county government in mediating boundary changes between municipalities. And, finally, I want to comment about the appropriate use of citizens in county government.

This budget document is a good one; it gave the League the right amount of information about individual programs and budgets. It is easier to identify elements of programs this year. Last year we recommended that the large quantities of data that support this budget document be made available upon request to members of the County Board or the public. We did not make any such requests this year but repeat our recommendation that such information be readily available. We are satisfied that the budget document itself supplies adequate and appropriate information.

The costs of human services is high-- not just in Wisconsin but all over our nation. The League believes that citizens in Outagamie County get good value for the dollars we contribute to the human services system. We are pleased that there will be no increase in the Department of Social Service's county levy despite the fact that it has budgeted an additional \$59,000 for the Domestic Abuse Center. We applaud the Social Service's Board for appointing a fifteen-member Domestic Abuse Advisory Board to include representatives from local community groups with special interests in women's issues as well as from the County Board and Social Services staff. The Board is working hard to procure additional funds from the community to supplement county monies. The Center is becoming a reality, thanks to your original vote and the hard work of the Advisory Board

and the Department of Social Services. We support this allocation enthusiastically.

We found the explanatory notes in the Community Board's budget extremely helpful in understanding their complex programs. The Community Board's budget has increased by 10% because of the great increase in clients. More handicapped groups are eligible. More developmentally disabled babies are identified and helped at an earlier age. And, more clients are served on the local level rather than in state institutions. Special foster care foster homes and other support services must accompany these decisions, and so the League supports these increased costs as necessary.

A small but important item in the human services is the Commission on Aging's request for an additional \$4000 for transportation of the elderly and handicapped. Providing increased client mobility deserves your support.

The League of Women Voters has supported a city/county health department for about thirty years. Perhaps the time is right to use this year to explore with Appleton the possibility of combining health departments. Appleton is exploring new options for delivering health services. Please give serious consideration to finding a way to make this sensible solution workable. We suggest that it should be possible to provide quality services as a reduced cost.

The League has been interested in solid waste disposal for about twenty years. It seems as if the land fill operations will continue pretty much as usual this next year. The League will watch with interest the plans for burning refuse to produce steam, thereby reducing the requirements for landfill and contributing to an overall plan of energy conservation. We will comment on the plan and its siting at the appropriate time.

Last year Leagues all over Wisconsin discussed the disposal of hazardous wastes. We are pleased that there is a Hazardous and Radioactive Waste Review Committee and pass along our observations that their budget seems awfully low to perform such an important task. Counties must be developing effective plans to dispose of hazardous and low-level radioactive wastes.

The League also recommends that you be very aware of what neighboring counties are doing in waste disposal plans. This does seem to be one of those government responsibilities that lends itself to cooperation among counties. It is our understanding that Waupaca County is still on the short list of potential sites for the disposal of nuclear waste. This is, of course, much more complex and crucial, and we want Outagamie county informed and involved.

This evening in Grand Chute, there is a Public Hearing to hear testimony about the proposed incorporation of Grand Chute. The League has studied annexation several times over the past twenty years. Just last month our local League produced a small pamphlet about Annexation, Consolidation, and Incorporation. I will leave a stack of these pamphlets in the back by the bailiff, along with copies of this speech. Barbara Hoffman is delivering the League's statement tonight. There are some aspects of it that I want to tell you about, since they directly affect this County Board.

The League is opposing the incorporation of Grand Chute on three grounds, which are three of the standards of incorporation developed by the courts and by state legislation. First, we believe that the incorporation would have a negative impact on delivery of services, promoting further inefficiencies through duplication of municipal services and facilities, confusing boundaries, fragmented services, and conflicting regulations.

Second, we do not think that Grand Chute meets the criteria that it must possess a community center, a sense of community that sets it apart. The villages of Kimberly or Little Chute or Hortonville do have that sense of community that sets them apart as identifiable municipalities in a way that Grand Chute does not.

Our third reason for opposing the incorporation is the town remnant, which disturbs us most of all. That remnant--the part of the Town of Grand Chute that is left over after the heart of the tax base is incorporated-- would be a narrow corridor difficult to service and with a reduced tax base with which to purchase services. Until the problem of the remnant is solved, we do not support wholesale annexation of this area by Appleton.

It is not difficult to see what the current practices of piece-by-piece annexation is doing to the larger community. It results in frenzied activity that encourages city, town, and taxpayer to protect narrow self-interests. At a time when we need to work together on the economic development that would benefit the Fox River Valley and other issues that lend themselves to cooperation, this is an unproductive fight.

We suggest that there may be an important role for Outagamie County in this current situation. Under the authority of Wisconsin Statutes Ch. 261, sec. 59.02 (22), the county board has the authority to change the boundaries within the county without the vote of the town residents involved. After more than a decade of quite haphazard boundary changes, characterized by squabbling, with no one committed to representing the broad community interests, we think you should try to preside over this process wisely and sensitively. The Outagamie County Board, with its elected representatives from all the areas involved, provides the area's best hope for orderly action in such a chaotic

climate. The first step, which should be begun soon, would involve telling the Department of Development that the county is willing to undertake this action. Please consider it a compliment that we recommend to you such an interesting task!

My last topic tonight involves the role of citizens in government. I find that this topic comes both from my years of participation and leadership in the Appleton League of Women Voters and from deep personal convictions that reflect my experiences as serving my community over the past fifteen years in Appleton.

For Appleton I have served on the Facility Planning Commission that planned the new Police Station, an 18-month committee of Police Policies, and the committee that successfully organized the referendum combining the positions of city treasurer and finance director. For the county I was president of the Community Guidance Center and then spent six years on the S1.42 Board.

When I think about the biggest single difference between the governments of Appleton and Outagamie County, it is the role of the citizen. In Appleton the talents and efforts of citizens are welcomed. Citizens have always understood that their role was complementary to that of elected officials. There is so much work to be done in this world, I do not understand Outagamie County's suspicions that the citizen member has a different agenda from yours. I recall that suspicion of citizens during my service on the S1.42 Board. Obviously those suspicions are still rampant when I see that the Community Board is reducing the number of citizen members on it by attrition. Last year I was asked by Mr. Schreiter to serve on that five year capital/-budget advisory committee and later found out the concept was unacceptable to the County Board because it gave citizens "too much power."

Members of the County Board, over the next few months, please reflect upon the role of citizens in county government. I ask that you try to develop policies that reserve for you the appropriate responsibilities of being accountable to the electorate while actively welcoming the citizen who seeks to serve his or her community in the finest tradition of America. This would be one of the greatest improvements for Outagamie County government that I can conceive. To see yourselves as partners with the citizens, welcoming their contributions would be a long-lasting contribution to good government in Outagamie County.

Thank you.

STATEMENT TO THE WISCONSIN DEPARTMENT OF DEVELOPMENT ON THE
PROPOSAL TO FORM A VILLAGE IN A PORTION OF THE TOWN OF GRAND
CHUTE

October 29, 1984

I am Barbara Hoffman, 627 East Brewster Street, Appleton, Wi. and I am speaking for 120 members of the League of Women Voters of Appleton. The Appleton League speaks from twenty years of study and action coordinated by the League of Women Voters of Wisconsin representing members in 40 communities. We, along with the Wisconsin Taxpayers Alliance, have been the only two citizen groups to consistently appear throughout the state to support or oppose boundry changes from the point of view of all the taxpayers. We became concerned when the "iron ring" first began to form around Milwaukee and were appalled at the "iron ring" around the "iron ring". We have seen the divisiveness that results, all over the state from Beloit to Madison to La Crosse when local officials become more concerned with serving their own interests instead of serving the interest of their citizenry. We have not progressed from the place that prompted Marigen Carpenter to say 15 years ago, "We have a system which encourages local governments to work side by side but seldom hand in hand"

We oppose the incorporation of the Village of Grand Chute because we support the standards of incorporation that have been developed by the courts and the legislature. We would not be so adamantly opposed if we were talking about an isolated area rather than one that is contiguous to a city. We are all aware that there are distinctions and properly so.

The criteria we would especially draw your attention to are as follows:

1. Delivery of Services.

We are well aware of the inefficiencies that have occurred all over the state when plows and garbage pick-up trucks have to circumvent an area, when police and fire protection personnel have to respond from more remote facilities, when zoning and housing policies conflict, when lighting and signing are inconsistent, when public and private transportation are fragmented, economies of scale are ignored and the taxpayers of both areas are faced with very visible evidence of inefficiency and waste.

2. A Community Center with Boundries that are Reasonably homogeneous and Compact.

In order for a Village to be formed, especially next to a city, there should be some "sense of community". We don't believe the citizens of Grand Chute have this feeling: certainly not like the people from Kimberly, Little Chute or Hortonville do. Even if the "sense of community" could be developed after incorporation, that is not the issue. The issue is: does it exist now? One glance at the map disqualifies the proposed incorporation on the grounds of irregular boundaries and shape. There are good and sufficient reasons for this standard not the

least of which is the delivery of services mentioned before. One could almost draw the same boundaries using the highest tax base.

3. The Town Remnant.

This is what we perceive as the biggest problem of all. The portion of Grand Chute that would remain would be a long, curved, narrow corridor that would be difficult to service and that would have a diminished tax base to purchase services.

Until the problem of the remnant area is solved, it would be difficult for us to support the annexation of this area to Appleton. It is not difficult to see what piece by piece annexation is doing to the surrounding towns. It results in frenzied activity where everyone: city, town, taxpayer alike, is looking to protect their own narrow interest.

In case this is sounding like "a pox on both your houses", let us propose a course of action that we believe is both equitable and feasible.

The county board has the authority under Wi. Statutes Ch. 261 sec. 59.07 (22) to change the boundaries of towns within the county without the vote of the town residents affected. We call upon Outagamie County forthwith to present a plan that would allow for annexation of appropriate areas to Appleton and attachment of the remnant of the town to appropriate adjoining towns. It would be too much to ask of the town board to oversee its own breakup. The city does not have the concern for the rural interest of the town. The State is not familiar enough with the area and should not seek to impose itself here. But the County Supervisors, as elected representatives from all the areas involved, are the perfect body to resolve our differences. The President of the League of Women Voters of Appleton is proposing this action to the Outagamie Board of Supervisors this very hour.

Let me conclude with a quote by James Morgan in 1978 when he was representing the Wisconsin Taxpayers Alliance. "The important point for both partners to remember is that government is in existence to serve the people. As far as the citizens and taxpayers are concerned, the criteria that should be used in determining what level of government should provide the service is whether the decision is made on a rational basis and service is provided in the most efficient and responsible manner, and not whether one unit of government or the other is gaining or losing power."

League of Women Voters--Appleton

City of Appleton Budget Hearing
November 12, 1984

I am Cynthia Johnson, president of the League of Women Voters of Appleton. Thank you for the opportunity to address several aspects of the 1985 Budget for the City of Appleton.

First, about the budget document itself. Again this year we are pleased with the effort expended to contain the budget, keeping the total expenditures at a reasonable and steady level. The community may appreciate this more this year because the news from Madison about revenues was so bleak a few months ago.

We concur with a suggestion by the Appleton Taxpayer's Alliance that the City submit a three-year budget plan. That kind of long-range planning would be beneficial for city departments, the Council, and citizens.

This is the time of the year the League sees several different budgets. We suggest an additional column in the Appleton Budget with the original departmental budget request. We like the current format that incorporates department mission statements, achievements, and goals into the budget document.

We commend your continuing work on the Newberry River Path and hope that you will pursue efforts to purchase waterfront land below Telulah Park. This year the League is spending some program time informing ourselves of the current environmental, economic, and recreational uses of the Fox River as it flows through Appleton. The Fox River is one of our city's most distinctive features and deserves sustained Council support.

We are pleased that the Mayor appointed members to the Advisory Housing Panel. This group should be of great help in determining housing priorities.

We support Valley Transit's request for two additional drivers to double the service to Neenah and Menasha. We understand that your approval of this expenditure is necessary before Neenah and Menasha can proceed to appropriate the funds for both positions. These funds will become revenue for Appleton; the increased service will not cost Appleton anything. We want to remind you that Valley Transit is the best example of inter-municipal cooperation that currently exists. Your approval would be appropriate at this time.

Our last two recommendations refer to items that are not in the budget but that should be investigated this year and possibly included in the 1986 budget. It seems to us that the Planning Department would benefit from the addition of another

planner. The demands on that department are so great that we suggest that not enough sustained attention is being paid to economic development outside the downtown, to aggressive riverfront development, and to long-range housing needs. We think that another professionally-trained staff member is needed to allow the Planning Department to look ahead, to develop options, and to recommend coordinated policies to the Council.

Finally, we recommend that the City of Appleton and Outagamie County explore the possibility of a city-county health department. The League has recommended this from time to time for more than two decades and consider it again timely since Appleton is exploring options in its nursing contracts. I wish to emphasize that we do not recommend a county health department, but, rather, a city-county health department. Appleton would control the city's portion of the health budget, and the County Board would approve that portion of the budget that provides services outside of Appleton. Such an arrangement would mean that Appleton residents would not be doubly taxed for health services. There would be better coordination, communication, and efficiency in health matters, which do not stop at arbitrary municipality boundaries. The League recommends that the Mayor and County Executive jointly appoint a task force to examine this option. The League stands ready to offer our assistance.

Such a joint project could lead to increased cooperation and communication between Appleton and Outagamie County. The League, in spending time with both units of government, has observed that good communication seems to be at a relatively low point. We strongly believe that progress in this area would be of real and lasting benefit to citizens.

Thank you.

Not done

STATEMENT BEFORE THE APPLETON PLAN COMMISSION FEBRUARY 25, 1985

I am Jeannie Trigg of the Appleton League of Voters. Thank you this minute to speak to you.

The League is very pleased that you are going to review the city's comprehensive plan because it is important that new ideas and concepts be incorporated into such a document, as times change. Then

Since your comprehensive plan review starts in a couple of weeks, we were rather surprised when we heard of your recent recommendation to rezone a small ~~extra~~ ~~plot~~ plot of AAL property from residential to commercial - *a c'tn* which, on the surface, strikes us as spot zoning. We do not ~~mean~~ necessarily have any objection to the eventual rezoning of that entire area but we do think that it must be looked at, logically, in terms of a comprehensive plan or that a zoning review should take place before any decisions are ~~made~~ permanently decided.

THE CITY OF **Appleton** DEPARTMENT OF PLANNING & DEVELOPMENT

200 North Appleton Street
P.O. Box 1857
Appleton, WI 54913-1857
414/735-6460

March 18, 1985

Mrs. Cynthia Johnson, President
League of Women Voters
1117 E. Eldorado
Appleton, Wisconsin 54911

Dear Mrs. Johnson:

In response to your statement to the Council (presented by Mrs. Bruenig) regarding the AAL rezoning, I felt you should have answers to your questions.

1. AAL presented a site plan for the development which was reviewed by the Commission.
2. AAL has not shared their plans with either the Commission or staff for their entire property.
3. Driveway outlets are shown on the site plan, and are at the far north end of the site where Evergreen Road intersects Meade Street.
4. AAL publicly offered to provide land for an off-road bike path on their property. This would be a desirable addition if truck traffic increases there.
5. Water and sewer services will be extended from existing lines serving the main AAL office building to the northeast. A force main will be necessary for sewer service.
6. Staff expressed its opinion that it would be better to concentrate traffic on Ballard Road.
7. A thorough review of the zoning for this area will require about 6 weeks. Even then, without specific plans from AAL, our recommendations could be subject to revision.

I hope these answers are helpful to you.

Sincerely,

Bin

William A. Brehm, Jr.
Director of Planning & Development

WAB:dpk
cc: Betty Bruenig

*President's
File*



LEAGUE OF WOMEN VOTERS OF APPLETON

March 10, 1985

Members of the City Plan Commission

I am enclosing a copy of the statement the League made at the rezoning hearing before the City Council on March 6.

No other function of city government has more long term consequences than planning. The League urges the Plan Commission to hold to high standards in the development and equitable implementation of good land use policy.

We are very pleased that you will be reviewing the city's comprehensive plan and very much appreciate the time you will be spending on this important project.

Cynthia Johnson
Cynthia Johnson
President

March 6, 1985

I am Betty Breunig speaking for the Appleton League of Women Voters.

We are concerned about the Plan Commission's decision to recommend this rezoning, not because it should not be rezoned in the long run (or preferably short run) but because the Commission seemed not to follow its usual very careful rezoning procedures. (The League had an observer at the last two Plan Commission meetings). I repeat, we are not worried about the zoning but are worried about precedent in the rezoning process.

On the surface this appears to be spot zoning. It is a small parcel of land that will not conform with the zoning of its adjacent areas. The Plan Commission, however, at its last meeting, recommended a rezoning review of the entire area AAL wishes to develop. The League believes that, to be orderly and consistent, the Council or the Plan Commission, should reconsider the AAL rezoning request after the review has been finished.

This evening, before making your decision, you might want to ask yourselves the following questions:

1. Has the Plan Commission seen a specific site map for the construction of the printing building?
2. Has the Commission seen plans for the entire area AAL wishes to develop between Ballard Road and Meade Street?
3. Where will the outlets be in relation to the bridge?
4. What effect will the rezoning have on the biking route to Plamann Park?
5. How are water and sewage to be provided since there is no main line in bet along Meade Street?
6. Would it be better to steer traffic to Ballard Road which has access to 41 and is a wider road with a higher speed limit?
7. How long will a zoning review of the area take?

87 file

STATEMENT AT THE OUTAGAMIE COUNTY 1986 BUDGET HEARING
GIVEN OCTOBER 29, 1985

I am Barbara Grant, president of the League of Women Voters of Appleton. I represent 119 members as I comment on proposed funding of county programs and services tonight.

Let me remind you tonight how League decides what to address at a Public Hearing. Beyond its citizen participation activities, League has two major activities: study and action. I wish to comment on programs and services that we have studied and agreed to support as an organization. Solid waste disposal, environmental protection, correctional facilities, health services, and human services have been actively studied by members of League, and I will speak to these areas in the the Budget.

League is watching the incineration project with interest. We support the concept of alternatives to landfilling and encourage recycling. We appreciate how carefully you have looked into this project and its many ramifications. We encourage you to find ways of managing our community's wastes which will protect our environment from both pollutants and toxics in the years to come.

We are concerned with the problem of improper disposal of sewage from septic holding tanks and urge you to provide funding for adequate and consistent enforcement of disposal ordinances. The present 5% of septic holding tanks submitting pumping reports is not acceptable. We support whole-heartedly the 1986 Zoning/Rezoning Goals and Objectives of computerizing holding tank permits, writing appropriate septage pumping and disposal ordinances based on the forthcoming state model, licensing, inspecting and monitoring such sites, and improving cooperation between septage pumpers and sewage treatment plants. We also support the Land Conservation Department's Goals and Objectives to control water quality in Outagamie County and to complete a groundwater study. Safe-guarding our county's water sources is important, and action should be taken accordingly.

Because the League encourages providing work release opportunities when appropriate, we support the request for additional personnel for the Huber Law section of the County Jail. Because the League supports confinement in small institutions near urban centers and home community whenever possible while meeting minimum standards of operation, and because we support separate secure detention for juveniles separate from the adult facilities, we support the proposed jail expansion. We also support the present jail site for expansion, as League members favor a strong downtown supported by a diversity of retail, service and governmental functions.

After careful local study was completed in 1984, the Social Services Committee reported that the Department of Social Services is "a well-run agency operating efficiently and successfully under government mandates and county fiscal and political restraints." We sympathize with the efforts to maintain program quality with demand for services increasing dramatically, especially in the area of the developmentally disabled. We are pleased to see the growing numbers of clients becoming competitively employed and the increasing number of persons becoming more independent when supported by services in the community. We support continued emphasis on cost-effectiveness when all human services are offered, and we support your efforts to seek cost-saving alternatives to in-patient care.

The local League consensus process resulted in support of the following: adult day care and foster care programs, the concept of the Community Options Program, respite care programs, development of the domestic abuse center, a teen Alcohol and Other Drugs Abuse aftercare house, and early intervention and restitution programs. We urge you to continue to support these programs in Outagamie County.

We are pleased with the Domestic Abuse Center's filling an observable need in the community. We are concerned that although \$61,706 has been allocated to support the Center, \$38,630 of the needed revenue has been left for donations from the community to cover, and this figure does not reflect the numerous volunteers used in maintaining adequate services. Long-term reliance on a decreasing volunteer force and competition for donated funds seems short-sighted.

League has gone on record in support of additional efforts to comply with the family planning mandate, and we saw little evidence of that being done within the present budget. With the increase of teen pregnancies in particular placing stress on our social systems, from welfare and education to public health and law enforcement, it would seem that small monies spent in present prevention could save large monies from being spent in the future.

Looking ahead, we are concerned with the proposed county sales tax. We are firmly committed to tax sources based on ability to pay. If other sources of funding cannot cover the services that we support, and a county sales tax is absolutely necessary, we encourage exemptions for necessity items, such as food and prescription drugs, to keep this tax from falling hardest on those least able to pay.

Finally, we wish to address the issues of public health care delivery. So that we may all be better-informed, the League has approved a local study of the City and County Health Department systems encompassing a survey of public health services offered, a survey of eligibility of participants,

and a survey of staff positions and training requirements of Appleton, and Calumet, Outagamie, and Winnebago Counties. Comparisons will be made and desirable services not offered will be noted. The group will then meet to come to consensus as to whether a combined city-county health department were either feasible or desirable, or whether specific services should be jointly offered. We hope that our study will clear up the questions we heard during the Budget Hearing process as to which group is responsible for what and whether there indeed is or is not overlap of services.

In closing, I would like to comment on the philosophy of listening to the public. We take very seriously the privilege and responsibility of being able to speak to you at this time. We also take very seriously the privilege and responsibility of being able to work with you before, during, and after the budget time. Citizen participation in government is essential, and anything that you as individual representatives or as a governing group can do to enhance participation by the public will reap many rewards in understanding and support of your work. Thank you.

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LEAGUE OF WOMEN VOTERS--APPLETON
City of Appleton Budget Hearing
November 11, 1985

I am Barbara Grant, president of the League of Women Voters of Appleton. The League is very supportive of these opportunities for citizen input during the budget process. Beyond its citizen participation activities, League has two major activities: study and action. I wish to comment on programs and services that we have studied and agreed to actively support as an organization.

First, we are very pleased and excited about the forthcoming ground-breaking for the Avenue Mall on Friday. It is a moment which should be savored by those people with the foresight to provide for development and invigoration of the heart of Appleton, a goal League has strongly supported. Congratulations, and watch over its growth carefully.

Because of our long-standing commitment to comprehensive city planning, we support the mayor's recommendation to hire one principal planner. You may remember League recommending just such a position last year. We would like to strongly advise that this planner have expertise in planning for long-range housing needs, as there is a clear need for a housing advocate in Appleton. We are not alone in seeing this need; we understand that the Mayor's Housing Panel has also recommended that more attention be paid to planning for housing needs now and in the future. Now would be a good time to address those needs.

We support the addition of two police officers to increase patrol in the downtown area. Maintaining a pleasant, safe atmosphere downtown is essential to continued healthy growth; we hope this will help and will watch the results with interest. As these officers will be often dealing with juveniles, it would seem that specialized training in this area would be helpful to these officers.

We are pleased that some good environmental planning is being done in the Department of Public Works as they try to decrease salt usage, change from mercury to sodium lighting, and use recycled materials where possible in street construction. All of these policies indicate concern for our city's environment, a concern we would like to see all departments and citizens share.

The addition of green space and park space in Houdini Plaza and the second stage of the developing Newberry River Path are fine additions to the quality of life in Appleton. The choice of location for the Pierce Park ball diamond seems also to be a wise choice for both meeting the recreational needs of the citizens while maintaining adequate green space for the less tangible natural needs.

The League believes adequate transit service is a necessity to insure that people of the area have ready access to

employment and educational opportunities and that air quality will not be damaged by increasing vehicular pollution. After the Leagues of Appleton, Neenah-Menasha and Oshkosh studied issues related to the Standard Metropolitan Statistical Area (SMSA), they all firmly supported "cooperation by existing governmental structures within the area in dealing with...areas of...air pollution and mass transit." Because of this study and the related positions, we support Valley Transit's request for additional buses and drivers to expand service into the surrounding communities.

We wish to again address the issues of public health care delivery. So that we may all be better-informed, the League has approved a local study of the City and County Health Department systems encompassing a survey of public health services offered, a survey of eligibility of participants, and a survey of staff positions and training requirements of Appleton, and Calumet, Outagamie, and Winnebago counties. Comparisons will be made and desirable services not offered will be noted. The group will then meet to come to consensus as to whether a combined city-county health department were either feasible or desirable, or whether specific services should be jointly offered. We hope that our study will delineate whether there is or is not overlap of services. We hope such a study will be of assistance to you as you address the needs of citizens with decreasing funds available.

It would be helpful to all of Appleton's citizens to clarify within the budget document which specific line items will have a tax levy impact and which will have none due to reimbursements from other funding sources or special assessments. Although alderpersons and department heads were helpful during the finance committee's hearings, we found this difficult to follow on paper.

It would also be helpful for a CEA document to be developed that will clarify long-range plans, impact of fluctuating inflation and interest rates, and motivations for determining rental charges. We are impressed by the department's far-sighted approach, but this information should be readily available to those who want to understand the basics of CEA funding.

Finally, I would like to comment on the philosophy of encouraging active public participation. Making government efficient yet responsive is no small task. We commend all of you who are involved in making policy and funding decisions in the best interest of the entire community. We take very seriously the privilege and responsibility of being able to work with you before, during, and after budget time. Citizen participation in government is essential and will reap many rewards in understanding of and support for your very difficult work. Thank you for doing that work for and with us.



LEAGUE OF WOMEN VOTERS OF APPLETON

P.O. BOX 1281, APPLETON, WISCONSIN 54912

STATEMENT TO THE OUTAGAMIE COUNTY STRATEGIC PLANNING TASK FORCE,
MAY 7, 1986

I am Nancy Jones, vice-president of the League of Women Voters of Appleton. Our members want you to know which county programs we consider to be of particular importance as you decide on recommendations for county spending priorities. Let me first say that we commend Mr. Schreiter for forming the Strategic Planning Task Force and we appreciate the efforts being made by the task force to establish a plan for the future. We wish to comment tonight on programs and services that the League has studied and agreed to support as an organization.

Our most recent local study looked at city and county health departments. League, in the past, had favored combining city and county health departments, but we find such a change is no longer advisable. We discovered that there is virtually no duplication between the departments and that each department is doing an admirable job with the available funding and staffing levels. We believe that the Health Department plays a vital role and certainly must have present funding levels maintained. Our preference would be to strengthen the Health Department through local, state and federal budgets.

The League believes that the county Planning Department and Zoning Administration are essential in order to ensure orderly growth and land use policies with the public interest, as well as private rights, in mind. The League was deeply disturbed by efforts to rescind the zoning ordinance last fall. We believe responsibility for local zoning properly belongs to the county, rather than to individual towns, in order to have an effective zoning code. County-wide planning and zoning offer a larger view of development and opportunity for more cooperation between towns than would be available with twenty individual towns following twenty different codes. Planning and zoning are of vital importance to any county and should be among the spending priorities you recommend to the county board.

For the same reasons, regional planning is a wise course to follow and deserves continued support. Problems cross political boundaries, and when they do, regional cooperation is needed. East-Central Regional Plan Commission and Fox Valley Water Quality Planning Agency are vehicles for such regional cooperation in which we feel Outagamie County should be a full participant. It is the position of our local league that regional planning priorities should be based on community needs, without regard to the availability of federal or state aids.

In addition, within the planning and zoning functions of the county, we strongly encourage a commitment to follow through on plans and enforce codes. We feel it is imperative that the necessary resources are provided for adequate enforcement of the zoning ordinance and the septage pumping and disposal ordinance.



LEAGUE OF WOMEN VOTERS OF APPLETON

P.O. BOX 1281, APPLETON, WISCONSIN 54912

In the social services area, we are aware that many programs are state or federally mandated and carry at least partial funding from the state or federal governments. In the county administration of mandated services, the League would like to see the county work to ensure equal access to education, employment and housing, especially for women. We would also welcome more effective publicity of opportunities for public participation in the social services area.

Finally, we wish to address the Domestic Abuse Shelter. We are pleased that the county acted to fill an observable need in the community with the establishment of the Domestic Abuse Shelter. However, as we stated to the county board during budget hearings last fall, we are concerned that the shelter's budget relies too heavily on donations from the community. The shelter's budget calls for \$38,630. in community donations and this figure does not reflect the numerous volunteers used in maintaining adequate services. Long-term reliance on a decreasing volunteer force and competition for donated funds seems short-sighted. As you set priorities for the county, we hope you will agree that this program cannot afford cuts in funding, but rather deserves additional tax support.

Thank you for your consideration.

STATEMENT TO COUNTY BOARD, JUNE 10, 1986
RE: Homestead Meadows Rezoning

I am Barbara Grant, president of the League of Women Voters of Appleton. The League has had a long-standing interest in land use issues and has long supported the County's Land Use Policy Plan. We therefore wish to address the possible rezoning of 5 acres of of the Homestead Meadows farm from agricultural to commercial zoning.

We recognize that Homestead Meadows' educational and recreational programs are an attractive asset to the community. However, Mr. Nagy's expansion in violation of the Land Use Policy and subsequent after-the-fact rezoning does not seem to be wise land use management.

Spot zoning should only be granted where it is in the public interest to do so, not solely for the benefit of the property owner who requests rezoning. We do not believe the public interest indicates a need to hold large wedding receptions and teen dances in an otherwise agricultural and residential setting with roads inadequate for heavy traffic.

The League urges you to deny the request for rezoning as it is before you today. It was our hope that Mr. Nagy and his neighbors could work in conjunction with the zoning committee to ensure that the use of this agricultural parcel would enhance our community without conflicting with the surrounding lands and their uses. Because the conflicts would still exist with a change to commercial zoning, you have an obligation to uphold the zoning ordinance and deny this request for spot zoning.

Thank you.

STATEMENT MADE TO APPLETON'S SCHOOL BOARD
JUNE 23, 1986

I am Barbara Grant, president of the League of Women Voters of Appleton. I'm very pleased to represent the League's interest in education and its funding.

We are sympathetic to the pressures on you for devising a quality educational program in a year that school aids have decreased faster than tax credits have increased. Mandated state programs, increasing elementary enrollments, increased graduation requirements, and spiraling insurance costs all add to the pressure. All this we understand, and we sympathize.

However, we don't understand why the budgeting process relegates public input to the slot of time immediately before the budget is to be passed, nor why citizens are not actively invited to watch the process unfold before publication of the budget document. It is to everyone's benefit that citizens know about and feel they are a part of government's "mysterious" processes. Sympathy for the mysterious forces at work is not as helpful to you as a public which understands and affirms your decisions.

What can be done to rectify this?

- 1) Active invitation of the public to attend, and even ask questions at, the budget committee meetings;
- 2) Budget's public hearing separated in time from the Board's passage of the budget;
- 2) Use of mission statements for fund objectives, much like county departments' mission statements;
- 3) Clearer explanations of expenditures that are offset by revenues elsewhere in the budget;
- 4) More explanatory notes within the budget document that would clarify fund categories and justify decisions of large line item increases or decreases.

Now let me comment on some categories of expenditure that we WERE able to ferret out.

First, we applaud your efforts to provide adequate staffing in order to maintain reasonable student/teacher ratios and to provide education for our community's gifted students.

Second, we applaud the addition of 1.2 additional guidance personnel and additional IMC staff. We are told, though this is unclear in the budget document, that these additions make guidance available at all schools, though not all full-time, and all IMC's are staffed, at least part-time. We would like to see all IMC's accessible at all times.

Third, we applaud the energy conservation measures taken at Horizons school which will cause no increase in the utility budget.

In our 1982 study of items to be included in a core of common learnings, the League's consensus was to support computer awareness in the early elementary years. It is unclear in the budget document where the \$100,000 for computer hardware will eventually rest, but we do support elementary computer awareness so that students will be able to adapt to continuing technological changes in the 80's.

Finally, we would like to address the issue of planned building maintenance. League is very supportive of planning and budgeting for regular building maintenance projects. The amount of money being set aside in this budget for expected maintenance projects is not adequate. Leaving major roofing projects out of the budget process may look good on the tax levy, but maintenance does not belong on a referendum question.

Thank you for your time and your consideration. Good luck in your deliberations.

STATEMENT TO THE APPLETON CITY COUNCIL
NOVEMBER 3, 1986
RE: 1987 BUDGET

I am Barbara Grant, president of the League of Women Voters of Appleton, and I'd like to speak to you tonight about the proposed city budget.

This is the time of year that the League looks at local government budgets. We are very proud of the well-conducted, efficient, informative budget sessions which so many aldermen attended. The mayor, her staff, and department heads were well-informed and helpful. By making the public feel welcome, all of you who were involved in the hearing process were also excellent educators of the public.

We would like to suggest two changes in the budget document itself. First, an additional column for original departmental requests would help both the public and the aldermen understand where there are perceived needs not met by this document, and where departmental priorities lie. Second, there needs to be more clarity in accounting for funds which have been previously allocated but not yet spent. We are glad to see that funds are put aside in a planned manner, and that money is not spent just because it has been allocated. However, showing growth by accrual in a line item is also important for proper planning.

Beyond its interest in strong, efficient government, the League has two major activities: study and action. I wish to comment on programs and services that League has specific interest in supporting after membership study.

First, we are watching over the regional growth of Valley Transit. We believe that adequate transit service is a necessity to insure that people of the area have ready access to employment and educational opportunities, and that air quality will not be damaged by increasing vehicular pollution. We are also firmly supportive of transit access to the downtown area. We are pleased to see the increase in fare box revenues; this reinforces our belief that there is a need for these services and that people are using the system. We are fully aware that care must be taken in pricing public transportation so that it remains an affordable alternative. Funding transit operations from operative reserve transfers will not go on forever; be careful in your planning for the future, as we expect transit needs and usage to grow, not decrease.

The Public Works departmental goals of first-night removal of College Avenue snow, instituting more frequent and effective plowing in lieu of excessive salt and sand de-icing, and reduced salt usage by changing the de-icer mix are goals we support enthusiastically. We're also glad to see the increasing emphasis on recycling in the Sanitation Landfill description, goals, and achievements. Public involvement in glass and plastic bottle recycling must be cultivated more carefully; I have plenty to recycle in my home alone and have not heard of the alternatives to adding it to my share of the landfill.

The proper source of funding for the 6 school liaison officers is not an area that League has studied and come to consensus.

However, after our studies of local law enforcement and state administration of juvenile justice, we strongly feel that specialized training should be encouraged for all personnel who play significant roles in the juvenile justice system, and that juvenile specialists should be available around the clock. Any school liaison program changes or deletions must be weighed against these criteria for specialized services for juveniles. Coordination of police and school services and prevention of juvenile crime must not be lost in the battle of who should pay.

As I promised last November, League has completed its local study of the city and county health departments. League, in the past, had favored combining city and county health departments, but we find that such a change is no longer advisable. We discovered that there is virtually no duplication between the departments and that each department is doing an admirable job with the available funding and staffing levels. We hope this information is helpful in your budget decisions.

Finally, I'd like to talk to you about the process of setting budgetary priorities. The League supports policies which strengthen the Mayor as chief administrator and the Council as the policy-making body. League also supports actions which facilitate citizen participation in government decision making. We see evidence of departmental priorities in the budget process and document. We see evidence of the mayor's influence to set those priorities within budgetary restraints. We will see evidence of the council's priorities Wednesday as they react to the budget document.

However, because of shifting responsibilities for funding of services from federal and state to local governments, the time is ripe for more deliberate setting of priorities for city services by the mayor, the council, and citizens in the community before the formulation of the next budget document.

After this budget document is passed in its final form, please set aside some time to systematically provide for broad citizen participation in the area of setting policy and budget priorities. The aldermen could do this through systematic polling in their individual wards. The mayor could do this through appointment of a citizen's task force. Citizens' groups such as ours could spend time talking about priorities in addition to programs. There are many ways to solicit the consensus of the community, and the time is ripe for you to develop such a system. We can no longer be content with percentage cuts in existing programs or with funding the "squeakiest wheel", nor can you heed the calls in the community to "cut government spending" without regard to what the government must provide in the interests of the common good. Irrespective of what happens to Gramm-Rudmann, the time has come for sorting through and setting priorities for Appleton's future. The broader the community of interest that is involved in this process, the greater the rewards of public understanding and support you all will reap as you struggle to do your jobs.

Thank you...and good luck to you all!



LEAGUE OF WOMEN VOTERS OF APPLETON

P.O. BOX 1281, APPLETON, WISCONSIN 54912

Appleton Area School District
Board of Education
Morgan Education Building
120 E. Harris
Appleton, WI 54911

May 19, 1987

Dear Ladies and Gentlemen,

The Appleton League of Women Voters supports programming for the gifted and talented children of the Appleton Area School District.

In the 1985-86 Study of Programs for the Gifted and Talented the Appleton LWV made the following conclusions.

A program for the gifted and talented should consider the total development of the child, allowing for each child to develop to his full potential. It is difficult to motivate a gifted child within the constraints of the regular classroom, therefore, a gifted program should offer opportunities beyond the regular curriculum, with emphasis on enrichment rather than acceleration. A long range goal for the program would be to produce creative and productive adults.

A gifted program should be in place at each level from Primary II through all ~~four~~ the years of high school. Types of programs at each level might include: a pull-out program at the elementary level; a magnet school at the middle school level; and advanced academic courses in all area combined with special guidance counseling for the high school level.

A gifted program should be staffed by persons with graduate degree in gifted education and prior experience. A program should provide on going training for both program staff and regular teachers.

The program should use a multifaceted approach in identifying students. Input from peers, parents, teachers, in tandem with objective tests of creative ability, aptitude, and academic ability. A constant re-evaluation, yearly at a minimum, should be performed.

The Appleton LWV supports the Pilot Program for the Gifted and Talented initiated by the Board of Education in the 1986-87 year, and encourages the Board to expand on that program ~~this year~~ to serve more students in the 1987-88 year.

Sincerely yours,

board to continue

not really in position

should be used to identify students

special training and

of participants

evaluate

G.T. and expand the program

The Appleton LwV supports programming for the gifted child on all levels from Pr. II thru high school.

The LwV encourages the Board to take this time to evaluate the program now in place and to establish long range goals for the future of G & T education in the District.

The LwV urges the Board to expand on the present program to serve more students in the 87-88 year



LEAGUE OF WOMEN VOTERS OF APPLETON

P.O. BOX 1281, APPLETON, WISCONSIN 54912-1281

Michael Walter
Peoples Forum
Post Crescent
P.O. Box 59
Appleton, WI 54912

Dear Sir,

The Appleton League of Women Voters takes issue with Glen Thompson's letter of June 24, 1987 which suggests the appointment of city attorney be an exchange for the election of 10 aldermen at large. These issues are not inter-related.

The League supports the selection of city assessor, attorney and city clerk by appointment. These positions carry out policy, rather than make policy. The selection should be by the mayor, with the approval of the city council. In this way the elected officials would make the decision and would be responsible to see that the people they had selected carried out policy that they had set.

Mr. Thompson stated that League supports a council of 20 with 10 being elected at large. This is not the League's current position. The League periodically studies areas where they feel the opinion of the membership has changed. In 1980 the League wrote a new position that supports the election of alderman by wards and supports a smaller city council. The council size suggested was 10.

Sincerely,

Terry Flom
Appleton League of Women Voters



LEAGUE OF WOMEN VOTERS OF APPLETON

P.O. BOX 1281, APPLETON, WISCONSIN 54912-1281

June 18, 1987

Mike Walter, Editor
Post Crescent
P.O. Box 59
Appleton, WI 54912

Dear Sir:

In the past few months the Outagamie County Board of Supervisors has failed to resolve several issues concerning county facilities.

In the case of the county jail the County Board has received proposals from the Property, Building and Recreation Committee and the Law Enforcement Committee for an addition to the courthouse. This addition would provide 100 new detention cells. While the Board recognizes the need to solve the problem of overcrowding at this facility the Board has repeatedly failed to pass any resolutions from the two committees of jurisdiction.

The League of Women Voters urges the Board to give serious consideration to restructuring the Board and its committees at the next reapportionment in 1990, to permit management of the county in a more timely manner. Specifically, the League encourages a significant reduction in the size of the County Board.

Sincerely,
LEAGUE OF WOMEN VOTERS

Helen Nagler, President

Terry Flom, Action

George Schroeder
cc: John Pfefferle
Herman Ripp

August 5, 1987

Since 1965 the League of Women Voters of Appleton has supported the selection of City Attorney by competitive examination and evaluation, with subsequent appointment by the Mayor subject to City Council approval.

We hold the view that positions in government not responsible for making policy should be appointed by the policy makers. The City Attorney gives legal advice to the Council and Mayor to use in making policy decisions, but the City Attorney is not the policy maker. Thus voters will not be deprived of the right to elect a policy maker.

In fact the voters have not had an opportunity to vote since 1966 when Dave Geenen began as City Attorney. If qualified candidates do not run, the voter has no choice. In that case an appointed City Attorney who is hired, evaluated, and if necessary, fired in accordance with current city personnel policies would be held more accountable.

We feel that the present City Attorney has offered consistency for over twenty years, but his retirement offers you an opportunity to evaluate the position of City Attorney. We urge you to widen the search for City Attorney outside the boundaries of Appleton as you have done for department heads in the past. We feel the voters are best served when talented and qualified individuals are recruited for technical jobs. The City Attorney falls into this category.

Helen Nagler, president
League of Women Voters of Appleton

Action

-November 9, 1987

In 1985-6 Appleton's League of Women Voters studied programs for the gifted and talented, recommending to the school board that such a program be initiated here. We were pleased to see this occur the following school year and expanded this year. We thank you for your support of this educational program.

In our study we found that numerous criteria are used to identify gifted and talented students. Descriptions of these students vary as do the strategies for identifying them. Therefore, selecting participants in a program should be based on as multifaceted a system as possible. Input from peers, parents, teachers and self, with a tandem objective test for creativity, aptitude and academic ability are important criteria that need be considered with ALL students if possible.

Authorities agree on the fallibility of IQ and achievement tests. Achievement and IQ tests should not eliminate students from consideration in a gifted program certainly. Teachers need to be trained to identify gifted students using criteria other than school achievement and test scores. Parent input should be mandated and efforts toward more objective questions are necessary. Peer and self identification should be accepted as valid identification tools.

An ideal gifted and talented program would entail several stages, the first available to the classroom as a whole. Participation in the subsequent stages of the program would be determined by individual interests and abilities. This type of program allows for a certain amount of self-selection and a "revolving door" participation that admits children with specific areas of giftedness such as science, art, leadership, etc. Identification of participants would be a more natural process that would include all who were both interested and able.

Can we afford these changes in our identification process? Can we afford not to change? Do we want to help those gifted and talented students who are being "missed" by our present educational programs, or merely showcase those students who already excel?

If we are to find those students truly in need of our help it is essential we leave the eligibility pool as large as possible for as long as possible. The Appleton School District's APEX program must constantly guard against becoming elitist or discriminatory in its selection process.

-Sam Murdoch, education chair
Appleton League of Women Voters

Statement to Outagamie County Board November 29, 1988

The League of Women Voters of Appleton supported the County's request for \$200,000 of Community Block Grant funds to be used for site acquisition for the expansion of the County buildings complex in the area of the present site. Our support is contingent on the county formally declaring that their expansion will be in the present area.

We support the expansion in the present area for several reasons.

1. League supports a viable and diversified economic base. A private labor intensive company has a strong interest in the outlying site. We think it makes sense to encourage them to develop the site, add it to the county tax roles, and staff it with new jobs filled by workers from the area.
2. League supports conservation of energy. In the future energy will become more costly. The courts, jail and related services need to be in close proximity. Separating the functions of government will require that time and resources will be wasted in traveling from one building to another.
3. League supports long range planning of expenditures. The acquisition of land in the present area has been costly but it was done with the thought of maintaining a central government complex that would facilitate the cooperation of different units of government. Abandoning this area now would be walking away from the huge investment made by the tax payers of Outagamie County. The cost estimates for development show that expansion in the present area is less than expensive then expansion in the outlying area. When the costs of providing supporting services (lunch for juries), developing the infrastructure and travel time between buildings which has not been estimated are included the tax payer will certainly not be realizing ~~a~~ savings by a move from the present site.

In short we feel the county buildings needs to remain in ~~the~~ ^{the} present area.

League feels that the final accountability for planning must rest with elected officials. We are asking you to decide where the county complex will be located so that realistic plans can be made to meet Outagamie County's needs. This whole discussion started with the immediate need for jail expansion but over ~~the~~ ^{the last} years the issue has become muddled. It has become a never ending story with escalating costs to the tax payer. The voters of Outagamie County have elected you to make tough decisions. Please fulfill their expectations.

Thank you for this opportunity to speak.

Helen Nagler, President, League of Women Voters of Appleton

LWV THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281
Department of Agriculture, Trade,
and Consumer Protection
(Attention: Nick Neher)
P.O. Box 8911
Madison, Wisconsin 53708

August 30, 1989

Ladies and Gentlemen:

The League of Women Voters of Appleton, Wisconsin, would like to take this opportunity to comment on the proposed changes to Ch. Ag. 29, Wisconsin Administrative Code (Pesticide Use and Control).

In general, the LWV of Appleton is pleased with the purposed changes. Specifically, we would like to express our support of rule changes that apply to:

1. The standards for the design, construction, and use of chemigation systems in order to prevent surface and groundwater contamination.
2. The re-use of mini-bulk and other pesticide storage containers designed and labeled to allow re-use.
3. The standardization of posting for treated areas for pesticides whose labels require delayed re-entry.
4. The stricter training standards for a more broadly defined category of applicators and handlers of pesticides.
5. The regulation of pesticide loading sites, including better recordkeeping and training of those who handle the containers but may not actually apply the pesticides.
6. The giving of advance notice to residents by commercial applicators of structural and lawn/yard applications of pesticides, and commercial applicators' offering the opportunity to receive materials prior to the application.

In addition to expressing our support of the above-mentioned areas, we would also like to enumerate the sections of the rule changes that we believe should be strengthened and/or included in order to provide greater consumer and public health protection.

Department of Agriculture, Trade,
and Consumer Protection
August 30, 1989
Page Two

In addition to expressing our support of the above-mentioned areas, we would also like to enumerate the sections of the rule changes that we believe should be strengthened and/or included in order to provide greater consumer and public health protection.

1. The L WV of Appleton is in favor of the Department of Health and Social Services -- Division of Health's requests requiring submission of a complete database to DATCP about pesticides and their human health and environmental impacts.
2. We would like to see the list of information items pesticide applicators must supply residents expanded and make it a requirement that the offer be made each time there is a lawn or structural pesticide application.
3. We support the expansion of lawn and building posting requirements to cover any pesticide application, not just those involving pesticides with re-entry intervals.
4. We believe that the written or verbal use of such words as "safe," "non-poisonous," "non-injurious," "harmless," "non-toxic to humans, livestock, or pets," should be prohibited. The Environmental Protection Administration considers these words to be unlawful, constituting misbranding.

The League of Women Voters of Appleton is grateful for this opportunity to address the proposed rule changes in Ag. 29. We hope that you will keep our comments in mind during your discussions. We wish you well in your deliberations.

Sincerely,

Janis Quinlan
President

LWV THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

September 26, 1989

TO: The Honorable Outagamie County Board of Supervisors
FROM: The League of Women Voters of Appleton
RE: Resolution 106

The League of Women Voters of Appleton would like to take this opportunity to address Resolution 106, to be introduced this evening, which calls for a reduction in the size of the Outagamie County Board of Supervisors to 25 members.

With redistricting just around the corner after the 1990 census, now seems to be an especially appropriate time to consider a reduction in the size of the Outagamie Country Board of Supervisors.

The League of Women Voters (LWV) supports a reduction in the size of the Outagamie County Board of Supervisors. Although the LWV does not want to specify by how much the Board should be reduced, it does encourage a significant reduction. Therefore, we ask that the Outagamie Country Board of Supervisors seriously consider Resolution 106 and any subsequent requests for a reduction in Board size. We also ask that such examination be done by the Board of Supervisors and/or the appropriate country committee of jurisdiction so that any specific proposals may be brought before the Board for consideration.

Thank you for your attention to this request.

Sincerely,


Janice Quinlan
President

STATEMENT TO OUTAGAMIE COUNTY BOARD
October 10, 1989

My name is Janice Quinlan, 322 South Ct. Appleton and I'm president of the League of Women Voters of Appleton. I speak today in favor of the University of Wisconsin - Fox Valley Center's proposed building plan.

The LWV of Wisconsin this summer completed a year-long study of the University of Wisconsin system. We looked at the philosophy of the Wisconsin Plan for higher education: a philosophy that is based on the belief that every Wisconsin citizen should have access to a university education.

The UW Center facilities are, we discovered, a key in our state to providing this education for many. In Outagamie County the UW Center - Fox Valley has afforded thousands of students an opportunity for a university education they otherwise might have been denied. With enrollment limits being imposed on the four-year UW campuses, even more county citizens are likely to look to the UW Center for their "open door" to a higher education.

The Wisconsin League of Women Voters heartily supports this philosophy. Further, we support the partnership between the university system and the county in providing UW Center facilities. Since county residents are the recipients of UW Center services, it makes sense for the counties to pay for and regulate the facilities.

For years the University of Wisconsin - Fox Valley Center has been providing higher education in spite of serious building limitations. As you know, twelve years ago this board voted overwhelmingly to construct a much needed addition at the Center. Since the Winnebago County Board did not approve its share of the expense, the Center has been operating under a "make-do" arrangement ever since.

Two years ago a committee which included county supervisors, county executives, university staff and trustees began careful planning for space use recommendations that would most efficiently solve the problem you recognized over a decade ago. Clearly the need is there - now the solution lies once more in your hands.

We urge you to recognize both the need and the solution by your vote this afternoon. The success of the partnership between the university and the county depends on your serious consideration of the future of the UW - Fox Valley Center.

Thank you for this opportunity to speak.

Good evening

I'm Janice D. Quinlan, 322 South Court, Appleton. I'm President of The League of Women Voters of Appleton. I'd like to speak tonight in favor of the status quo: the requirement of a 3/4 majority for overriding Planning Commission zoning decisions.

The League of Women Voters of Appleton supports comprehensive planning based on community goals and objectives, a strong coordinating role for the city planning commission and a strong centralized city planning department. We have been pleased over the years to watch this city handle zoning in a manner that prevents it from becoming a "political football". We need not look too far to see what happens when political interests outweigh comprehensive planning goals.

"If it a'int broke, don't fix it" could be used in this context, since the present system has worked in Appleton without problems for many years. We're concerned about setting a precedent which would put a new untried system in place, particularly at this time in Appleton's unprecedented growth.

Even more compelling, in our estimation, is our belief that good government means strong centralized and comprehensive planning. Zoning decisions should be made for the good of the community as a whole and protected from narrow political interests. A lobbying effort for one particular interest or area of the city should not have the right to adversely affect the city as a whole.

The final approval rests, as it should, in the hands of the City Council. The 3/4 majority is in place to allow the Council to vote on zoning issues safeguarded from most political pressures.

It's good government and it's been working. We hope that each Council Member considers these issues before voting this evening.

Thank-you for this opportunity to speak.

Statement at Public Hearing
Legislative Committee - Outagamie County Board
February 22, 1990

My name is Janice Quinlan, 322 South Court, Appleton and I speak tonight as president of the League of Women Voters. The League of Women Voters would like to take this opportunity to commend the Legislative Committee of the County Board for its vision. As we enter the nineties it will be increasingly important for county government to be efficient, effective and responsive to its constituents.

We strongly supported the Outagamie County Board's decision to form an Ad Hoc Committee to study these issues. We strongly supported the process by which the Legislative Committee of the County Board is considering the recommendations of that Ad Hoc Committee. We also strongly support the Ad Hoc Committee's recommendations:

It makes sense to us to combine standing County Board committees of related purposes. This not only increases the efficiency with which the County Board will deal with committee recommendations, it also streamlines the process for citizen's who bring issues before such committees.

It makes sense to us to create a Coordinating Committee where the County Executive is an ex officio member. This will help insure that the Executive has an invitation to participate, and should provide regular opportunity for communication between the supervisors and the executive branch.

In conclusion let me add our compliments to those already extended to the Ad hoc Committee on a thorough and insightful report. Outagamie County government is right on target in its assessment that NOW is the time to make sure its structure is as efficient and as effective as possible. The League of Women Voters feels that the recommendations you have before you are a strong step into the next decade.

Thank you for this opportunity to speak tonight.

March 9, 1990

Peoples Forum
The Post-Crescent

Editor, The Post-Crescent

The League of Women Voters of Appleton has followed the Peoples Forum debate on new schools with increasing interest. We've agreed with those who expect the Appleton Area School District to be accountable to all its taxpayers. We too think it is wise to explore all alternatives and costs before committing to a project of this size.

In fact, A YEAR AGO the League asked the school district to do exactly that, to address these concerns through citizen participation. We were pleased when the School District responded by postponing any building plans at that time until a citizens advisory committee had studied these questions in more depth.

Do we absolutely NEED a project of this size?

The sixty citizens that comprised that committee came with the same questions being asked today. They were not "hand-picked" by the School District; they were not guided by the School District in their decision-making. They were young and old, parents and non-parents. And they arrived at the conclusion that the school enrollment problem is not only REAL, it is at a crisis state.

In seeking answers to this crisis, the citizen committee and later the Board of Education decided after much study against short term solutions. Why? 1. Under even conservative projections the problem is not going away in a few years. 2. Many of the solutions that appeared to have promise at first (use of IPC, use of St. Therese, additions to East High, etc.) were actually quite costly and would bring major ongoing problems. 3. Short term solutions actually COST MORE in the long run; meanwhile our school children suffer the shortcomings.

For example, if the School District were to raise the average elementary class size to 30 students our schoolchildren would often be in classes of 35 or more. (Projections for class size at the secondary levels are much higher than this.) Our classrooms cannot handle that. More importantly each child would receive less than adequate instruction in those circumstances. We must expect these results if the referendum fails. And even then, the enrollment problem will not be solved.

Wouldn't it be sad if one of the first losers in Appleton's unprecedented growth was its fine school system?

For these reasons the League of Women Voters feels the School District has already been fully accountable to its taxpayers. After having watched the citizen committee and the school board grapple with this crisis, we support their proposed building resolution as THE most cost-efficient answer.

We urge you to inform yourself further before voting on this issue. Join us at a public information meeting and hear more about the decision-making process and the District's plans, Tuesday March 20, 7:00 p.m. Appleton West High School, room 200.

Sincerely,

Janice Quinlan, president
League of Women Voters of Appleton
322 South Court, Appleton

Statement to AASD Board of Education
May 14, 1990

My name is Janice Quinlan, 322 South Ct., Appleton. I speak tonight as League of Women Voters president and as participant in this weekend's retreat. I'd like to applaud the Board of Education for choosing to address the enrollment crisis through the consensus-building process of "conflict resolution." I'd like to thank the Board for including the League in this process. It was an experience I won't forget.

Citizen involvement and consensus building are cornerstones of our philosophy in the League of Women Voters. Nonetheless I felt this retreat might challenge even those "tried and true" concepts.

It was clear from the beginning of the retreat that we participants represented vastly different points of view on this issue. There were individuals who worked very hard to encourage the public to vote yes; there were individuals who worked just as hard to encourage a no vote. There were the professional administrators and teachers who have studied and lived with the problems day to day, as well as those who came with no direct experience but ready to learn more. There were parents of children of all ages, preschool through adult, those who are not parents as well as members of the parochial school community. There were representatives of this Board who will ultimately be entrusted with accountability for the decision.

The process of conflict resolution accomplished an incredible feat. It allowed us to drop, as much as was humanly possible, these "differences" and focus on the fundamental values we shared: the welfare of our children and of our community.

I'd like to urge those who examine what we did last weekend to see it NOT as a compromise; NOT as a "deal." It is neither. Instead it is a true CONSENSUS, a shared conviction, reached by all of us, regardless of our perspectives. Our consensus is that the problem in our elementary schools is acute and urgent. Our consensus is that this building proposal is the solution to that problem.

Our consensus, most importantly, is that even as our community grows, it shall continue to support its children and share the responsibility of maintaining quality education.

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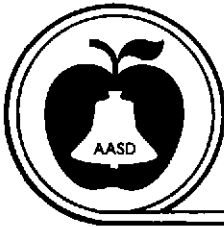
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The process of conflict resolution accomplished an incredible feat. It allowed us to drop, as much as was humanly possible, these "differences" and focus on the fundamental values we shared: the welfare of our children and of our community.

I'd like to urge those who examine what we did last weekend to see it NOT as a compromise; NOT as a "deal." It is neither. Instead it is a true CONSENSUS, a shared conviction, reached by all of us, regardless of our perspectives. Our consensus is that the problem in our elementary schools is acute and urgent. Our consensus is that this building proposal is the solution to that problem.

Our consensus, most importantly, is that even as our community grows, it shall continue to support its children and share the responsibility of maintaining quality education.



Appleton Area School District

Jerry L. Patterson, Ph.D.
Superintendent of Schools

May 16, 1990

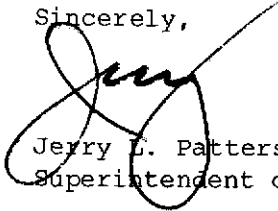
Ms. Jan Quinlan
322 South Court
Appleton, WI 54914

Dear Jan:

I want to take this opportunity to thank you once again for so willingly giving your time, talent and emotions to making Appleton a terrific place to live and learn. We are so fortunate to be part of a community with a fierce sense of pride. And the steps taken last weekend give us even more reasons to say, "Appleton's a Winner!"

I look forward to continuing our relationship of trust, openness and candor.

Sincerely,


Jerry L. Patterson
Superintendent of Schools

JLP:bvh

P.S. I have enclosed the verbatim statements from our small group work.

*P.S. Hopefully upon arrival
of this letter we have established
a closer relationship than
in the past couple of days.
You and The League are important
to our community.*



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

June 20, 1990

Editor, The Post-Crescent

For years we've all observed signs of unprecedented growth in this community...neighborhoods where cornfields once stood...ribbon-cutting ceremonies for new business and industry. In the Appleton area schools this growth has created a crisis that students, teachers, and administrators must live with each day: too many children, not enough classrooms.

A few weeks ago I had the privilege to participate in a two-day workshop retreat focussing on this enrollment crisis. The participants represented varied segments of our community: retired persons, parochial school parents and educators, public school parents and educators, individuals who are not parents, representatives of business and industry.

We were all taxpayers and we were all voters in the last school building referendum in April. The leaders of the NO vote campaign were there, as were the leaders of the YES vote campaign. We talked taxes, children, and the Appleton area's future.

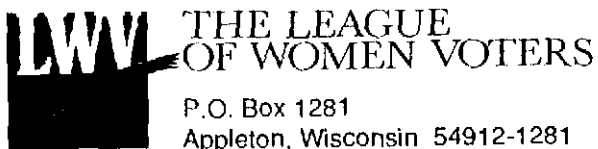
As you can imagine there were some areas where we did not agree.

Yet the areas where we DID agree were fundamental: 1. We agreed that children in our community need to be a continuing priority even as we experience growth. 2. We agreed that our entire community's health depends on the health of its school system. 3. We agreed there's an urgent need to build two new elementary schools and add on to five other grade schools AS SOON AS POSSIBLE to maintain our education system.

These areas of agreement are powerful evidence that we DO value education in this community.

As voters educate themselves for the special June 26th election attempting to solve this part of the enrollment crisis, it is important to realize that we agreed: our children and our community need your YES vote.

Sincerely,



P.O. Box 1281
Appleton, Wisconsin 54912-1281

September 22, 1990

Peoples Forum
The Post-Crescent

Editor, The Peoples Forum

First, the League of Women Voters of Appleton commends both David Stoehr and Nancy Jones for their commitment to public service demonstrated by their application to become Appleton 13th Ward alderman. We encourage more citizens of every background to run for elected office.

Unfortunately that Common Council election has generated some misrepresentations about the League and about current alderman who list the League of Women Voters in their background. Please allow me to clear the record:

1. League members who serve as elected officials represent only their constituents NEVER the League. Our nonpartisan policy expressly prohibits the League from supporting candidates AT ANY TIME and does not permit League board members to hold public office. Though we encourage our members to run for elected office as a service to their community, we exercise no control over those members, nor do we aid them in their campaigns.
2. Appleton alderman with League background do NOT vote as a bloc. One has only to look at the public record or attend a few Common Council meetings (and we encourage all citizens to do so) to see how independently these aldermen vote. League sharpens critical thinking skills and encourages its members to study issues carefully and objectively before voting. With active Republican and Democratic League members on our roster, even at our meetings we're not afraid to disagree.
3. League has NO hidden agenda. The League of Women Voters does take stands on issues that we have thoroughly studied and upon which we've reached consensus. This year our local advocacy item is recycling. We are currently studying mental health services, town government and city manager/city administrator. As always we're working hard to encourage all citizens to register and vote. Though the League can provide information and insight it nonetheless has no control over any elected official.

The irony, of course, is that participation in a nonpartisan organization which enhances ones knowledge and understanding of government would be seen as "detrimental" to any candidate. League members believe good government starts with elected officials who are well-versed in local issues, but can exercise critical thinking and leadership.

Is this what the "privately speaking" aldermen were worried about?

We invite each alderman who is not a League member to join our organization to strengthen these skills. Our phone number is 738-7766. Though the League was formed 70 years ago to help *women* gain the understanding necessary to cast an informed vote, we now welcome *men* as members. Many men share in our commitment to critical thinking, consensus building, and knowledge of government as excellent skills for public service.

Janice Quinlan, president
League of Women Voters - Appleton
322 South Court, Appleton

October 5, 1990

Dear Appleton Alderman,

The League of Women Voters of Appleton would like to take this opportunity to thank you for the cooperation and respect you've demonstrated in the past to our organization. Having watched you in action, we feel we understand the demands of your commitment to public service.

Yet we also feel the events of the past few weeks have indicated that some Council members are unclear about the role the League of Women Voters plays in local government.

We've taken the liberty of sending you some basic information about the League in Appleton. Please take a few minutes to look it over with special attention to these tenets of our organization:

LEAGUE SERVES IN THE COMMUNITY INTEREST: We have an agenda: to inform and involve all citizens in the democratic process. This means "getting out the vote" but also studying issues of importance to the community. The statements we make to elected officials are always in the community interest NOT our own.

LEAGUE IS A TRAINING GROUND: We don't train our members WHAT to think, but instead how to make informed decisions, build consensus and effectively resolve conflicts. We're convinced these skills are critical for effective leadership not only in government but in business, industry and personal matters.

LEAGUE IS FOR EVERYONE: Somewhere along the way we've been categorized into pigeonholes. NOT TRUE. We welcome all ages, both sexes, any political background to our organization. The more diverse we are, the better able we are to reflect the community...and we feel we're already quite diverse.

The fact that all women Council members are or have been League members is proof in itself of both our diversity and our strength in leadership training. We know that these women are as diverse as their male counterparts and their voting record proves it.

League members do not want a Council composed of similar people with similar backgrounds. We trust you feel the same.

Please call me if you'd like to discuss any of these matters. Otherwise we hope that we can put these issues behind us and get on with the business of government, without this baggage.

Sincerely,

Jan Quinlan, president
League of Women Voters of Appleton
734-4808

Address to Outagamie County Board
regarding 1991 Executive Budget
October 29, 1990:

My name is Beth English, 1328 W. Pine Street, Appleton, Vice President of the Appleton League of Women Voters.

I'd like to take this opportunity to commend the County Board and those responsible in the city of Appleton for negotiating a cooperative enhanced 911 system. The countywide E911 makes sense fiscally and, undoubtedly, benefits the public safety.

The League would like to complement the County for taking the lead in recycling. Due to the sheer volume of recycleable materials necessary for a cost effective operation, it only seems logical that the County coordinate the efforts of the local municipalities. We recognize the fact that since the locals will be turning over their state recycling money to the County, there is a real need for a full time recycling coordinator to manage contracts and oversee the MRF. We would like to see the County make citizen education a priority--as clean, useable, recycleable material can keep costs down. We will continue to encourage the County to form alliances with neighboring counties to create markets for our recycleables.

The stress of increased caseloads as well as more diverse, more serious problems seen in our youth has created an obvious need for more social workers in the Social Services Budget. Perhaps by addressing problems with our youth, we can prevent a lifetime of funding a dysfunctional adult.

Time and time again, the problem of affordable housing has been identified as a major problem in the Fox Valley. The League's position has been to advocate feasible programs for low income and special needs housing to relieve the housing shortage. We see this as a special challenge for Outagamie County as dwindling Federal program funds must be replaced.

Once again, I'd like to commend the County Board, the County Executive, and the department heads for putting together a good budget, that holds the line on spending, yet provides County residents the services we've come to expect.

STATEMENT AT CITY OF APPLETON PUBLIC BUDGET HEARING
October 29, 1990

My name is Janice Quinlan, 322 South Court, Appleton. I speak tonight as president of the League of Women Voters of Appleton. This statement is made in the community interest and is based on studies the League has done in the past.

The League of Women Voters would first like to commend the City on its budget document. We find it to be a clear, highly readable budget. Changes made over the past few years improve the public's ability to understand the money budgeted to departments, projects and capital debt.

The League supports strong emphasis on recycling in waste management decisions. Last year we studied recycling issues in our area. We are pleased to see the City of Appleton now taking action to reduce the amount of waste entering our landfill by instituting curbside pickup of newspapers. We are also pleased to see the city and county communicating and cooperating on this vital area of concern. What remains is a need to educate the public through active outreach programs on the importance of waste reduction.

The League supports the economic shift this year's budget reflects in hiring city health nurses rather than contracting for their services. As we understand it, this action provides more hours of city nursing service at the same cost to taxpayers. It also allows more flexibility and administrative control by the city since nurses can be hired and managed directly rather than through an intervening agency.

The League opposes cutting money allocated for library acquisitions particularly in the children's department. The library works hard to provide programs for children and its foundation DOES help with acquisitions. But when we are forced to turn children away from library programs because of funding problems, we need to reexamine our commitment to this community service.

The League believes the City Park and Recreation Commission should show leadership by concentrating on formation of policy and long-range planning, especially now when the city as a whole faces increasing funding problems. This must be a proactive rather than a reactive task.

We continue to encourage that user fees be charged adults on recreation programs to recover 100% of those programs' costs, and that nontaxpaying nonresident participants should pay a substantially higher user fee. At the same time we encourage fees for children's programs to be low enough to insure maximum participation. Programs and facilities for

adults and children need evaluation, both in terms of their quality and usefulness, and against other city priorities.

Finally, the League wants once more to go on record as supporting long range planning for the City of Appleton. As our city grows we need to analyze both the advantages and the costs our growth may bring. Growth both within the city and at our borders impacts on every Appleton citizen: our community resources, our accessibility to services, our quality of life.

In city government this means we need a strong centralized planning department whose goals are based on community objectives NOT politics. It also means communication and cooperation in planning functions between the city, the counties, surrounding towns and municipalities. When we plan together for the future, we can better anticipate problems and avoid unnecessary costs to us all.

Thank you for your thoughtful deliberation on this year's budget, for giving us an opportunity to share our reactions to this budget...and for scheduling this hearing a full hour after the start of the County Budget Hearing tonight.

My name is Janice Quinlan, 322 South Court, Appleton and I speak tonight as president of the League of Women Voters. The League of Women Voters of Appleton was one of the forces working to initiate a Gifted and Talented program in this school system. You have now a chance to examine and perhaps even approve the long range direction and purpose of this important program after its first several years in the schools.

The League urges you to look in depth at both the program and its philosophy before granting your approval. Although we too are anxious to see the Gifted and Talented program become a Board-approved reality, we have some serious concerns about the long-range report and the direction this program would take if that report is adopted at this time.

We oppose strongly the recommendations that the Gifted and Talented program be expanded to include younger children. Current research overwhelmingly supports the concept that environment rather than native ability determines a child's readiness and mastery of concepts in the early primary grades. Project HeadStart statistics confirm the clear role that environment plays in school success at this age level.

Therefore the problems inherent in identifying gifted children are accentuated at this age. Often children with early academic opportunities and special preschool experiences are mistaken for gifted. This discriminates against those children who have not had these advantages. We would actually be "tracking" at the age level where it is most difficult to sort out native ability from environmental factors.

The League DOES support the recommendation to bring its staff trained in Gifted and Talented Education into the regular class room - not only for those students identified as gifted - but for all. Many of the teaching methods used now in the Apex program would greatly benefit all students regardless of their "gifts." Thus we would serve more of the school age population.

We would also guard against the danger of NOT identifying certain gifted and talented students with this emphasis. The gifted and talented students hardest to identify are often those most in need of the program. Their needs are different from those students who already excel in the school system. If we decide we are committed to some sort of pull-out, pull-together program, we need to make sure that the identification process does not leave some students even more disenfranchised than before.

Please ^{look at} ~~consider~~ these concerns carefully as you consider adoption of this program.

Public Hearing of the Ad Hoc Committee on ECWRPC
January 15, 1991

My name is Beth English, vicepresident of the Appleton League of Women Voters. I'd like to thank the Ad Hoc Committee for requesting public input before issuing its recommendations to the rest of the County Board.

The League of Women Voters believes the county, within the organizational framework of the state, is the proper local government agency to coordinate and pay for regional planning on behalf of all county municipalities. The County Planning Department deals with economic development, land use, and environmental issues, but becomes ineffective when dealing with issues that transcend county lines. Since the urban areas of Outagamie County generally cross county lines, it is necessary that effective planning include a regional framework for communication with those other counties.

While the urban municipalities may be able to form a coalition of governments for the purpose of planning, an urban commission would lack authority from the state to deal with large scale regional issues. An agency composed of urban communities would primarily concentrate on urban issues. It could not address planning issues affecting municipalities outside its membership.

That brings us back to the question of East Central Wisconsin Regional Planning Commission. There seems to be differing opinion concerning the fate of East Central should Outagamie County withdraw its membership. It seems clear that due to the continued economic growth of the Fox River Valley area

good solid planning must not be compromised as this debate continues. The planning for transportation and areawide sewer service that East Central provides as a state designated agency must not be jeopardized. We ask that Outagamie County try to work with East Central and the State to find solutions to the administrative areas it finds fault with; or, that Outagamie County explore options outside East Central only in the context that some form of organized regional planning take its place. Good planning is the key to efficient use of public funds.

Statement to Appleton Common Council
January 22, 1991

My name is Beth English, 1328 W. Pine Street, Appleton. I speak tonight as vice-president of the Appleton League of Women Voters.

The League of Women Voters feels you have an important vote before you tonight. The proposed reorganization of Planning and Community Services would, in our opinion, strengthen the efficiency and communication of important government functions. We urge you to vote in favor of the proposed reorganization.

Comprehensive planning administered by a strong centralized planning department is fundamental to good government in a city of Appleton's size and facing our growth. Certainly elected officials are responsible for the final decisions concerning planning. But comprehensive planning must be based on community goals and objectives NOT politics. A strong planning department provides those resources necessary for our elected officials to make decisions for the good of the whole community.

Any reorganization that weakens planning functions will, we feel, have far-reaching consequences.

The Department of Community Development as presented in the proposal you have before you tonight WILL continue the priorities of comprehensive planning so important to our growing city. At the same time it addresses some problems of fragmentation existing in our present department system. It is our belief this proposal will strengthen departmental cooperation, communication and efficiency.

Furthermore, economic development, while one function of a planning department, should NOT be its only emphasis. In our area, economic development SHOULD be sought by regional organizations such as the Fox Cities Chamber of Commerce, East Central Planning or the Fox Cities Convention and Tourism Bureau. Cooperation with neighboring communities NOT competition should be our ultimate governmental and economic goal.

Therefore, we support the reorganization before you tonight. It represents, we feel, a common sense answer that will further good government in our city.

Thank you for this opportunity to share our views.

February 6, 1991

My name is Beth English, 1328 West Pine St. I am vice-president of the Appleton League of Women Voters. I'd like to speak to the Purdy Annexation.

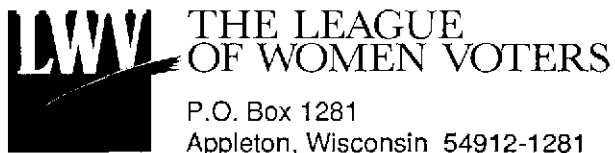
The League views growth not as a good in itself, but as an inevitable pressure on the region. It would seem that a large potential for growth lies to the north of Appleton. Annexation is a mechanism for managing this growth.

Action should be taken now to prevent future problems with growth. Our members support preserving and protecting the environment. Development of the Purdy property will result in intensive uses requiring urban services. Annexation can prevent future problems by concentrating on long range planning for sewers, drainage, and transportation. We prefer to see sanitation and zoning laws enforced, environmental and public health problems addressed, and adequate services provided to maintain and improve water quality.

The City has the ability to accomplish all of these things through its resources. At the same time the City can benefit from a strengthened city tax base.

We appreciate the aldermen's caution in wanting to explore all aspects of a development that "looks good on paper". Those same Council members have been asking tough questions. We feel the long range benefits of this annexation outweigh the concerns expressed about its proposed development. We would like to suggest that when the time comes to contract with the developer, the costs of services be equitably shared with the users.

The City Council and staff are to be commended for the time and effort spent looking at both the benefits as well as the costs of this annexation petition. Thank you for allowing me this opportunity to speak to this issue.



P.O. Box 1281
Appleton, Wisconsin 54912-1281

April 23, 1991

Dear

As vice president of the Appleton League of Women Voters, I'd like to take this opportunity to comment on the Governor's 1991-93 budget. I feel Governor Thompson's budget makes significant cuts in women's and children's programs. Cuts that once again cause children to be the victims.

Domestic Abuse programs are receiving the recognition locally that the programs offered are successfully healing families. We as a State need to expand these shelters so that more families are protected from abuse and the violent spouse gets the treatment necessary to become functional again. We'd like to see funding for domestic violence programs and shelters increased in this budget. We would like funds appropriated to support AODA counseling for pregnant women and mothers, and support services for their dependent children.

The League of Women Voters supports programs to prevent teen pregnancy. We support additional funding to the Adolescent Pregnancy Prevention and Services Board; but, we oppose moving the program to DH&SS where staff is already insufficient for pregnancy programs. We support keeping APPS Board with its independent staff.

Finally, full time funding is necessary for human growth and development education positions at CESA and DPI. If the legislature mandates these programs, funding must follow.

Thank you for your attention.

Beth English, Vice-President
Appleton League of Women Voters

cc. State League
Senator Gary George
Assemblyman Barbara Linton
Senator Mike Ellis
Senator Stan Lasee
Assemblyman David Prosser

1328 W. Pine St.
Appleton, Wisconsin
May 15, 1991

Editor, The Post Crescent
306 West Washington St.
Appleton, Wisconsin

Dear Mr. Walter,

Statewide cost controls proposed in Governor Tommy Thompson's State Budget will have a devastating effect on education in Appleton. The governor has proposed freezing the equalization and integration aid formulas in 1991-92. His budget provides that each school district will receive the same amount of equalization aid and integration aid that it received in 1990-91 plus 2.9% increase. There is no allowance in the governor's budget for enrollment increases, such as those occurring in Appleton.

At the Appleton Board of Education meeting Monday night, parents and students heard that the administration has been forced to make major concessions in programs just to meet basic needs of all Appleton area students. Already cut has been special services staff by 10%, and summer school enrichment classes for elementary and junior high pupils. Spending freezes in more than 20 programs have been recommended in order to meet the estimated \$1.5 million in reductions coming from the State.

It's not too late to influence the Legislature before the final passage of Governor Thompson's budget. AB-91 is before the Joint Finance Committee of the State Legislature at this time. It is imperative that we make our needs known to our representatives before passage of this budget. Appleton area students stand to lose the most under these cost control measures simply because of our rising enrollment, and staffing needs for those new students.

The Joint Finance Committee has designated its study groups. Members are Representatives Mary Hubler and Senator Czarnecki, co-chairs, and Representatives Joe Wineke and Mary Panzer and Senators Jauch and Joseph Lekan. Use the toll free Legislative Hotline 1-800-362-9696, or address a letter to your representative at the State Capitol, Madison, Wisconsin 53707-7882.

Thank you.

Sincerely,

Beth English
Beth English
President
Appleton League of
Women Voters

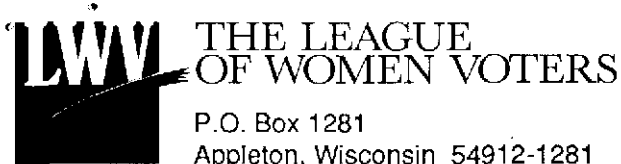
Beth English, President, Appleton League of Women Voters.

Outagamie County, after tonight's vote, will have the dubious distinction of having the largest county board in the nation. Winnebago and Brown Counties have plans which reduce their sizes to 38 and 24 respectively. Yet, mandates were met by the county redistricting committee and public input was important in the redistricting process.

Municipal leaders and interested public were presented with all proposed redistricting plans at a public hearing in May. Surprisingly, the plan favored by the redistricting committee was set aside at that public hearing in favor of the smaller 39 seat board. We thank the redistricting committee for recognizing the importance of citizen participation in this process. In this case, access to the plans made a difference.

The League of Women Voters would
also like to encourage the County Board to take a new
look at the recommendations of the
ad Hoc committee on the structure of the County Board's recommendations. A fresh committee structure could eliminate duplication of jurisdictions among committees, distribute the responsibilities of supervisors more equitably, and make each of the remaining 39 supervisor's jobs easier.

Thank you.



P.O. Box 1281
Appleton, Wisconsin 54912-1281

Public Hearing
Outagamie County Board Budget Deliberations
October 28, 1991

My name is Beth English, President of the Appleton League of Women Voters.

Clearly, the highest priority of the Outagamie County 1992 Budget is opening and staffing the \$25 million Jail/Courthouse building. The Justice Center continues to be a costly project serving no one until the day its doors open and the county begins to realize its investment. Every effort should be made to eliminate costly construction delays that stand in the way of reclaiming the cost to build.

It is difficult to understand the huge requests for personnel for the jail in this budget. Contracts have not been formalized between the state and county outlining the transfer of prisoners. League strongly encourages contracts that define responsibility for costs to house state prisoners in Outagamie County. Contracts should define types of prisoners, length of stay, and training of personnel at the very least. Secondary costs to the community should be clearly assessed.

Despite the focus of this budget on corrections, the county must not lose sight of its role in prevention. For this reason, League asks that the supervisors reinstate the positions of clinic nurse and youth service worker to Health and Human Services. A part time clinic nurse is essential to provide some basic health services to the growing portion of our population who are uninsured or underinsured. Those incarcerated in our Justice Center are promised nurses at a ratio of 1:250 while county taxpayers receive *1 nurse / 32,000 residents* ~~far less~~. By reinstating the youth services worker you as supervisors will be putting the emphasis back on intervention, to divert behavior from the courts and detention, back to developing

a responsible member of society.

The League supports the completion of the community based residential facilities for the chronically mentally ill and the developmentally disabled. We support the county's efforts to gain state funding for these projects. However, completion should not be delayed while the point is being made.

Outagamie County must search for alternate sources of funding in the future. We urge the executive and supervisors to lobby the state for our equitable share of state highway aids as well as other shared revenue. The League of Women Voters supports airport project funding by those who use the airport. We therefore support the airport parking fee. The League supports increased user fees, but we must caution that as a form of taxation the fees are not regressive.

Thank you for the opportunity to speak to the 1992 Budget.

APPLETON AREA SCHOOL DISTRICT
SCHOOL BOARD MEETING NOVEMBER 24, 1991

My name is Beth English, Appleton League of Women Voters President.

One of the main tenets the League of Women Voters advocates as essential to good government is citizen participation in decision making. Whatever the issue, the League believes that policy, programs and performance must provide well defined channels for citizen input and review.

As I listened to Don Brown discuss the School Board's plan for district restructuring at last week's PTA meeting, I was impressed by the effort to get program decisions in the hands of the teachers. Yet, as I looked around the room, I saw a lot of skepticism on the faces of the parents and staff. The skepticism indicated to me that there was probably little input generated from staff in the proposed changes and/or that parents and teachers had been given little time to understand the proposed changes. Research indicates that members of an organization buy into any major change if they are involved in the change from its inception. Resistance to change can be counteracted by allowing adequate advance notice of any proposed organizational change.

In the 3 weeks since administrative realignment was presented it has undergone some major revisions. I also heard Mr. Brown talk about giving teachers more resources to carry out shared decision making. As a taxpayer I want to know the bottom line. We need to see the whole administrative plan from elementary through high school before we can buy into it. If restructuring is as essential as we are told to the health of this school district then let's spend the time to get us all working together for a successful Appleton School District.

February 19, 1992

My name is Beth English, president of the Appleton League of Women Voters.

The League of Women Voters strongly supports managed urban growth. We favor strong planning functions on a regional cooperative basis. Effective long-range planning is difficult (at best) for towns due to the tenuous nature of their boundaries. We favor professional regional planners as the best way to manage urban growth. Ultimately, annexation as the preferred way to handle growth.

There are many good aspects to this intermunicipal agreement; the philosophy that development of the entire area should be orderly, orderly progressive annexation to the north of Appleton in exchange for sewer and water service in defined development areas, the provision for periodic city/town meetings on issues of mutual concern, and the sanitary sewer service charges becoming equitable between the city and town for environmental reasons.

But we still have reservations, as you all must have. Can the city rationally enter into an agreement as broad based as this one without a time frame for renegotiation? If the renegotiated water agreements between Grand Chute and Appleton are not made part of this process, should they be? Can they be negotiated separately, soon?

The city has a unique opportunity, at this time, to act on this intergovernmental agreement toward regional cooperation. Somehow the Fox Cities region has to get off the mark in its thinking. Other cities nationally have created a metropolitan council of governments. A council that could administer an area wide pooled tax base. We need more vehicles to achieve better regional cooperation providing for less competition for tax base among municipalities. An agreement such as the "treaty" (as its been called) with Grand Chute may be an opportunity rather than a concession. That's why it is important to get it right. Explore your reservations--then act.

Thank you.



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

February 26, 1992

Cablevision of the Fox Cities
1620 So. Lawe Street
Appleton, WI 54915

Dear Kathy,

Thank you for televising the local League of Women Voters candidate forums. It was gratifying to me to hear so much positive feedback from so many sectors of the public. Cablevision and the League provided a unique view of the candidates not available through their campaigns or the newspaper.

The League would like to continue our relationship with Cablevision as we approach the April 7 election. The public has demonstrated their interest by tuning into the forums. The candidates are interested in any mechanism to get their message to the voter. The community is served by giving every candidate equal footing irrespective of influence or spending. And we are anxious to sponsor debates that will spur voter interest.

Cablevision has always shown its community mindedness and has been a cooperative partner of the League of Women Voters. We would like the opportunity to televise a mayoral debate at a location in Appleton. We have a school board candidates forum planned. We have received numerous inquiries for forums involving the other contested races for aldermen, city assessor, and city clerk. The League believes the voter is interested in learning about the candidates. Cablevision, via the cable access channel, allows constituents the convenience of getting information without leaving their home at a time that fits into their busy schedules.

May we count on Cablevision to make cable time available to the League and the candidates? I hope you agree the payback is there for you and the station. A League representative will be contacting you soon. If you have any concerns feel free to call me at the League phone number, 738-7766, or at home, 735-9917.

Thank you for being a strong community partner.

Sincerely yours,

Ruth Bergquist
president

LWW THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

July 5, 1992

Board of Trustees
Appleton Public Library
225 North Oneida Street
Appleton, Wisconsin 54911

Dear Board Members,

The Appleton League of Women Voters advocates on behalf of the Appleton Public Library based on positions derived from a League study conducted in 1975. Those positions are:

- A. Develop programs to meet needs of special groups; elderly, handicapped, children, high school students, and new patrons.
- B. Bring staffing and funding up to levels recommended by the American Library Association.
- C. Encourage the Library Board to aggressively communicate its needs to both the Common Council and the public.

On the basis of the 1991-92 League study our position has been expanded. The following sections have been added to our position,

- D. Provide adequate materials in childrens' and young adults' sections.
 - a. Update material.
 - b. Explore utilizing Appleton Public School District libraries, particularly during the summer months.
- E. Continued growth of Appleton requires a serious look at expanding the library or planning for a branch library.
- F. Provide adequate funding for staff development.
- G. Publicize programs, collections, and services so that the public is aware of ways in which to use the library.

The Appleton League of Women Voters intends to increase its lobbying effort on behalf of the Appleton Public Library in 1992-1993. Our perception is that the Library staff is doing all it physically can. An increase in support staff would allow professional employees freedom to develop library programming.

Thank you for your interest in our findings. We look forward to following the Board's meetings.

Sincerely,

Elth Regier
President

Outagamie County Board
Meeting, July 14, 1992

Good evening Supervisors. My name is Beth English, president of the Appleton League of Women Voters. You have before you a resolution regarding the support of the Fox River Locks system. The League of Women Voters hopes you see the system of locks and dams on the Fox River as a wonderful resource and not simply as potential financial drain on the county.

Based on the League's concerns this spring → We see the Lower Fox River as a working river with multiple uses. The U.S. Army Corps of Engineers' role is to maintain and operate the dam system since they can best coordinate the conflicting needs of the varied uses of the river--needs that vary from hydroelectric power to wildlife habitat.

The locks provide a navigation route that contributes to the historic significance of the river. The potential for increased tourism both on the river and in the river corridor is a resource yet to be exploited fully. Maintenance of the locks could be more of an asset than a liability to our ^{County + State} state.

I would like to remind you that there is a significant cost associated with closing the locks. The channels must be filled in. Any stagnant water allowed to stand in the locks is a potential health and safety hazard. Maintenance of the grassy areas left would fall to the county or the municipalities.

Let's not be short sighted when it comes to the Fox River. We can't put a price tag on the wonderful and varied uses a river provides a community. The water is an integral part of the uniqueness of the area. Once the navigation route is closed, it will be lost forever.

The League certainly supports user fees appropriate for recreational use of the locks. Right now, while the state and federal government are in the midst of negotiations, is a bad time for the county to go on record as opposing funding of the locks. By voting against any funding you'll be pulling the county out of any further discussions. This is a regional resource now is the time for a cooperative stance.

Thank you.

Copy of concerns given to all Co Board super.

The Answer System

Division of Message Network Inc.

416 Crooks St. • Green Bay , WI 54301 • (414) 435-6000 • (800) 558-8133

August 6, 1992

Beth English
League of Women Voters
P O Box 1281
Appleton, WI 54912-1281

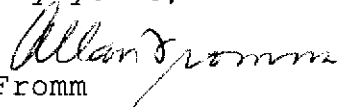
Dear Ms. English,

This is in response to your letter last month regarding the free service that Tel/Sec has been providing to LWV.

Tel/Sec will provide some kind of service for LWV for the next twelve months so you can rely that your published number will be answered. I haven't had time to look into details and don't want to make any promises beyond the above. If LWV gets a lot of calls, it detracts from our ability to serve paying customers and obviously we have to take this into consideration. We may eventually talk to you about using voice mail in place of or combined with live service.

I hope the above is satisfactory. We applaud your work to inform the public and your contribution to good government.

Sincerely yours,


Allan Fromm

Your Total Communications Company

- | | |
|-------------------------------|----------------------------|
| • Telephone Answering Service | • CELLCOM™ Cellular Phones |
| • 800 Number Service | • Voice Mail |
| • Wide-Area Paging Service | • Alarm Monitoring |



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

July 6, 1992

Allan Fromm
Tel/Sec
516 West Sixth Street
Appleton, Wisconsin 54911

Dear Mr. Fromm,

Miss Margaret Walsh has been making an in-kind contribution of Tel/Sec services to the Appleton League of Women Voters for several years. This has made the League more accessible to the public through a published telephone number answered 24 hours a day. Margaret's most recent contribution to the League of Women Voters has been to allow our phone to be remote call forwarded directly to Tel/Sec eliminating the added cost of telephone installation with each new League president. We ask that you please continue this same in-kind contribution.

We hope you share our enthusiasm for good government. Providing information to the voting public has been our mission for over seventy-two years. We appreciate your generous support of our organization.

Sincerely yours,

Beth English
President



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

July 3, 1992

Margaret Walsh
Tel/Sec
516 W. Sixth Street
Appleton, Wisconsin 54911

Dear Margaret,

The Appleton League of Women Voters would like to congratulate you on your retirement. We would also like to thank you for your support of our organization through the years. Your generous contribution of Tel/Sec services has allowed the Appleton League the continuity of a published phone number accessible to the public 24 hours a day. This service we could not afford ourselves.

We would like to wish you a fullfilling retirement. Thank you again for your continued support of women in the political and business arenas.

Sincerely,

Beth English
Beth English
President



516 W. SIXTH ST. APPLETON, WI 54911
PHONE 414/734-9281

TO OUR TEL/SEC CLIENTS:

Since 1949 when I started Tel/Sec, there have been dramatic changes in the communication field. Tel/Sec has remained the leader these past 43 years. This was further evidenced by our recent purchase of the most advanced telephone system available to our industry. As with most new installations, we did have problems, but they have been resolved, and we are in a position now to give our valued customers the service they deserve.

During these past several years it has become increasingly evident that specialization is the name of the game. The live telephone answering service requires a different type of management than does the automated (Paging, Cellular phones, Voice Mail).

To better serve both parts of our business, we have decided to split into two divisions with both of them operating here in our office on Sixth Street in Appleton. Rick Schuchart will manage and own the automated division of Tel/Sec. Rick joined Tel/Sec 9 years ago and has been managing the company for the past several years. Allan Fromm will manage and own the live answering division. Allan bought my Green Bay telephone answering office in 1973 so I have had the opportunity for nearly 20 years to watch him succeed in the telephone answering business. His well-trained management people will enhance the staffing of the Appleton office which will remain here on Sixth Street.

I turn these two businesses to Rick and Allan with complete confidence in their ability to meet the challenges of future competition and changing technology. This confidence that all will be well with Tel/Sec enables me to retire July 1, 1992. Thanks to all the customers, employees and business friends who have made this retirement a happy occasion.

Sincerely,

TEL/SEC INC.

Margaret Walsh

(Miss) Margaret Walsh

Margaret & Allan



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

August 11, 1992

Dear LWV National Board,

I am writing to clarify my position on the Crossroads Project. I was one of two delegates to the LWV National Convention from Appleton, Wisconsin. The Appleton League is familiar with the Crossroads work and has had input into the proposals. We agree with the delegate body at the convention to support the continuation of the Crossroads Project.

Since casting our votes in favor of a budget line item for Crossroads, we have been persuaded by the supporters of the project that funding from the National board is not necessary. The Crossroads effort has already come a long way as a grassroots effort. Leagues across the country are recognizing common organizational difficulties. The Leagues involved have come up with some creative solutions. It is important that this self examination be allowed to continue. However, the Crossroads project leaders do not expect to use funds from our national budget for implementation.

I cast my vote at convention for a Crossroads line item with the conviction that any project approved for the next biennium should have appropriate funding. The leaders of this project, though, tell me they have come this far without national LWV funding; and they feel it is important for a successful outcome to continue as a grassroots effort.

Knowing the budgetary constraints the national office will facing this year and next, we feel it is important to release funds from a project, such as this. The Appleton LWV supports a reprioritization of budget items approved at the LWV National Convention so that limited resources are allocated to the projects that need it.

Sincerely,

Beth English

Beth English
President, Appleton LWV

Public Hearing October 26, 1992

Outagamie County 1993 Budget

Good evening. My name is Beth English, president of the Appleton League of Women Voters.

Thank you for staggering the public hearing on the budget with the city of Appleton's public hearing on its budget. Having the hearings on separate evenings allows the airing of concerns from citizen interest groups at both levels of government. We thank you for this opportunity.

The 1993 budget addresses status quo or moderate increases in all county service areas. We see a trend in this budget toward greater use of user fees as an alternative to reliance on the property tax. In most cases user fees can be a more fair way of distributing costs without eliminating services. Should the opportunities arise, we would encourage the county to work with municipalities to consider using existing county services in lieu of creating new municipal service units. For example, a charge back system could be used by the county sheriff's department to provide police protection to a community in need of upgraded services.

Particularly disturbing in this budget, however, is the growing trend towards minimally funding human services for county residents. We spend so much time and resources on remediation when a more effective use of our tax dollar should be used on prevention. Youth workers have been requested in previous budgets. Does a paper transfer of a social worker from one unit to another really address the level of increased caseloads we are seeing in protective services? Why must services reach crisis levels and jeopardize the safety of our children before funding is appropriated. The caseload numbers in the child protection unit are not new. Other counties are reporting the same increases. This is a perfect example of where a dollar spent early in a child's life could potentially save thousands if family life is turned around. The county has an obligation to provide safe, healthy, functional environments for those county residents least able to protect themselves.

Lastly, I urge the county supervisors to closely scrutinize the jail revenue/expense budget. Is the county able to get a good return on the Justice Center building costs through the agreements reached with the state? Numerous line items in this budget refer to

money from state inmates earmarked for services for those same inmates. We ask you to maintain levels of services first and foremost for your own constituents. Money from the state should cover all costs associated with those prisoners housed in Outagamie County. Costs for the jail nurse and program specialist must be considered when assessing the relative value of keeping state prisoners locally.

Finally, we think a management study of human services is warranted. No one can argue human services is highly complex, is filled with its own jargon, and has many varied funding mechanisms. We caution the supervisors about their reasons for supporting the study. A study may not offer simple solutions to rising costs. The study may lead to a better understanding of an area of services that is essential to the quality of life of our community.

*For your information.
Hope for response.*

56 Bellaire Court
Appleton WI 54911
January 8, 1993

Mrs. Patricia Bubolz, Chair
Appleton Library Board
2518 Crestview Drive
Appleton WI 54915

Dear Mrs. Bubolz

Last night, the League of Women Voters asked me to observe the Library Board meeting since the League, as you know, is very interested in supporting your Board's attempts to get more space.

This hasty note is just to back the motion passed by the Board to create a Community Relations Committee. This could be a start to a community-wide effort like the one to get the new library built some years ago. If I recall correctly, a committee was created with two chairmen, one from the League and one from the AAUW. The committee was made up of energetic representatives from other organizations and areas of interest. It was extraordinarily successful in spite of the fact that we had a mayor who was very negative about the whole idea.

I realize that the timing at this moment for such a push is not auspicious because of the high school referendum coming up, not to mention the economy. But, even so, the idea mentioned last night, of a flyer to inform the public, is excellent and should be done right away if you are resubmitting your request ~~for a~~ ^{for the} Capital Improvement Plan. The figures that I heard yesterday would lend themselves to simple and effective publicity along the Did You Know? format. I don't need to tell you that before you can persuade the City Council to support you, you have to persuade the public.

I hope your flu is better.

Sincerely,

Betty Breunig

Betty Breunig
Observer for the League

Copies to: Beth English, LWV President
Jerome Pennington, Library Director



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

January 27, 1993

Mayor Richard DeBroux
200 N. Appleton Street
Appleton, Wisconsin 54911-4799

Dear Mayor DeBroux,

Thank you for spending time with us last Wednesday as representatives of the Appleton League of Women Voters. We feel it is very important to meet with you periodically. We appreciate you sharing your vision of the future of Appleton.

We came away from our meeting, however, with great concern over the reorganization of city departments. While we understand your intention to give Charles Graves time to put a comprehensive plan in place and Larry Wattering time to oversee the expansion of the wastewater treatment plant, we don't feel that a long term department reorganization plan is the solution to a short term personnel problem.

Our concern is primarily planning. The League of Women Voters has always held very strong positions on long term planning. The proposal to take zoning responsibilities away from the planning department denies it any ability to enforce long range planning goals. We are afraid planning will maintain too low a profile and yet give far too much discretion to other department heads.

You mentioned during our visit that the present checks and balances afforded by the committees of jurisdiction and by the city council would assure that any one department head would not gain too much influence over public policy. Based on League's positions favoring a strong centralized planning department, we feel the transfer of three FTE's from planning would be tipping the scale away from a strong planning department.

We applaud your efforts to gain business-like efficiencies. But the success of maintaining the community's long range interests lies in planning. This is why we favor a strong centralized planning department.

Sincerely,

Beth English, president

Finance Committee Appleton City Council
Public Hearing
Capitol Improvement Projects
May 3, 1993

My name is Beth English. I represent the Appleton League of Women Voters. In addressing you this evening I would like to welcome all the new members of the Appleton City Council. We like the new process of separating the CIP from the operational budget. It gives council members a chance to understand projects, ask lots of questions, and plan ahead--giving you time to prioritize and consider funding sources.

The League, and we believe the community, would like you to address the needs of the public library in this years CIP budget. Use of the library has grown drastically in the past 10 years. We think the library board has done a good job in the needs assessment brochure you have all received. Hard use of the building has taken its toll on carpeting and furniture. Additional space is needed for library users. There is very little room for programs particularly in the childrens section. I have heard the Appleton Newcomers do not even direct new residents to take their children to the Appleton Public Library but rather to the Menasha Library because of its programs. That's a shame. Some evenings every seat in the library is taken. The library has been stretched to the limit by the growth of this community.

We believe the library is proposing a very reasonable building/remodling project. The proposal calls for remodling unused existing space to relocate offices off the main floor, replace worn carpeting, and complete the 2nd floor of the west part of the building. We think these are cost effective and conservative solutions to a pressing need. Forward looking city fathers constructed the current building so that additional space was available in the basement and the structure was built to accomodate a full 2nd floor. Well, the time has come to complete the building. The growth has occured; the demands are real. The city needs to support the public library.

We wonder about a courthouse parking ramp proposal--if there is some benefit the city would derive from the project. We are happy to see it put off until 1999.

Also of note is the fire station training site proposed for 1996. This project seems like a duplication of training services that the FVTC is already providing through our tax dollars. Perhaps cooperative ventures can be coordinated through the tech to provide training not currently available to the fire dept.

And finally, we would like to ask what provisions for growth

and its impact on the sewage treatment facilities and infrastructure are addressed in the CIP. Is there enough capacity in our system to handle the anticipated growth to the north.? Will our sewage system be adequate for the next 25 years?

Thank you for the opportunity to address you tonight.

League of Women Voters of Appleton
Statement to the Outagamie County Board of Supervisors
1994 Executive Budget
October 25, 1993
Pat McConnell, President

My name is Pat McConnell and I am President of the League of Women Voters of Appleton. The League has been observing the budget process and we are here tonight to express our opinion on the 1994 Outagamie County Budget.

We would like to express our approval of the format of 1994 Executive Budget Document. County Executive Van de Hey's budget message is well written, detailing the nature and implication of the major elements which comprise his 100 million dollar budget. The budget document presents the budget year with clarity and detail. It is very informative and every county resident should read it.

League would like to urge the county to improve their accessibility to the public by scheduling more evening meetings. The daytime budget committee meetings are difficult to attend for most county residents.

League notes the county's precise compliance with the state's mandate for zero tax increase. League reiterates the County Executive's caution that substantial equalized valuation increases will not always occur and serious planning and prioritization of services must be practiced in the future.

League would like to commend Judge Froehlich's efforts to secure more than \$300,000 from the state to support court costs previously borne by the county.

League supports the Health & Human Services commitment to family preservation on a prevention basis. We believe that tangible social and financial benefits will result from this proactive approach. League urges the Board to make this initiative a priority in future years, despite diminishing resources.

League is deeply concerned about the Fox Locks Closure Study. We urge the county to retain the \$25,000 included in the executive budget to fund the study.

The League supports keeping the lock system open in order to preserve the navigation system. The navigable Fox is a valuable and unique feature of all the Fox communities and, once lost, can never be regained. However, in recognition that the County has made up its mind to close the system, we feel it vitally important to explore the true financial and environmental impact of closing the locks. The League requests representation on the Fox Locks Closure Committee. We have many members who have studied this issue thoroughly.

The League calls attention to the implication of the state's statute prohibiting county levy for health services duplicated by the Appleton Board of Health. Appleton tax payers support a number of county services that are duplicated by the city. The state has opened up a Pandora's box. The health department scenario could be significant if played out in other service areas such as law enforcement. This provides a unique opportunity for the municipalities and the county to work together to evaluate regionalization of services and attempt to eliminate duplication of services, where possible. It doesn't have to be a turf battle.

In closing, the League urges the County Board to take this opportunity of the tax rate freeze to begin to identify long term priorities for the county. The County Board must focus on comprehensive planning and legislative policy and decrease the attention paid to administrative detail..

Thank you..

1985
STATEMENT TO THE ASSEMBLY PASSENGER RAIL TRANSPORTATION
SUBCOMMITTEE

BY PATRICIA MC CONNELL, PRESIDENT OF THE LEAGUE OF WOMEN
VOTERS- APPLETON

HELLO, MY NAME IS PATRICIA MC CONNELL, AND I AM
PRESIDENT OF THE LEAGUE OF WOMEN VOTERS-APPLETON.
I AM VERY PLEASED THAT YOU ARE GIVING THE CITIZENS OF
THIS STATE AMPLE OPPORTUNITY TO SPEAK ON REVIVING
PASSENGER RAIL SERVICE BETWEEN MILWAUKEE, THE FOX
VALLEY AND MADISON. THE LEAGUE OF WOMEN VOTERS STRONGLY
SUPPORTS MASS TRANSIT. A REDUCTION IN VEHICULAR TRAFFIC
BETWEEN AND WITHIN DENSELY -POPULATED AREAS WILL HAVE
A POSITIVE IMPACT ON AIR QUALITY AND REDUCE ENERGY
CONSUMPTION.

ACCESS TO INTER-CITY TRANSPORTATION WOULD PROVIDE THE
OPPORTUNITY FOR PEOPLE WHO DO NOT OWN CARS TO SEEK HOUSING
EMPLOYMENT, MEDICAL CARE AND OTHER SERVICES.

RAIL SERVICE BETWEEN WISCONSIN'S THREE MOST DENSELY-POPULATED
CITIES MAKES SENSE, PROMOTES EFFICIENCY AND POSITIVELY
IMPACTS THE ENVIRONMENT. WE WILL SUPPORT YOUR EFFORTS
TO MAKING PASSENGER RAIL SERVICE A REALITY. THANK YOU.



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

Statement to the Appleton Area School District School Board
February 28, 1994

Patricia Mc Connell- President of the League of Women Voters
of Appleton

Good evening, my name is Patricia McConnell and I am President of the League of Women Voters of Appleton. My address is W2642 Brookhaven Drive. I came tonight to address the referendum regarding Grand Chute representation on the Appleton Area School Board. The League of Women Voters strongly supports the "one person, one vote" concept on all levels of government. This also applies to the School Board of Appleton. This type of quota setting for seats on the school board would be a direct contradiction to the League's principles for good democratic government. Therefore; the League of Women Voters of Appleton opposes this referendum Thank you.

League of Women Voters of Appleton
Patricia McConnell, President
W2642 Brookhaven Drive
Appleton, WI 54915

October 4, 1994

Public Hearing on the WIOUWASH Trail

My name is Pat McConnell, President of the League of Women Voters of Appleton. I wish to speak to the completion of the WIOUWASH Trail.

The League of Women Voters of Appleton supports completion of the WIOUWASH Trail. The League is a large grassroots based organization, which takes action on issues studied and approved by the membership. At our Annual Meeting in April of this year, members voted to be active on recreational trails, based on strong environmental land use and energy positions.

Our Land Use Position specifically states, "We support linear or corridor parks. We encourage bikeways and walkways, with motorized traffic kept separate, and we support preservation of railroad right of way."

In light of this clear support for recreational corridors on abandoned rail right of way, we urge completion of the remaining WIOUWASH Trail.

League of Women Voters of Appleton
Statement to the Appleton City Council
1994 Executive Budget
October 26, 1994
Pat McConnell

My name is Pat McConnell and I am President of the League of Women Voters of Appleton. We have observed the city during the budget process and ^{I am} here tonight to express the League's opinion on the 1994 City of Appleton Executive Budget. *I would like to start with a trio of compliments:*

FIRST ~~First of all~~, We would like to commend the city for its efforts to provide public accessibility to the budget process. You have done this in two ways. First, the budget document presents the 1994 plan with clarity and detail. Second, the evening and weekend meetings during the budget process maximizes the opportunity for public observation. League urges the public to take advantage of the city's availability and become informed about ^{its} the government.

Second We congratulate the city on its acquisition of a new city hall, located in the downtown district. League supports ^{centralized location of government offices,} location of city offices in the central city and the city's occupation of the Prange ^{and} building contributes significantly to the continued viability of the downtown district. The league ^{praises} ~~commends~~ the city's commitment to customer service as demonstrated by its plans for the first floor of the Prange building.

Third League supports the aggressive assessment efforts of the City Assessor's office which have resulted in increased equity in the sharing of the tax burden.

League has observed significant efforts from city managers to improve efficiency and effectiveness in the delivery of services while containing costs. Shifting to user fee cost recovery is occurring in many departments, providing equity and lessening pressure on the tax levy.

Now I would like to turn to 3 concerns:

over The League calls attention to the implications of the state's statute prohibiting county tax levy on Appleton residents for health services duplicated by the Appleton Board of Health. Appleton tax payers subsidize a number of county

services that are duplicated by the city. Fairness is present in this issue, but more importantly this issue illustrates the need to seriously consider regionalization of community services in order to eliminate duplication of services where possible.

Two:

League recognizes the mayor's concern for the Parking Utility's ability to support its capital projects and operating costs. League believes that a user-friendly parking system is critical to the health of the central business district. League urges the mayor to seek input from the community on these issues in order to resolve the perceived conflict between cost recovery for the utility and promotion of the central business district. Evening paid parking, parking tax districts, and increased enforcement are all valid options that can be shared with the community.

see third - concerns re debt service.

The League of Women Voters supports long term borrowing for capital projects. However, the League is concerned about the current level of debt in the community.

The 1994 City budget includes a debt level of 85 million dollars, including General fund, water, parking and sewer borrowing. The Outagamie County budget includes an overall debt of 80 million. The Appleton Area School District, with the new high school, now has a debt of 45 million. The total debt that must be supported by most Appleton tax payers is 210 million dollars.

The City of Appleton has traditionally followed a conservative policy of debt management, maintaining debt levels at 25-35% of legal limits. Recently, the total debt by the city has risen dramatically. The burgeoning growth the Fox Valley has necessitated major capital projects such as the Waste Water Treatment plant for the city, and the new north high school for the school district.

There are many projects in the future that will be important to the community, such as the Library Expansion and new parking ramps. It is essential that the city council and mayor set long term priorities and monitor the debt incurred by the other taxing entities. The community's resources are finite. Documents such as the C.I.P. and the Comprehensive Plan should be developed with care and

utilized during the budget process to ensure that money borrowed on behalf of the community buys things that the community really needs and can afford.

In closing we would like to request that you continually provide opportunities for citizens to participate in their government and to actively seek their input on service areas and service levels. Seek their input on priorities and how you can best serve their needs.

~~Wanda Breckthorn Dr. 546 1100 Rk~~

My name is Pat McConnel and I am the President of the Appleton League of Women Voters. I thank you for this opportunity to speak to you about the Appleton City Budget.

For many years the Appleton League of Woman Voters has stressed the importance of thoughtful, timely planning to provide for the long term service needs of the city. We would like tonight to speak again of the importance of, not only planning and setting priorities but, the importance of sticking to those priorities. We would like to speak to the library expansion and urge you to keep it in the capital project budget for 1995.

The Appleton Public Library has been a casualty of deferred funding since 1990 when it first appeared in the Capital Improvement Plan. We share the council's concern for the city's rising level of debt but we suggest the council seek another avenue of relief. The library's time has come.

The Appleton Public Library ranks number six in the state for both population served and circulation, but number 58 in per capita spending for library. The library is a city service that is utilized by most city residents. Library users represent the broadest spectrum of Appleton's population. Individuals from all economic, age and

education-level groups depend on the library's diverse services. Library users are not a special interest group, they are your constituents, they are you.

Year after year, the library's facility needs have been displaced by immediate and opportunistic projects, despite the priority given it in the capital improvement plan. The library users are understandably skeptical of assurances **that next year will be the year...** We urge you to reinstate the library in the budget for 1995. Quality of life requires more than public safety, economic viability, and sports complexes. It requires a commitment by the city to the values and services that libraries represent. We ask you to commit to the library, a part of the downtown every bit as vibrant and important as City Hall, the Paper Valley and the parking ramps.

Another area of concern to the League is the Finance Committee's cut of the evening service hours for Valley Transit. The public has clearly stated the need for these extended service hours. The league supports any service change that will increase use of the system. It is hard for us to understand why, political issues aside, the city would want to discourage use of the transit system for the sake of \$22,000 when millions are spent each year on the city's overcrowded streets. Unless the city is willing to abolish the Transit system entirely, it should be responsive to the needs of the public and do every thing it can to encourage use of the system.

In closing we thank the mayor and the city staff for a budget document that is comprehensive and easy for the public to understand. Thank you.

Outagamie County Board Meeting
Public Hearing: 1995 County Budget
October 31, 1995

Good evening. My name is Beth English, member of the Appleton League of Women Voter's.

Thank you members of the County Board, for scheduling this public hearing on a night different from the Appleton Common Council's public hearing. This provides us with access to both hearings. We would like to request more evening meetings the week the County Board considers the budget. however. Evening meetings offer the working public more opportunities than day-time meetings to follow the budget process.

Congratulations! As County Board supervisors you are in the enviable position of considering a growth budget with a reduced tax rate. It looks like your most formidable tasks are dealing with unexpected revenues and building adequate reserve funds to deal with juvenile detention placements. The League commends the County supervisors, County staff, and the County Exec. for their proactive approach to managing this county's budget,

The League of Women Voters supports the recommendation to put the solid waste operation's cash surplus into long term care of the landfill. Although a one time rebate to the municipalities sounds good, we concur with the Finance Committee that the rebate to communities is not proportional to those who contributed to the surplus in the first place. Money passed back and forth between government entities is meaningless to the taxpayer.

We are pleased to see the County go on record supporting the WIOUWASH TRAIL. *and approve of the \$200,000 line item to create an Overhead Fund.* League would like to see the County develop alternatives to automobile transportation, preserve access to unique areas, and prevent irretrievable loss of natural resources whenever possible.

League supports the recommended study by an outside consultant of the Sherriffs' Department. Coming on the heels of the study of the Human Services Department study, an objective look at the operations of the Sherriffs' Department appears warranted. There have been many changes in service and operations in the department. An expert look at the department should give the administration a fresh look at level and completeness of service.

League is also pleased to see the 3 new social worker positions assigned to the juvenile division. League supported the Social Services Dept. in prior years in recommending the county focus on community based intervention as a way to save tax dollars going to Lincoln Hills. League is concerned

Joseph A. Strohl

Government Relations

DATE: January 7, 1996
MEMO TO: Beth English
Appleton League of Women Voters
MEMO FROM: Joe Strohl *JS*
RE: Landspreading of Contaminated Soils

I am pleased that the Appleton League submitted comments to the DNR on their plan to permit landspreading of petroleum contaminated soils on farmlands in Wisconsin.

Based upon your comments and those of others, the DNR is slowing down the process. DNR staff has withdrawn the proposed rule from the January DNR Board meeting. They are looking at some changes to the rule before they to back to the full Board. That's good news!

I assume that you have seen this article from the Appleton Post-Crescent. This is not really a set-back! The County Board's Agriculture Committee wants to review it and then send the proposed ordinance to the full County Board. This could all happen this month yet.

I will keep you informed of progress. If you have any questions in the meantime, please do not hesitate to give me a call.

Enclosures (3)

Appleton

THE POST-CRESCENT

REGIONAL

PAGE B-1

Wednesday, December 11

1996

Board delays ban on spreading contaminated soil

■ Outagamie supervisors want closer look at ordinance to prohibit the practice

By Don Castonia
Post-Crescent staff writer

The Outagamie County Board is opposing a proposed change in the state administrative code which would permit spreading of petroleum contaminated soils on agricultural lands.

But supervisors delayed action on an ordinance which would have prohibited the practice in the county until the Agriculture, Extension

Education and Zoning Committee has had an opportunity to review it.

Calumet County recently passed an ordinance to ban the practice.

The resolution was jointly sponsored by the Legislative/Audit and Highway/Solid Waste committees, while the ordinance was submitted by the Highway/Solid Waste Committee.

Being left out of the picture upset members of the Agriculture Committee.

Supv. Robert Paltzer, Agriculture Committee chairman, said members of the committee just returned from a conference at which the issue was a focus. "I want to review this (resolution)," he said.

Supv. William Errington, chairman of the Highway/Solid Waste Committee, said his committee acted because they felt it was a solid waste issue. He said the DNR is pushing landspreading because they are running out of money for landfilling contaminated soils from fuel spills. With southeastern counties under ozone restrictions, landspreading cannot be used there.

The theory of landspreading is that petroleum contaminants will evaporate, leaving the soil safe for use.

But Paltzer said farmers, facing financial difficulties, are delayed in selling land because they may have had some fuel spills. The only cheap correction is landspreading.

"I know of one sale that was held up for eight months because of that," he said.

Supv. Ronald Vander Velden, a member of the Highway/Solid Waste Committee, said the DNR plan contains no oversight or control over landspreading. "All of the liability would be on the local government. Environmentally, it would be a disaster for the county."

But Supv. James Smits said he found none of that in the language of the rule change. "I can't believe that the committee, that represents the farmers hasn't seen this," he said.

While the board approved opposition to the rule change, it did agree to send the ordinance to the

Agriculture Committee.

In related actions, the board opposed a DNR plan to make a temporary 10-cent per ton surcharge permanent on materials taken to landfills.

The temporary surcharge was imposed in June to help fund landfill licensing and inspection fees and was supposed to end at the end of 1997.

The board also approved new three-year contracts to low bidders for collection of recyclable materials in three of the 11 contract regions of the county.

A new three-year contract was approved with Valley Packaging Industries Inc. to operate the county's Material Recovery Facility.

Outagamie County Board
Public Hearing/ 1997 County Budget
Monday, October 28, 1996

Good Evening. My name is Terry Bergen, President of the Appleton League of Women Voters. We would like to commend Jim Schuette and his staff for his first budget as County Executive. This budget addresses the changing needs of county residents and offers some creative solutions.

We would also like to thank the County Board, at this time, for the support they have given to creation of the county dog trail and to the creation of the CE trail. Both are proving to be popular ~~successes~~ ^{projects} and would not have been ~~created~~ ^{possible} without the financial backing of the County Board. We hope, as the county looks to \$3.5 million in 1997 highway expenditures, that plans will be made to allow pedestrian and bicycle right of way along county roads.

We are happy to see further progress in this year's budget toward providing adequate juvenile services. ~~The move to staffing the youth and family services facility with primarily county staff is positive.~~ ^{positive} The design of the facility, ~~with juvenile intake, secure detention, and sheltered care~~ ^{with} should provide the continuum of care necessary for youthful offenders. We are happy to see the collaborative efforts between the Human Services Department, United Behavioral Health, and Appleton School District in providing in-community education with the Unity Program. ~~It stands~~ ^{stands} as another example of Human Services partnering with ~~private~~ ^{community} community organizations to provide care to county residents.

We would like to thank the County Board for offering the Domestic Abuse program a financial safety net as it moves toward privatization. The program has grown tremendously and ~~has offered the county services previously gone unrecognized~~ ^{provides a central service to county residents.}

Finally, we would like to see a successful phase out of General Relief. The \$150,000 grant ^{included in this budget} offers the county the latitude to ~~set up~~ ^{set up} a self perpetuating system of relief. With county help a free clinic can be ~~set up~~ ^{possible}. The clinic is much more likely to be successful with seed money from the county. ~~We support the grant to the Red Clinic.~~ ^{We support the grant to the Red Clinic.}

Thank you for the opportunity to speak to you this evening. I wish you good luck with your budget deliberations. ^{as you begin} ^{we will in}

Appleton League of Women Voters
P.O. Box 1281
Appleton, Wisconsin 54912-1281
November 14, 1996

Mr. Lawrence J. Lester
Bureau of Remediation and Redevelopment
P.O. Box 7921
Madison, Wisconsin 53707-7921

Dear Mr. Lester,

The Appleton League of Women Voters opposes revision to chs. NR419, 518 and 718, Wis. Adm. Code relating to remediation of soil contamination through landspreading as proposed. The Appleton LWV bases our opposition on our land use policy. Our policy states that the impact of proposed programs and projects should prevent irretrievable damage to natural resources and not damage the community.

The Appleton LWV is concerned that contaminated soil may not be properly handled or contain heavy metals under these proposed changes. Our concern is that the rules don't go far enough to protect public health.

We are asking that the revisions contain provision for introduction of petroleum degrading microorganisms to the contaminated soil, that the landspreading property be posted, and that there is notification of landspreading passed on to any future owners of the property. The rules must include testing for petroleum soluble contaminants and heavy metals and periodic environmental monitoring. Care must be taken to control run off.

We would like to echo concerns already raised by the Sierra Club, Citizens for a Better Environment, and the County Boards of Calumet and Manitowoc Counties. The proposed rule changes must be modified before proceeding.

Thank you for your consideration,

Beth English
Vice President, Appleton League of Women Voters

Appleton League of Women Voters
P.O. Box 1281
Appleton, Wisconsin 54912-1281
March 9, 1997

Mr. Toby Paltzer, Chair
Outagamie County Agriculture, Extension Education,
Zoning and Land Conservation Committee
Outagamie County Courthouse
410 S. Walnut St.
Appleton, Wisconsin 54911

Dear Mr. Paltzer,

The Appleton League of Women Voters opposes revision to chs. NR419, 518 and 718, Wis. Adm. Code relating to remediation of soil contamination through landspreading as proposed. The Appleton LWV bases our opposition on our land use position. Our position states that the impact of proposed programs and projects should prevent irretrievable damage to natural resources and not damage the community.

The Appleton LWV is concerned that the contaminated soil deposited on Outagamie County farm land may not be properly handled and that it may contain heavy metals under these proposed changes. Our concern is that the rules don't go far enough to protect public health. The rules don't contain provision for introduction of petroleum degrading microorganisms into the contaminated soil, don't call for notification of landspreading to future owners of the affected land, and don't require periodic environmental testing for petroleum soluble contaminants and heavy metals.

We would like Outagamie County to join with its neighboring counties, Manitowoc and Calumet, to enact legislation restricting the spreading of contaminated soil on land in Outagamie County. First and foremost Outagamie County must prohibit the importation of contaminated soil from other counties. Furthermore, there needs to be monitoring and accountability required of those spreading contaminated soil.

Thank you for your consideration,

Beth English
Vice President, Appleton League of Women Voters

Outagamie County Board
Public Hearing on the 1998 County Budget
Monday, October 27, 1997

Good Evening.

My name is Debra Cronmiller, President of the Appleton League of Women Voters. I thank you for the opportunity to address you. The budget before you addresses the changing needs of Outagamie County and presents numerous benefits to the residents of the County.

We would like to thank the county for their financial support of the creation of the CE trail. We hope, as the county looks to 1998 highway expenditures, that it plans to include further development of pedestrian and bicycle right of way along county roads.

We, too, thank the Board for the expenditures in the area of juvenile services. We would advocate for the continuation of the collaboration with other providers including the School District. Additionally, the League would support youth work programs, alcohol and drug programs specifically for youth and programs intended to divert the less severe youth offenders from the formal system to systems which emphasize faster consequences, prevention, and the development of mentoring relationships with members of the community.

The new shelter for the Homeless will open soon. The League would recognize the Board for their role and remind them that ongoing financial support, in what ever form, will benefit the whole community.

The League would support all initiatives to provide feasible programs for low income and special needs housing as well as additional transitional housing. Additionally, we would encourage the continued collaboration of local and regional private, non-profit and government agencies in the development of adequate and affordable housing.

The League would support all existing and expansionary county programs which foster the concept of the Community Options Program. Independence and integration are not just ideas but a way of life to be sought. It is better to have individuals live in our communities than in institutions. We must at the very least support a system which would contain costs and an institutional bias, will over time, only increase the costs to the individual and ultimately to the system and society.

Finally, the league would support regional cooperation in the solution to the solid waste disposal dilemma. We support the minimum standards as proposed by the Wisconsin Department of Natural Resources for solid waste disposal sites.

Thank you for the opportunity to speak to you this evening. I wish you well in your budget deliberations.

Appleton City Council Public Hearing on the 1998 Appleton City Budget -- Wednesday, November 5, 1997

Good Evening. My name is Debra Cronmiller and I am President of the Appleton League of Women Voters.

We would like to commend Tim Hanna for his first budget as mayor. He has clearly engaged the departments and embraced a concept of program budgeting which the League strongly endorses.

We would request of Mayor Hanna, however, an availability of the budget to the public which seems somewhat absent in this year's budget process. Because the council has not discussed this budget, there has been little or no press to the public and as a result, very little opportunity for the public to have a meaningful response to their aldermanic representative on the budget document. The League would strongly encourage the Mayor to return to a process where the public's participation is made easier by the timing of the Public Hearing.

The League believes that City government runs best when there is adequate supporting personnel for the mayor and council. We would encourage the City of Appleton to make it a high priority to hire qualified individuals to hold the three vacant Department Head positions which are currently vacant. Additionally, we would encourage the mayor to add to his department's major objectives a specified time frame in which these hires would be completed. This would allow for a better assurance that the administrative performance of his office could be measured favorably using the identified criteria.

The League supports the Appleton Police Department's mission as a community responsive law enforcement organization that strives to bring its employees and citizens into working partnerships to identify and resolve community problems. We encourage the continuation of existing collaborations and the development of further consolidations toward the future goal of a less rigid Fox Cities metropolitan law enforcement system.

Further, we support the continuation and projected expansion of the Police School Liaison Program and all programs and efforts in the prevention of juvenile crime.

We commend the City of Appleton for its increased financial commitment to Housing and Neighborhood initiatives. We would support additional collaborations in this area and encourage the city to use all entitlement available for the creation of adequate and affordable housing. Further, we encourage the city to participate in the development of feasible transitional housing and related programs which encourage economic independence.

This year, the Appleton League is engaged in a study of the public ground transportation system in this area. We urge the City to continue evening hours and the leadership they have provided to the

other municipalities of Valley Transit in delivering a public transportation system which contributes to our local economy by transporting students and adults to school, work, and social events.

In closing, we respectfully request that the City place a high priority on planning. The city grows and with growth comes significant issues of service levels, public safety and quality of life. These serious concerns require continuous comprehensive and professional planning. Spending restraints and low taxes are beneficial in the short term, but the City must look to the future to ensure that the quality of the economy, the infrastructure, the public safety and the city services remains high while at the same time practicing prudent fiscal management. In 1996, a survey of Appleton's citizens was conducted. If nothing else came from this survey, it should be evident that quality of life is very important to most all citizens. Planning will ensure that quality and fiscal management do not oppose one another in the long term.

We thank you for the opportunity to address you and wish you well in your budget deliberations.



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

February 5, 1998

Editor
The Post Crescent
Box 59
Appleton, Wi. 54912

Dear Sir:

Congressional leaders in both the House and Senate have promised to bring campaign reform legislation to their respective floors before or during March 1998. The Appleton League of Women Voters would like to encourage all citizens to write or call our members of Congress. Let them know we care deeply about campaign finance reform and expect them to work hard to bring about real change.

Ask our senators to vote against a motion to table balanced, bipartisan legislation and against any killer amendments. Sixty votes are needed to invoke cloture to end debate and move to a straight vote. Please urge them to vote for cloture. Ask your representatives in the House to support incremental campaign finance legislation that closes the soft money and sham issue advocacy loopholes.

If Congress continually hears from constituents about the need for real reform, we will be able to turn the tide and achieve meaningful campaign finance changes in the 105th federal Congress.

Thank you.

Sue Eich

Action Vice President
Appleton League of Women Voters
733-4823

September 15, 1998

Dear Editor:

One of the community's major assets, the Fox River, is contaminated with PCB's; about that, there is no dispute. What is at dispute is how to handle the problem. Further, because the solution will affect the community now and into the future, all of us have a right - even an obligation - to provide input to the decision making bodies.

To assist citizens in giving informed input - input based on fact rather than on slogans and catch phrases - a public informational meeting, "the ABC's of PCB's: Options for Cleaning up the Lower Fox," is being held at 6:30 PM on Thursday, September 24, at the University of Wisconsin-Fox Valley field house. The focus of the meeting that is co-sponsored by the Appleton League of Women Voters, The UW-Fox Valley, WLUK FOX 11 and Time Warner Cable, will be unfiltered presentations by representatives of both the government agencies and the paper companies of their recommendations for handling the problem. Time will be allotted during the meeting for questions from the audience.

To insure that its information is disseminated as widely as possible, WLUK FOX 11 will televise the meeting live. In addition, Time Warner Cable will tape the meeting for re-broadcast later, and the Public Libraries will have copies of the Time Warner tape available to be borrowed.

On behalf of the four co-sponsoring organizations, I urge residents of the Fox Valley to take advantage of this opportunity to get information in on the clean-up options direct from the experts. I further urge everyone, having gotten this information, to consider it and to use the comment periods still available.

It's our river and our community. We are going to have to live with the decisions made for a long, long time. I hope to see many area residents on September 24th.

Debra Cronmiller
President
League of Women Voters of Appleton

Dear

As a league member you probably are aware that we support campaign finance reform and are working diligently to achieve meaningful change. In the next few weeks, we need to let our congressional leaders know our position. We are asking you to call or write our senators and representatives about this matter. Enclosed is information to help you write or call.

I would very much appreciate knowing that you followed through with this action. You may contact me @ 733-4823 if you have any questions.

Thank you for your help and support.

Sue Eich

Action Vice President
Appleton League of Women Voters

MICHAEL G. ELLIS
SENATE REPUBLICAN LEADER



19TH SENATE DISTRICT

Wisconsin State Senate

April 28, 1999

Sue Eich
Appleton League of Women Voters
88 Crestview Drive
Appleton, WI 54915

Dear Sue:

Thank you for your letter supporting state funding for the Badgerlink program. A number of area residents have contacted me with concerns similar to yours.

As you know, Governor Thompson did not propose funding for Badgerlink in his original state budget bill proposal. The Governor has modified his position and now favors funding the Badgerlink Program.

The Joint Committee on Finance is currently reviewing the state budget bill. It is my understanding there will be an effort to fund Badgerlink in committee. I want you to know that I share your concern and am supportive of the efforts to fund Badgerlink, which I consider to be a very valuable program. Rest assured I will work to see that Badgerlink is funded as the budget bill continues to work its way through the legislative process.

Please let me know if you have any further comments or concerns.

Thanks again for writing. It was good to hear from you.

Sincerely,

A handwritten signature in black ink, appearing to read 'Michael G. Ellis', with a stylized flourish at the end.

Michael G. Ellis
State Senator
19th Senate District





Wisconsin State Assembly

P.O. BOX 8952 • MADISON, WI 53708

April 28, 1999

Sue Eich
88 Crestview Drive
Appleton, Wisconsin 54915

Dear Sue:

Thank you for contacting me about your concerns about proposed Badgerlink funding.

I have good news to report on Badgerlink. The governor has released information stating that Badgerlink will be funded and be operational for the next two years. Enclosed with the letter will be the press release stating this fact.

In addition, I strongly believe that our K-12 education is very important. I continue to support the state's 2/3 commitment to schools to make education equal for all. Our young people are an important part of our future because they are becoming the doctors, lawyers, workers and leaders of America's next century. When this issue comes before me, I will take your valuable opinions and comments under serious advisement.

Thank you again for contacting me. If you have any other concerns, problems or would like to express your opinions on an issue, please feel free to contact my office or me in the future.

Sincerely,

Steve Wieckert
State Representative

Enc.

April 28, 1999

The Honorable Tommy G. Thompson
Governor of Wisconsin
PO Box 7863
Madison, Wisconsin 53707-7863

Dear Governor Thompson:

The League of Women Voters of Appleton strongly supports the W2 budget recommendation of reduction in co-pay for child care from 16% to 12%.

We definitely encourage a system geared to individuals and families that is more supportive than just a light touch.

Sincerely yours,

Sue Eich
Action Vice-President
League of Women Voters of Appleton

April 20, 1999

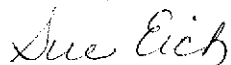
Dear Council Member:

The League of Women Voters of Appleton is encouraging you to support funding for BadgerLink. This program was not included in the biennial budget proposal recently released from the governor's office.

BadgerLink is a Web-based data base of 4000 magazines and newspapers which has been available to Wisconsin citizens at their businesses, homes, schools, and libraries since August 1998. The grant project began with a one-time federal grant administered by the Wisconsin Department of Public Instruction. The grant ends December 31, 1999, and, without state funding, libraries will lose access to the database unless they subscribe individually with local dollars.

The cost effectiveness of this program is great. The single statewide contract provides substantial savings to 381 public libraries, nearly 2000 school libraries, 79 academic libraries and 451 special libraries in Wisconsin. Subscriptions to this service on a library to library basis would be at least 30 times more expensive than providing it by the state. Please support the Department of Public Instructions proposal to fund BadgerLink over the next biennium.

Sincerely,



Sue Eich
Action Vice-President
Appleton League of Women Voters

COMMITTEE ON
AGRICULTURE

SUBCOMMITTEE ON
LIVESTOCK, DAIRY, AND POULTRY

SUBCOMMITTEE ON
GENERAL FARM COMMODITIES

COMMITTEE ON
TRANSPORTATION AND
INFRASTRUCTURE

SUBCOMMITTEE ON COAST GUARD
AND MARITIME TRANSPORTATION

SUBCOMMITTEE ON
WATER RESOURCES AND ENVIRONMENT

JAY JOHNSON
8TH DISTRICT, WISCONSIN

1313 LONGWORTH BUILDING
WASHINGTON, DC 20515
(202) 225-5665

DISTRICT OFFICES:

211 N. BROADWAY
SUITE 103
GREEN BAY, WI 54303
(920) 430-1776

300 N. WOODS EDGE DRIVE
SUITE 101
APPLETON, WI 54914
(920) 731-7586

Congress of the United States
House of Representatives
Washington, DC 20515-4908

April 29, 1998

Ms. Susan Eich
88 Crestview Drive
Appleton, Wisconsin 54915

Dear Ms. Eich:

Thank you for sharing your concerns with me about United States membership in the United Nations. I appreciate your concern in this matter.

As you may know, the founders of the United Nations gathered at San Francisco in 1945 with the intent to establish a mechanism to maintain peace and establish security in a changing world. They knew they would be unable to abolish war forever but believed this was the best way to resolve conflicts and differences between nations. I believe that the UN has provided an effective forum for nations to gather and work through disputes in a civil manner. The UN has not always been the most efficient forum, but has definitely provided a starting point for nations to begin resolving their conflicts.

On Thursday, June 5, 1997, I voted against measures to remove the U.S. from the UN. I believe that the UN is a very valuable and effective foreign policy tool for the U.S. The UN promotes and protects human rights, assists refugees and migration efforts, promotes international trade, purchases millions of dollars of U.S. farm products for food aid, provides a forum for opposing nations to work through agreements, and operates numerous other humanitarian and peacekeeping functions.

Many individuals concerned about the funding of the United Nations have contacted me with their concerns. I appreciate your interest in this matter and I have supported the payment of US arrears to the UN. Please be assured that I will keep your views in mind as measures relating to the UN come before the full House of Representatives.

Again, thank you sharing your concerns with me about this matter. Please do not hesitate to contact me in the future.

Sincerely,



Jay W. Johnson
Member of Congress



THE LEAGUE
OF WOMEN VOTERS

P.O. Box 1281
Appleton, Wisconsin 54912-1281

To: The Department of Agriculture, Trade and Consumer
Protection

From: League of Women Voters
Appleton, Wisconsin

We support changes to Wisconsin's pesticide rule that protect human health and environment. In order to protect children's health DATCP needs to require elimination of pesticides from sensitive areas like schools, daycare centers and playgrounds. We also support the broader goal of reduction and prevention and believe DATCP should protect the public's right to know about pesticide applications with adequate warning signs. To protect families' right to know DATCP should not limit the prenotification registry to adjacent addresses, they should instead maintain the registry block concept.

Sue Eich
Action Vice President

My name is Terry Bergen and I am the President of the League of Women Voters of Appleton. I am here tonight to speak to the Petition for Direct Legislation filed with the City Clerk last Friday and which is before the City Council tonight on a notice basis.

The petition requests the creation of an ordinance which would **cap** the tax levy for City purposes at the annual rate of inflation. Any increase in the tax levy in excess of the inflation rate with growth factor could only be achieved by a 3/4 vote of the Council if this ordinance were adopted by the city council or passed by referendum.

The League of Women Voters supports the Strong Mayor form of city government, the form practiced by the city under its charter ordinance. In this form of government the mayor is the chief executive and is responsible for carrying out the city government's policies, which are made by the mayor and the council. The mayor is responsible for preparation of the budget and for administering it after its adoption by the council.

In our opinion, this ordinance violates the Strong Mayor form of government. It confiscates the power of budget from the mayor and from the council as well. The budget is the primary instrument of policy for city government. We urge the council not to alter their form of government without serious consideration of the consequences.

League urges the citizens who signed this petition to consider alternative, more effective means to exert their influence on government policy. League is supportive of the petitioners' desire to minimize the tax burden on this community, however we believe that this method is flawed and is in conflict with the democratic process. There is an assumption implied in the ordinance that government may be put on automatic pilot by its constituents - by capping taxing

level and leaving the policy makers to just make do within those parameters. In reality government policy requires constant analysis of costs and benefits of city services and available resources to fund them. Good government also requires active participation by the electorate on an on-going basis.

The city government of Appleton has always been and remains completely accessible to its citizens. The public has an opportunity to speak at every city meeting or it may easily communicate its opinions directly to individual aldermen or the mayor on issues regarding the tax levy and the level of city services that it requires.

Individual citizens have the opportunity to serve their community as elected officials. Political office in local government is open to all regardless of personal financial resources or political affiliations but rarely is this privilege exercised. Yesterday was the filing deadline for city council candidates and 4 wards have candidates who are running unopposed for office. The signatories of this petition would better serve the community and principles of sound government if they actively participated in the established democratic process.

The League of Women Voters opposes this proposed ordinance and will pursue political action to ensure its defeat. Thank you for this opportunity to speak before you tonight on behalf of the League of Women Voters of Appleton.

Nancy

ACTION IN YOUR NAME

Local action has continued with League statements in favor of further consideration of the transit center/parking ramp idea. League is a long-time proponent of mass transit as an environmentally sound means of managing transportation. Moreover, we support the weather-proofing for elderly and other weather-sensitive passengers wanting to go downtown or needing to transfer downtown, to say nothing of others who would use the bus even more if it were more convenient. (Washington's metro system is so convenient and parking such a hassle you'd be a fool NOT to use it.) Call your local councilperson to encourage them to pursue this opportunity if at all feasible.

At a special July board meeting, your local board decided not to support the proposed county vehicle user fee of \$25 based on our support of progressive rather than regressive taxes. We do appreciate John Schreiter's creative approach to moving the total burden of taxes from the property tax, and we do support the concept of user fees. We also appreciate the decreasing federal monies and the increasing needs for services in areas we DO support, such as those in the human services area. However, we did not feel that this was a true user's fee, as would be a toll road system, and we also felt that it made no real concessions to ability to pay or actual use of roads. A League statement will be made at the public hearing, and we encourage individuals to contact her/his county supervisor.

The school board is being encouraged to maintain maintenance items as regular items in the budget rather than as additions to referenda. This is being done in light of our local support position for regular, ongoing building maintenance. An argument can be made that large roof repairs, etc. can be better financed through bonding, but if we were to support maintenance planned and executed through similar referenda ad infinitum, that hardly seems like sound budgetary planning as League defines it. Call Don Brown and other school board representatives if you feel the same.

That brings us to PIC, the Private Industry Council. They will be responding to our criticism of new by-laws that do not ensure public accountability, and they will also forward our comments to the state bureaucracy. Ask Barb Grant or Bette Defferding for more in-depth details, and let Bette know if you are interested in following this organization as it uses public funds to provide job training for women, minorities, handicapped, and economically disadvantaged members of a three-county area.

I'M Mrs. Jerold Winzenz representing the League of Women Voters Of Appleton.

The League of Women Voters of Appleton has recently completed a study on city finances during which we examined and evaluated budgeting and bonding procedures in Appleton. As a result of our study, League members came to the conclusion that bond issues generally should not be voted on in a public referendum, and that elected officials are given the power to make the necessary decisions on bonding. An adequate safeguard against excessive bonding is provided through the citizens' power to initiate a referendum by petition.

There are many reasons for the officials to retain this power.

First, the public officials are more fully informed on the community's level of bonded indebtedness, the current cost of money for municipal projects, and the rate at which our bonds are being retired. Second, the officials are able to balance the needs of the entire city and to schedule the order in which bonding will be done. Further, if enough citizens truly believe that any bond issue is excessive or unnecessary, machinery exists to initiate a referendum.

Cost of money

The League of Women Voters of Appleton hopes you will carefully consider this and decided not to recommend referendum bonding to the Fiscal Control Board or to the Common Council. The responsibility of bonding for the city should rest with its elected officials.

Any questions?

Grithen B.
(John & Anne
Meeting)

The League of Women Voters of the United States believes that public policy in a pluralistic society must affirm the constitutional right of privacy of the individual to make reproductive choices.

In light of this position, the League of Women Voters supports the efforts of Operation Respect to protect those individuals seeking to use the Fox Valley Reproductive Health Care Center.

Five years ago, the Appleton League of Women Voters began a study of land use decision making in the city of Appleton. A year later we came out with a report which we still think is a very good one and we are happy to see that some of our ideas are now being carried out.

I want to mention (briefly) three of our conclusions.

The first one, of course, is that the League believes that our downtown must remain as the center of our community life. If we have no center, we will lose much of what makes Appleton such a great place to live in -- we will lose a sense of community, a ~~continuity~~ ^{These days} sense of continuity that is so important to us, (and our ~~own~~ grand children and our grand parents) and we will lose a sense of commitment to a common cause.

We want to see Downtown Appleton kept as our business and commercial center as well as our governmental center -- a single pleasant geographical area around which the life and energy of our city revolve.

We do not believe that our downtown can be maintained if a shopping mall is built in Grant ~~Wade~~. We do not believe that good ~~business~~ business out there will bring more business, more customers, into downtown Appleton. ^{On the} ~~contrary~~, the experience of other cities has shown/would be fatal to our bustling downtown as we see it now. I am not going to go into the economics

The League's second concern is that of saving energy. Needless to say, particularly in this kind of weather, it is very much on our minds. We have a commitment to our country to help save energy in any way possible. And we have a commitment to the voters, to all citizens to help them make

absolutely new

economies in energy consumption. Constructing a Mall ~~outside~~
~~Appleton~~ in the cornfields outside of Appleton--a mall designed
 not for Appleton residents but for neighboring small towns
 within a ~~radius~~⁷⁵ fifty mile radius-- constructing such a mall,
 is really violating government suggestions about energy con-
 sumption. New buildings mean more energy for heat, light and
 airconditioning and therefore more expense to us -- to the
 consumers. I just read that next summer there may be another
 shortage of gasoline - surely, building a shopping center de-
 pendant/^{completely} on car transportation seems/^a very short sighted/^{wasteful} decision
 on the part of the developers, ~~xxxxxxxxxxxxxxxxxxxx~~

The League's final, although not the least important,
 recommendation, is that all planning for the future of Appleton
 should be in the public domain. There should be open communi-
 cation among the different elements of the city -- small re-
 tailers, department stores, big business,^{city} government, planners.
 And above all, we advocate, as always, citizen participation.

And that is why I am so delighted to be here ~~am~~ today.
 It is exhilarating to realize that the Save Downtown Committee
~~xxxx~~ has four and a half thousand members - people who are
 vitally concerned about what is ~~xxxx~~ going to happen to
 our city. So ... buy buttons and balloons and bumper
 stickers and help out your city. Thank you